



## SCIOTO COUNTY

## TABLE OF CONTENTS

TITLE PAGE
Independent Accountants' Report1
Management's Discussion and Analysis
Basic Financial Statements:
Government-Wide Financial Statements:
Statement of Net Assets11
Statement of Activities
Fund Financial Statements:
Balance Sheet – Governmental Funds 14
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities 16
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds 18
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Budget Basis) – General Fund
Children Services Special Revenue Fund
Statement of Fund Net Assets – Enterprise Fund
Statement of Revenues, Expenses, and Changes in Fund Net Assets – Enterprise Fund
Statement of Cash Flows – Enterprise Fund 28
Statement of Fiduciary Assets and Liabilities – Agency Funds 29
Notes to the Basic Financial Statements
Schedule of Federal Awards Expenditures79
Notes to the Schedule of Federal Awards Expenditures81
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required By Government Auditing Standards

## SCIOTO COUNTY

## TABLE OF CONTENTS (Continued)

TITLE	PAGE
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over	
Compliance in Accordance with OMB Circular A-133	85
Schedule of Findings – OMB Circular A-133 § .505	87
Schedule of Prior Audit Findings and Questioned Costs – OMB Circular A-133 § .315 (b)	102
Corrective Action Plan – OMB Circular A-133 § .315 (c)	103



Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Scioto County 602 Seventh Street Portsmouth, Ohio 45662

To the Board of County Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Scioto County, Ohio (the County), as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Scioto County, Ohio, as of December 31, 2008 and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Public Assistance, Motor Vehicle Gas Tax, Board of Mental Retardation and Development Disabilities, and Children Services Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying financial statements have been prepared assuming that the County will continue as a going concern. As discussed in Note 24 to the financial statements, the County has suffered recurring losses from operations and has a net asset deficiency that raises substantial doubt about its ability to continue as a going concern. In addition, on August 19, 2009 the Auditor of State determined a fiscal emergency exists, and a financial planning and supervision commission will assume certain management responsibilities for the duration of this emergency pursuant to Chapter 118 of the Ohio Rev. Code. Note 25 describes Management's plans regarding these matters. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

Scioto County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated September 10, 2009, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the County's basic financial statements. The Schedule of Federal Awards Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Jaylor

Mary Taylor, CPA Auditor of State

September 10, 2009

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Scioto County's discussion and analysis of the annual financial report provides a review of the financial performance for the year ended December 31, 2008.

## FINANCIAL HIGHLIGHTS

The County's total net assets increased \$1,932,795 during 2008. Net assets of governmental activities increased \$1,473,584. Net assets of business-type activities increased by \$459,211.

General revenues of governmental activities accounted for \$18,862,730. Program specific revenues in the form of charges for services and sales, grants, contributions, and interest restricted to specific programs accounted for \$37,380,403.

The Sewer Enterprise Fund reflected operating income of \$619,295.

The County had \$54,769,549 in expenses related to governmental activities; \$37,380,403 of these expenses were offset by program specific charges for services and sales, grants, contributions and interest. General revenues (primarily grants and entitlements, property taxes and sales taxes) of \$18,862,730 were adequate to provide for these programs. The County had \$2,515,137 in expenses related to business-type activities; all of which were offset by program specific charges for services and sales and capital grants and contributions.

## USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column.

## **REPORTING THE COUNTY AS A WHOLE**

## Statement of Net Assets and the Statement of Activities

The analysis of the County as a whole begins with the Statement of Net Assets and the Statement of Activities. These statements provide information that will help the reader to determine if Scioto County is financially better off or worse off as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net assets and changes to those net assets. This change informs the reader whether the County's financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the reader of these financial statements needs to take into account non-financial factors that also impact the County's financial well-being. Some of these factors include the County's tax base and the condition of capital assets.

In the Statement of Net Assets and the Statement of Activities, the County is divided into two kinds of activities.

Governmental Activities – Most of the County's services are reported here including general government, public safety, public works, health, human services, conservation and recreation, economic development and assistance, and transportation.

Business-Type Activities – These activities include fees for sewer services that are charged based upon the amount of usage. The intent is that the fees charged recoup operational costs.

The financial activities of STAR Inc. and the Scioto County Airport Authority, both component units of Scioto County, are presented in separate columns on the Statement of Net Assets and as separately identified activities on the Statement of Activities. While the County provides services and resources to both STAR Inc. and the Scioto County Airport Authority, these discrete presentations are made in order to emphasize that they are still legally separate organizations from Scioto County. However, focus on the government-wide financial statements remains clearly on Scioto County as the primary government.

## **REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS**

## Fund Financial Statements

The analysis of the County's major funds begins on page 7. Fund financial statements provide detailed information about the County's major funds – not the County as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the County Auditor, with the approval of the County Commissioners, to help control, manage and report money received for a particular purpose or to show that the County is meeting legal responsibilities for use of grants. Scioto County's major funds are the General, Public Assistance, Motor Vehicle Gas Tax, Board of Mental Retardation and Developmental Disabilities, Children Services, and Sewer Funds.

*Governmental Funds* – Most of the County's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

*Enterprise Funds* – When the County charges citizens for the services it provides, with the intent of recapturing operating costs, these services are generally reported in enterprise funds. Enterprise funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

## Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

## THE COUNTY AS A WHOLE

As stated previously, the Statement of Net Assets looks at the County as a whole. Table 1 provides a summary of the County's net assets for 2008 compared to 2007.

Table 1

#### Net Assets Governmental Business-Type Activities Activities Total 2008 2007 2008 2007 2008 2007 Assets Current and Other Assets \$30,007,628 \$30,349,798 \$2,437,500 \$2,942,015 \$32,445,128 \$33,291,813 Investment in Joint Venture 0 0 130,987 118,121 130,987 118,121 Capital Assets, Net of Depreciation 76,673,808 77,505,612 16,221,835 15,430,205 92,895,643 92,935,817 Total Assets 106,812,423 107,973,531 18,659,335 18,372,220 126,345,751 125,471,758 Liabilities Current and Other Liabilities 10,459,315 11,223,893 200.139 289.920 10.659.454 11,513,813 Long-Term Liabilities: Due Within One Year 2,570,023 2,569,581 357,677 341,110 2,927,258 2,911,133 Due in More Than One Year 14,590,728 16,460,400 7,182,341 7,281,223 21,773,069 23,741,623 30,254,316 7,740,157 35,359,781 38,166,569 **Total Liabilities** 27,619,624 7,912,253 Net Assets Invested in Capital Assets, 7,944,587 Net of Related Debt 63,853,480 63,911,470 8,807,770 72,661,250 71,856,057 Restricted for: Debt Service 366.845 449.590 0 0 366.845 449.590 0 0 **Capital Projects** 1,221,032 1,221,032 507,717 507,717 Other Purposes 16,463,751 15,226,219 0 0 16,463,751 15,226,219 Unrestricted (Deficit) (2,712,309)(2,375,781) 2,111,408 2,515,380 (600,901) 139,599 Total Net Assets \$79,192,799 \$77,719,215 \$10,919,178 \$10,459,967 \$90,111,977 \$88,179,182

Current and other assets of the County's governmental activities decreased by \$342,170. The decrease was mainly due to a decrease of \$2,867,515 in equity in pooled cash and cash equivalents primarily due to a decrease in State monies received by the Public Assistance Fund. There was a significant increase in due from other governments due to increases in the Human Services Grant related to Public Assistance, Community Development Block Grants, and charges for services for the provision of jail facility services to other entities. There was a decrease of \$261,500 in accounts receivable due to the receivable from the County Engineer Association of Ohio that was reported in 2007.

5

Total liabilities of the County's governmental activities decreased by \$2,634,692. This was primarily because of a decrease in long-term debt due to the debt service payments on the general obligation bonds. There was also a significant decrease in current liabilities due to a decrease in due to other governments related to the Public Assistance Fund. The State provides monies to the Public Assistance Fund. At year-end, the portion of the monies that has not been expended must be returned to the State. In 2007, there was a significant amount of monies that had not been used by year-end. These monies were returned to the State and presented as due to other governments and expenditures in the 2007 financial statements. As a result, current liabilities and expenditures were less in the Public Assistance Fund for 2008.

The decrease in invested in capital assets, net of related debt, for governmental activities was insignificant. Total governmental activities net assets increased by \$1,473,584 primarily due to the decrease in expenditures related to the Public Assistance Fund explained above. Another factor in the increase in governmental activities nets assets was the recording of receivables for capital grants and contributions relating to two projects that have not begun.

The net assets of the County's business-type activities increased by \$459,211. The County strives to control operating expenses for business-type activities in order to maintain stability in charges for services.

Table 2 shows the changes in net assets for the years ended December 31, 2007 and 2008.

	Governmental Activities			Business-Type Activities		al
-	2008	2007	2008	2007	2008	2007
Revenues						
Program Revenues:						
Charges for Services and Sales	\$7,541,526	\$6,877,629	\$2,752,409	\$2,614,519	\$10,293,935	\$9,492,148
Operating Grants, Contributions,						
and Interest	28,484,488	27,849,288	0	0	28,484,488	27,849,288
Capital Grants and Contributions	1,354,389	3,740,002	219,894	74,896	1,574,283	3,814,898
Total Program Revenues	37,380,403	38,466,919	2,972,303	2,689,415	40,352,706	41,156,334
General Revenues:						
Property Taxes	6,034,470	6,181,970	0	0	6,034,470	6,181,970
Other Local Taxes	355,823	347,232	0	0	355,823	347,232
Sales Tax	9,227,387	9,216,081	0	0	9,227,387	9,216,081
Revenue in Lieu of Taxes	50,615	44,746	0	0	50,615	44,746
Grants and Entitlements not Restrict	ed					
to Specific Programs	1,736,264	1,440,771	0	0	1,736,264	1,440,771
Unrestricted Investment						
Earnings	362,643	958,789	1,706	20,337	364,349	979,126
Miscellaneous	1,095,528	734,028	339	15,132	1,095,867	749,160
Total General Revenues	18,862,730	18,923,617	2,045	35,469	18,864,775	18,959,086
Total Revenues	\$56,243,133	\$57,390,536	\$2,974,348	\$2,724,884	\$59,217,481	\$60,115,420
-						(Continued)

## Table 2 Changes in Net Assets

## Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Changes in Net Assets (Continued)						
	Governr Activi		Business Activi	v 1	Tot	al
	2008	2007	2008	2007	2008	2007
Program Expenses						
General Government:						
Legislative and Executive	\$7,782,002	\$7,126,541	\$0	\$0	\$7,782,002	\$7,126,541
Judicial	2,658,301	2,504,990	0	0	2,658,301	2,504,990
Public Safety:						
Sheriff	5,739,850	6,621,680	0	0	5,739,850	6,621,680
Other	3,311,251	3,377,077	0	0	3,311,251	3,377,077
Public Works	5,316,781	4,854,572	0	0	5,316,781	4,854,572
Health	9,014,633	8,278,723	0	0	9,014,633	8,278,723
Human Services	17,745,742	18,995,632	0	0	17,745,742	18,995,632
Conservation and Recreation	563,211	541,495	0	0	563,211	541,495
Economic Development						
and Assistance	821,846	1,092,602	0	0	821,846	1,092,602
Transportation	940,499	890,909	0	0	940,499	890,909
Interest and Fiscal Charges	875,433	904,783	0	0	875,433	904,783
Sewer	0	0	2,515,137	2,473,157	2,515,137	2,473,157
Total Expenses	54,769,549	55,189,004	2,515,137	2,473,157	57,284,686	57,662,161
Increase						
in Net Assets Before Transfers	1,473,584	2,201,532	459,211	251,727	1,932,795	2,453,259
Transfers	0	(20,431)	0	20,431	0	0
Increase in Net Assets	1,473,584	2,181,101	459,211	272,158	1,932,795	2,453,259
Net Assets at Beginning of Year	77,719,215	75,538,114	10,459,967	10,187,809	88,179,182	85,725,923
Net Assets at End of Year	\$79,192,799	\$77,719,215	\$10,919,178	\$10,459,967	\$90,111,977	\$88,179,182

# Table 2

## **Governmental Activities**

Operating grants, contributions, and interest restricted to specific programs is the largest source of revenue for Scioto County. The major recipients of operating grants and contributions were the Public Assistance, Motor Vehicle Gas Tax, Board of Mental Retardation and Developmental Disabilities, and Children Services Funds. There was a significant decrease in Capital Grants and Contributions due to the receipt of \$2,295,075 in 2007 from the County Engineer's Association of Ohio for the repayment of the State Infrastructure Bank loans associated with the Arion Road and Dixon Mills Road bridge projects.

Sales tax collected by the County comprised \$9,227,387 of total governmental revenues for 2008. Proceeds of the permissive sales tax are credited to the General Fund.

The County's direct charges to users of governmental services are \$7,541,526 of total governmental revenues for 2008. These charges are for fees for real estate transfers, fees associated with the collection of property taxes, recording fees, sheriff contracts, transportation fees, juvenile detention center contracts, fines and forfeitures related to judicial activity, housing fees for prisoners from other jurisdictions, and licenses and permits. These charges increased in 2008 by \$663,897. Major increases occurred in sheriff contracts for the leasing of bed space in the jail and contracts with townships for patrols and transportation fees related to Access Scioto County.

Human services (including public assistance and children services) programs accounted for \$17,745,742 of total expenses for governmental activities. Human services expenses decreased in 2008 as previously explained. Health programs (including MRDD) make up \$9,014,633 of total expenses. There was an increase of \$735,910 mainly due to increases in health insurance costs and various contract services. Other major program expenses for governmental activities include public safety programs (mainly the sheriff and emergency management departments and the Juvenile Detention Center) which, in total, accounted for \$9,051,101 of total expenses. Public Safety expenses related to the Sheriff's department decreased by \$881,830 due to improved budgeting and monitoring of expenses.

The County Commissioners have a quality of life commitment to the citizens and businesses located within the County. For example, the Commissioners continue to provide county-wide transportation through Access Scioto County, maintain infrastructure assets, such as roads and bridges, and maintain the jail to provide further safety for all citizens.

## Business-Type Activities

The net assets for business-type activities increased by \$459,211 during 2008. Charges for services were the largest revenue source.

## THE COUNTY'S FUNDS

Information about the County's major governmental funds begins on page 14. These funds are reported using the modified accrual basis of accounting. All governmental funds had total revenues of \$55,549,755 and expenditures of \$56,376,263.

The General Fund balance decreased by \$210,789 which is insignificant.

The Public Assistance Fund balance increased by \$711,243 mainly as the result of a significant amount of State money that was receivable at year-end. Cash and cash equivalents decreased by \$2,039,249 mainly as a result of a decrease in State monies received during the year.

The Motor Vehicle Gas Tax Fund balance increased by \$15,053. The ending fund balance was \$2,317,991.

The Board of Mental Retardation and Developmental Disabilities Fund balance increased by \$726,303 in 2008 which was less than the 2007 increase of \$916,622. Although revenues increased by \$833,571 from 2007 to 2008, expenditures increased by \$1,023,890. The increase in revenues was mainly due to an increase in State grants while the increase in expenditures was mostly related to increases in health insurance costs and various contractual services.

The Children Services Fund expenditures exceeded revenues and other financing sources by \$121,510. The ending fund balance was \$1,151,138.

The Sewer Fund reflects operating income of \$619,295 for 2008. Charges for services for sewer utilities have historically been established to ensure that, on a cash basis, fees are adequate to cover operations. The County Commissioners have set fees with the intention of funding operating costs and debt service.

## General Fund Budgeting Highlights

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of receipts, disbursements and encumbrances. The County's budget is adopted on a line item basis. Before the budget is adopted, the County Commissioners review detailed budget worksheets of each function within the General Fund and then adopt the budget at the fund, department, and object level (i.e., General Fund – Commissioners – salaries, supplies, equipment, contract repairs, travel expenses, maintenance, and other expenses).

During 2008, the County amended its General Fund budget as needed. The most significant variance from original budget revenue amounts to the final budget revenue amounts was in sales taxes. This was the result of a conservative estimate of sales tax revenues. The most significant variance from the final budgeted revenue to the actual revenue was in investment earnings. This was due to the decline in interest rates on the County's deposits.

The most significant variance from original budget expenditure amounts to the final budget expenditure amounts was in the expenditures for the Sheriff's department. This was due to efforts by the Sheriff's department to reduce expenditures during the year. The variance from final budget expenditure amounts to actual amounts was not significant.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## **Capital Assets**

The additions to depreciable assets of \$2,371,192, as well as \$520,930 in construction in progress, in the governmental activities were mostly the result of the County adding building improvements, roads, bridges, and other infrastructure assets and purchasing equipment and vehicles during 2008.

The additions to depreciable assets of \$1,122,937, as well as \$47,225 in construction in progress, in the business-type activities were mostly the result of renovations to several sewer pump stations. See Note 9 of the notes to the basic financial statements for more detailed capital assets information.

## Debt

At December 31, 2008, Scioto County had \$15,205,158 in long-term debt outstanding in governmental activities. The amount of long-term debt in the business-type activities was \$7,462,928.

The County's total legal debt margin was \$18,789,577 at December 31, 2008, with an unvoted debt margin of \$6,666,857 at December 31, 2008.

See Note 15 of the notes to the basic financial statements for more detailed information.

## **CURRENT ISSUES**

On August 19, 2009, the Ohio Auditor of State declared a state of emergency, as defined by Ohio Revised Code Section 118, for Scioto County. The County's deficit fund balances required the State Auditor to declare the fiscal emergency which results in the appointment of a State commission to oversee the finances and assist in the development of a financial recovery plan. The commission will be responsible

for approving the plan that eliminates the fiscal emergency conditions, balances the budget and avoids future deficits.

The future financial outlook for Scioto County for 2009 is one of great concern. The financial burden relative to the incarceration of an increasing number of both juvenile and adult offenders, including that of arrest, prosecution and trial, is our greatest problem area.

Revenues from some sources, such as the State, continue to decline and in the case of interest income, are nearly nonexistent. Due to the downturn of the national economy and the deflation of available interest rates, investment earnings in the General Fund have declined from \$850,689 in 2007 to \$7,379 in the first quarter of 2009. However, there are some positive signs at the local level as our sales tax revenue has remained above expectations through the first quarter of 2009. Charges for services for bed rentals in the jail facility at the end of the first quarter of 2009 are at 43.52 percent of the estimated revenue for the year.

## CONTACTING THE COUNTY AUDITOR'S OFFICE

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact David L. Green, County Auditor, Scioto County, 602 Seventh Street, Room 103, Portsmouth, Ohio 45662.

## SCIOTO COUNTY, OHIO Statement of Net Assets December 31, 2008

$\begin{array}{ccc} cash and Cash Equivalents in Segregated Accounts 711.280 390.340 461.620 0 177,186 84.337 Cash and Cash Equivalents with Exrow Agem 17.845 0 17.845 0 0 0 Cash and Cash Equivalents with Exrow Agem 17.845 0 17.845 0 0 0 Cash and Cash Equivalents with Trustee 266,792 99.543 366.335 0 0 0 Cash and Cash Equivalents with Trustee 266,792 99.543 366.335 0 0 0 Cash and Cash Equivalents with Trustee 266,792 99.543 366.335 0 0 0 Cash and Cash Equivalents with Trustee 266,792 99.543 366.335 0 0 0 Cash and Cash Equivalents with Escrow Agem 252 0 0 252 0 0 Cash and Cash Equivalents with Serrow Agem 252 0 0 252 0 0 Cash and Cash Equivalents with Serrow Agem 252 0 0 Cash and Cash Equivalents with Serrow Agem 252 0 0 Cash and Cash Equivalents with Serrow Agem 252 0 0 Cash and Cash Equivalent Secret and Secret and Cash Equivalent Secret and Secret and Cash Equivalent Secret and Cash Equivalent Secret and Secret and Cash Equivalent Secret and Secret and Secret and Secret and Cash Equivalent Secret and S$		Primary Government			Componer	Component Units		
Equity in Pooled Cash and Cash Equivalents         \$10,460,590         \$12,205         \$10,972,895         \$0         \$30           Cash and Cash Equivalents in Segregated Accounts         71,280         \$90,340         461,620         0				Total	STAR Inc.	County Airport		
Equity in Pooled Cash and Cash Equivalents         \$10,460,590         \$12,205         \$10,972,895         \$0         \$30           Cash and Cash Equivalents in Segregated Accounts         71,280         390,340         461,620         0	Assets							
Cash and Cash Equivalents vin Escrow Agent         71,280         390,340         461,620         0           Cash and Cash Equivalents vinh Trustee         266,792         99,543         366,335         0         0           Cash and Cash Equivalents vinh Trustee         266,792         99,543         366,335         0         0           Cash and Cash Equivalents vinh Trustee         266,792         99,543         366,335         0         0           Accrued Interest Receivable         252         0         252         0         0           Materials and Supplies Inventory         343,385         5970         31,355         119         0           Sales Tax Receivable         2,414,216         0         2,414,216         0         0         0           Property Taxes Receivable         4,4862         0         44,862         0         0         0         0           Due from Other Governments         8,589,943         0         8,607         0         0         0         0         0           Due from Other Government         586,257         0         10,957         0         0         0         0         0           Deferred Charges         2,20,425         48,863         2,692,88		\$10,460,590	\$512,305	\$10,972,895	\$0	\$0		
Cash and Cash Equivalents with Tustee         17,845         0         17,845         0           Cash and Cash Equivalents with Tustee         266,792         99,543         366,335         0         0           Investments with Escrow Agent         88,021         0         88,021         0         0         0           Accrued Interest Receivable         252         0         252         0         0         0           Accound Interest Receivable         40,517         1,371,743         1,412,260         1,4383         1,873           Preprid Items         2,24769         8,756         2,31,505         0         730           Sales Tax Receivable         4,4862         0         44,862         0	Cash and Cash Equivalents	0	0	0	177,186	84,337		
$\begin{array}{c cash and Cash Equivalents with Trustee 266,792 99,543 366,335 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 $			,	,		0		
Investments with Escrow Agent         88,021         0         88,021         0         88,021         0         0           Accrued Interest Receivable         252         0         252         0         0           Materials and Supplies Inventory         345,385         5,970         351,355         119         0           Accounts Receivable         440,517         1,371,743         1,412,260         14,383         1,873           Stales Tax Receivable         2,414,216         0         2,414,216         0						0		
Accrued Interest Receivable         252         0         252         0         0           Materials and Supplies Inventory         345,385         5.970         351,355         119         0           Accounts Receivable         44,0517         1,371,743         1,412,260         14,383         1,873           Prepaid Items         222,769         8,736         231,055         0         0           Revenue In Lice of Taxes Receivable         24,44,216         0         4,4862         0         0           Revenue In Lice of Taxes Receivable         44,862         0         44,862         0         0         0         0           Due from Other Governments         8,589,943         0         85,99,43         0         36,488           Due from Component Unit         83,607         0	-		,					
$\begin{array}{llllllllllllllllllllllllllllllllllll$	e							
Accounts Receivable $40,517$ $1,371,743$ $1,412,260$ $14,383$ $1,873$ Prepaid Items $222,769$ $8,736$ $221,605$ $0$ $730$ Sales Tas Receivable $2,414,216$ $0$ $0,214,216$ $0$ $0$ Property Taxes Receivable $44,862$ $0$ $44,862$ $0$ $0$ Due from Omponent Unit $85,697$ $0$ $0$ $0$ $0$ $0$ Due from Component Unit $83,607$ $0$						0		
Prepaid Items         222,769 $8,736$ 231,305         0         730           Sales Tax Receivable         2,414,216         0         2,414,216         0         0           Property Taxes Receivable         6,554,867         0         6,554,867         0         0           Due from Other Governments         8,859,943         0         8,859,943         0         8,589,943         0         3,5488           Due from Other Government         0         0         0         19,057         0		,	,	,				
$\begin{array}{cccc} \mbox{Property Taxes Receivable} & 6.554.867 & 0 & 6.554.867 & 0 & 0.0 \\ Revenue in Lieu of Taxes Receivable & 44.862 & 0 & 44.862 & 0 & 0.0 \\ Due from Other Governments & 8.589.943 & 0 & 8.589.943 & 0 & 354.88 \\ Due from Component Unit & 83.607 & 0 & 8.589.743 & 0 & 0 \\ Due from Primary Government & 0 & 0 & 0 & 19.057 & 0 & 0 \\ Due from Primary Government & 0 & 0 & 0 & 19.057 & 0 & 0 \\ Deferred Charges & 220.425 & 48.863 & 269.288 & 0 & 0 & 0 \\ Investment in Joint Venture & 130.987 & 0 & 130.987 & 0 & 0 & 0 \\ Capital Assets & & & & & & & & & & & & & & & & & & &$		,			,	730		
Revenue in Lieu of Taxes Receivable         44,862         0         44,862         0         64,862         0         0           Due from Other Governments         8,589,943         0         85,699,943         0         35,488           Due from Opnoent Unit         83,607         0<	Sales Tax Receivable	2,414,216	0	2,414,216	0	0		
Due from Other Governments $8,589,943$ 0 $8,589,943$ 0 $35,488$ Due from Component Unit $83,607$ 0 $0$ 0         0	Property Taxes Receivable	6,554,867	0	6,554,867	0	0		
Due from Component Unit $83,607$ 0 $83,607$ 0         0           Due from Primary Government         0         0         0         19,057         0           Loans Receivable $586,257$ 0 $586,257$ 0         0           Deferred Charges $220,425$ $48,863$ $269,288$ 0         0           Capital Assets:         Ianvestment in Joint Venture $130,987$ 0 $130,987$ 0         0           Land and Construction in Progress $1,881,046$ $35,320$ $1.916,366$ 0 $474,483$ Depreciable Capital Assets, Net $74,792,762$ $16,186,515$ $90,979,277$ $35,604$ $1.827,601$ Total Assets $106,812,423$ $18,659,335$ $125,471,758$ $246,349$ $2,424,512$ Liabilities:         Contract Payable $59,431$ 0 $59,431$ 0 $26,533$ Accrued Mages and Benefits Payable $764,076$ $18,427$ $782,503$ $10,840$ 0           Out Ordpressted Absences Payable $13,579$ 0 $13,579$ 0	Revenue in Lieu of Taxes Receivable	44,862		44,862		0		
Due from Primary Government         0         0         0         0         19,057         0           Loans Receivable         586,257         0         586,257         0         0           Deferred Charges         220,425         48,863         269,228         0         0           Capital Assets:         130,987         0         130,987         0         0           Capital Assets:         1         130,987         0         130,987         0         0           Total Assets:         1         16,816,515         90,979,277         35,604         1,827,601           Total Assets         106,812,423         18,659,335         125,471,758         246,349         2,424,512           Liabilities:           Accounts Payable         59,431         0         26,553           Accrued Wages and Benefits Payable         764,076         18,427         782,503         10,840         0           Accrued Wages and Benefits Payable         74,403         117,131         176,534         0         0           Accrued Wages and Benefits Payable         57,97         0         13,579         0         0           Accrued Mages and Benefits Payable         74,075         0						35,488		
Loans Receivable $586,257$ 0 $586,257$ 0 $586,257$ 0         0           Deferred Charges $220,425$ $48,863$ $269,288$ 0         0           Investment in Joint Venture $130,987$ 0 $130,987$ 0         0           Capital Assets:         Land and Construction in Progress $1,881,046$ $35,320$ $1.916,366$ 0 $474,483$ Depreciable Capital Assets, Net $74,792,762$ $16,186,515$ $90,979,277$ $35,604$ $1,827,601$ <i>Total Assets</i> $106,812,423$ $18,659,335$ $125,471,758$ $246,349$ $2,424,512$ Liabilities: $74,792,762$ $16,186,515$ $90,979,277$ $35,604$ $1,827,601$ Accounts Payable $824,509$ $17,380$ $841,889$ $4,570$ $577$ Contracts Payable $59,431$ 0 $59,431$ 0 $26,533$ Accounts Payable $59,431$ 0 $59,431$ 0 $00$ Account Wages and Benefits Payable $59,403$ <	-	,		,		0		
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-				,	0		
Investment in Joint Venture         130,987         0         130,987         0         0           Capital Assets:         Land and Construction in Progress         1.881,046         35,320         1,916,366         0         474,483           Depreciable Capital Assets, Net         74,792,762         16,186,515         90,979,277         35,604         1,827,601           Total Assets         106,812,423         18,659,335         125,471,758         246,349         2,424,512           Liabilities:         Accounts Payable         59,431         0         59,431         0         26,536           Accound Bayes and Benefits Payable         764,076         18,427         782,503         10,840         0           Due to Other Governments         1,227,451         47,201         1,274,652         0         0           Accrued Interest Payable         59,403         117,131         176,534         0         0         0           Matured Compensated Absences Payable         13,579         0         13,579         0         0         0         0           Due to Other gayable         778,500         0         778,500         0         0         0         0         0         0         0         0         0		,						
Capital Assets:       1,881.046       35,320       1,916,366       0       474,483         Depreciable Capital Assets, Net       74,792,762       16,186,515       90,979,277       35,604       1,827,601         Total Assets       106,812,423       18,659,335       125,471,758       246,349       2,424,512         Liabilities:       Accounts Payable       824,509       17,380       841,889       4,570       577         Contracts Payable       59,431       0       59,431       0       26,346       00         Accrued Wages and Benefits Payable       764,076       18,427       782,503       10,840       00         Accrued Mages and Benefits Payable       59,431       0       59,431       0       26,536         Accrued Interest Payable       59,403       117,131       176,534       0       00         Accrued Interest Payable       54,409       0       15,579       0       0       0         Detero Component Unit       19,057       0       13,579       0       00       0       0       0       0       0       0       0       0       0       0       0       0       0       0       0       0       0       0       0	0		,					
$\begin{array}{c cccc} Land and Construction in Progress 1,881,046 35,320 1,916,366 0 474,483 74,792,762 16,186,515 90,979,277 35,604 1,827,601 1,827,601 1,827,601 1,857,801 1,857,801 1,827,601 1,930 1,931 0 2,6536 Accrued Wages and Benefits Payable 59,431 0 59,431 0 59,431 0 2,6536 Accrued Wages and Benefits Payable 764,076 18,427 782,503 10,840 0 0 Accrued Interest Payable 59,403 117,131 176,534 0 0 0 Accrued Interest Payable 59,403 117,131 176,534 0 0 0 Accrued Interest Payable 59,403 117,131 176,534 0 0 0 Retainage Payable 59,403 0 11,7,131 176,534 0 0 0 0 0 Retainage Payable 54,409 0 54,409 0 19,057 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 $		130,987	0	150,987	0	0		
Depreciable Capital Assets, Net         74,792,762         16,186,515         90,979,277         35,604         1,827,601           Total Assets         106,812,423         18,659,335         125,471,758         246,349         2,424,512           Liabilities:         Accounts Payable         824,509         17,380         841,889         4,570         577           Contracts Payable         59,431         0         59,431         0         26,536           Accrued Wages and Benefits Payable         764,076         18,427         782,503         10,840         00           Out of Other Governments         1,227,451         47,001         1,7131         176,554         0         0         0           Accrued Interest Payable         59,403         117,131         176,554         0         0         0           Matured Compensated Absences Payable         13,579         0         13,579         0         0         0           Due to Component Unit         19,057         0         13,579         0         0         0         0           Due to Component Unit         19,057         0         10,057         0         0         0         0           Due Yinhin One Year         2,569,581         357,67	1	1 881 046	35 320	1 916 366	0	474 483		
Liabilities:         Image: Second Seco	0		,			1,827,601		
Accounts Payable $824,509$ $17,380$ $841,889$ $4,570$ $577$ Contracts Payable $59,431$ 0 $59,431$ 0 $26,536$ Accrued Wages and Benefits Payable $764,076$ $18,427$ $782,503$ $10,840$ 00Due to Other Governments $1,227,451$ $47,201$ $1,274,652$ 000Accrued Interest Payable $59,403$ $117,131$ $176,534$ 000Accrued Interest Payable $59,403$ $117,131$ $176,534$ 000Matured Compensated Absences Payable $13,579$ 0 $13,579$ 00Retainage Payable $54,409$ 0 $54,409$ 0 $54,409$ 0 $10,875$ Due to Component Unit $19,057$ 0 $19,057$ 000Deferred Revenue $6,658,900$ 0 $6,658,900$ 00Notes Payable $778,500$ 0 $778,500$ 00Long-Term Liabilities: $0$ $7,8500$ 0 $778,500$ 0Due in More Than One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets: $1221,032$ 0 $366,845$ 0 $0$ $0$ Debt Service $366,845$ 0 $366,845$ 0 $0$ $0$ Capital Projects $1,221,032$ 0 $1,221,032$ 0 $0$ Public Safety $1,665,288$ 0 $1,66$	Total Assets	106,812,423	18,659,335	125,471,758	246,349	2,424,512		
Accounts Payable $824,509$ $17,380$ $841,889$ $4,570$ $577$ Contracts Payable $59,431$ 0 $59,431$ 0 $26,536$ Accrued Wages and Benefits Payable $764,076$ $18,427$ $782,503$ $10,840$ 00Due to Other Governments $1,227,451$ $47,201$ $1,274,652$ 000Accrued Interest Payable $59,403$ $117,131$ $176,534$ 000Accrued Interest Payable $59,403$ $117,131$ $176,534$ 000Matured Compensated Absences Payable $54,409$ 0 $54,409$ 0 $19,577$ 00Chevenue $6,658,900$ 0 $6,658,900$ 0000Deferred Revenue $6,658,900$ 0778,500000Long-Term Liabilities: $Due$ within One Year $2,569,581$ $357,677$ $2.927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2.927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2.927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2.927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2.927,258$ $4,053$ 0Dub is active in Capital Assets, Net of Related Debt $63,853,480$ $8,807,770$ $72,661,250$ $27,396$ $2,218,477$ Debt Service $366,845$ 0 $366,845$ 0 $00$								
$\begin{array}{ccccc} \mbox{Contracts Payable} & 59,431 & 0 & 59,431 & 0 & 26,536 \\ \mbox{Accrued Wages and Benefits Payable} & 764,076 & 18,427 & 782,503 & 10,840 & 00 \\ \mbox{Due to Other Governments} & 1,227,451 & 47,201 & 1,274,652 & 0 & 00 \\ \mbox{Accrued Interest Payable} & 59,403 & 117,131 & 176,534 & 0 & 00 \\ \mbox{Accrued Interest Payable} & 59,403 & 117,131 & 176,534 & 0 & 00 \\ \mbox{Matured Compensated Absences Payable} & 54,409 & 0 & 54,409 & 0 & 19,57 \\ \mbox{Due to Component Unit} & 19,057 & 0 & 19,057 & 0 & 00 \\ \mbox{Deferred Revenue} & 6,658,900 & 0 & 6,658,900 & 0 & 00 \\ \mbox{Dotes Payable} & 778,500 & 0 & 778,500 & 0 & 00 \\ \mbox{Dotes Payable} & 778,500 & 0 & 778,500 & 0 & 00 \\ \mbox{Long-Term Liabilities:} & & & & & & & & & \\ \mbox{Due within One Year} & 2,569,581 & 357,677 & 2,927,258 & 4,155 & 83,607 \\ \mbox{Due in More Than One Year} & 14,590,728 & 7,182,341 & 21,773,069 & 4,053 & 0 \\ \mbox{Total Liabilities} & & & & & & & & & & \\ \mbox{Due in More Than One Year} & 27,619,624 & 7,740,157 & 35,359,781 & 23,618 & 121,595 \\ \mbox{Messers:} & & & & & & & & & & & & \\ \mbox{Invested in Capital Assets, Net of Related Debt} & 63,853,480 & 8,807,770 & 72,661,250 & 27,396 & 2,218,477 \\ \mbox{Restricted for:} & & & & & & & & & & & & & & & & & & \\ \mbox{Det Service} & 366,845 & 0 & 366,845 & 0 & 00 \\ \mbox{Capital Projects} & 1,221,032 & 0 & 1,221,032 & 0 & 00 \\ \mbox{Public Safety} & 1,665,288 & 0 & 1,665,288 & 0 & 00 \\ \mbox{Human Services} & 2,608,717 & 0 & 2,608,717 & 0 & 00 \\ \mbox{Public Works} & 3,768,908 & 0 & 3,768,908 & 0 & 0,768,908 & 0 & 0 \\ \mbox{Health} & 5,850,479 & 0 & 5,850,479 & 0 & 0 \\ \end{tabular}$		824 500	17 290	941 990	4.570	577		
Accrued Wages and Benefits Payable $764,076$ $18,427$ $782,503$ $10,840$ $00$ Due to Other Governments $1,227,451$ $47,201$ $1,274,652$ $0$ $00$ Accrued Interest Payable $59,403$ $117,131$ $176,534$ $0$ $00$ Matured Compensated Absences Payable $13,579$ $0$ $13,579$ $0$ $00$ Retainage Payable $54,409$ $0$ $54,409$ $0$ $54,409$ $0$ Due to Component Unit $19,057$ $0$ $19,057$ $0$ $00$ Deferred Revenue $6,658,900$ $0$ $6,658,900$ $0$ $00$ Notes Payable $778,500$ $0$ $778,500$ $0$ $00$ Long-Term Liabilities: $0$ $778,500$ $0$ $00$ Due within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ $00$ Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,959$ Debt Service $366,845$ $0$ $3$			,		,			
Due to Other Governments $1,227,451$ $47,201$ $1,274,652$ $0$ $0$ Accrued Interest Payable $59,403$ $117,131$ $176,534$ $0$ $0$ Matured Compensated Absences Payable $13,579$ $0$ $13,579$ $0$ $0$ Retainage Payable $54,409$ $0$ $54,409$ $0$ $10,875$ Due to Component Unit $19,057$ $0$ $10,9057$ $0$ $0$ Deferred Revenue $6,658,900$ $0$ $6,658,900$ $0$ $0$ Notes Payable $778,500$ $0$ $778,500$ $0$ $0$ Long-Term Liabilities: $0$ $778,500$ $0$ $0$ Due within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ $0$ Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets: $1221,032$ $0$ $1,221,032$ $0$ $0$ Public Safety $1,665,288$ $0$ $665,288$ $0$ $0$ Human Services $2,608,717$ $0$ $2,608,717$ $0$ $0$ Public Works $3,768,908$ $0$ $3,768,908$ $0$ $0$ Health $5,850,479$ $0$ $5,850,479$ $0$ $0$						· · ·		
Accrued Interest Payable $59,403$ $117,131$ $176,534$ 00Matured Compensated Absences Payable $13,579$ 0 $13,579$ 00Retainage Payable $54,409$ 0 $54,409$ 0 $10,875$ Due to Component Unit $19,057$ 019,05700Deferred Revenue $6,658,900$ 0 $6,658,900$ 00Notes Payable $778,500$ 0778,50000Long-Term Liabilities: $778,500$ 0778,50000Due within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ 0Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets: $112,21,032$ 0 $366,845$ 00Debt Service $366,845$ 0 $366,845$ 00Public Safety $1,665,288$ 0 $1,665,288$ 00Public Works $3,768,908$ 0 $3,768,908$ 00Human Services $2,608,717$ 0 $2,608,717$ 00Public Works $3,768,908$ 0 $3,768,908$ 00Health $5,850,479$ 0 $5,850,479$ 00		,	,		,	0		
Matured Compensated Absences Payable $13,579$ 0 $13,579$ 00Retainage Payable $54,409$ 0 $54,409$ 0 $10,875$ Due to Component Unit $19,057$ 0 $19,057$ 00Deferred Revenue $6,658,900$ 0 $6,658,900$ 00Notes Payable $778,500$ 0778,50000Long-Term Liabilities: $778,500$ 0778,50000Due within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ 0Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets:Invested in Capital Assets, Net of Related Debt $63,853,480$ $8,807,770$ $72,661,250$ $27,396$ $2,218,477$ Restricted for: $0$ $0$ $0$ $0$ $0$ $0$ Public Safety $1,665,288$ $0$ $0$ $0$ Public Works $2,608,717$ $0$ $2,608,717$ $0$ $0$ Public Works $3,768,908$ $0$ $3,768,908$ $0$ $0$ Health $5,850,479$ $0$ $5,850,479$ $0$ $0$						0		
Retainage Payable $54,409$ 0 $54,409$ 0 $10,875$ Due to Component Unit $19,057$ 0 $19,057$ 00Deferred Revenue $6,658,900$ 0 $6,658,900$ 00Notes Payable $778,500$ 0 $778,500$ 00Long-Term Liabilities: $778,500$ 0 $778,500$ 00Due Within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ 0Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets: $8,807,770$ $72,661,250$ $27,396$ $2,218,477$ Restricted for: $566,845$ 0 $366,845$ 00Debt Service $366,845$ 0 $366,845$ 00Capital Projects $1,221,032$ 0 $1,221,032$ 00Public Safety $1,665,288$ 0 $1,665,288$ 00Human Services $2,608,717$ 0 $2,608,717$ 00Public Works $3,768,908$ 0 $3,768,908$ 00Health $5,850,479$ 0 $5,850,479$ 00						0		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			0		0	10,875		
Notes Payable         778,500         0         778,500         0         778,500         0         0         0           Long-Term Liabilities:         Due Within One Year         2,569,581         357,677         2,927,258         4,155         83,607           Due in More Than One Year         14,590,728         7,182,341         21,773,069         4,053         0           Total Liabilities         27,619,624         7,740,157         35,359,781         23,618         121,595           Net Assets:         Invested in Capital Assets, Net of Related Debt         63,853,480         8,807,770         72,661,250         27,396         2,218,477           Restricted for:         Debt Service         366,845         0         0         0         0           Public Safety         1,665,288         0         1,221,032         0         0         0           Public Safety         1,665,288         0         1,665,288         0         0         0           Public Works         3,768,908         0         3,768,908         0         0         0           Health         5,850,479         0         5,850,479         0         0         0	Due to Component Unit	19,057	0	19,057	0	0		
Long-Term Liabilities: Due Within One Year $2,569,581$ $357,677$ $2,927,258$ $4,155$ $83,607$ Due in More Than One Year $14,590,728$ $7,182,341$ $21,773,069$ $4,053$ $0$ Total Liabilities $27,619,624$ $7,740,157$ $35,359,781$ $23,618$ $121,595$ Net Assets: Invested in Capital Assets, Net of Related Debt $63,853,480$ $8,807,770$ $72,661,250$ $27,396$ $2,218,477$ Restricted for: Debt Service $366,845$ $0$ $0$ $0$ Public Safety $1,665,288$ $0$ $0$ $0$ Human Services $2,608,717$ $0$ $0,665,288$ $0$ Public Works $3,768,908$ $0$ $3,768,908$ $0$ Health $5,850,479$ $0$ $5,850,479$ $0$	Deferred Revenue	6,658,900	0	6,658,900	0	0		
Due Within One Year         2,569,581         357,677         2,927,258         4,155         83,607           Due in More Than One Year         14,590,728         7,182,341         21,773,069         4,053         0           Total Liabilities         27,619,624         7,740,157         35,359,781         23,618         121,595           Met Assets:         Invested in Capital Assets, Net of Related Debt         63,853,480         8,807,770         72,661,250         27,396         2,218,477           Restricted for:         0         0         366,845         0         0         0           Dubic Service         366,845         0         366,845         0         0         0           Public Safety         1,665,288         0         1,665,288         0         0         0           Public Works         2,768,908         0         3,768,908         0         0         0           Health         5,850,479         0         5,850,479         0         5,850,479         0         0	Notes Payable	778,500	0	778,500	0	0		
Due in More Than One Year         14,590,728         7,182,341         21,773,069         4,053         0           Total Liabilities         27,619,624         7,740,157         35,359,781         23,618         121,595           Net Assets:         Invested in Capital Assets, Net of Related Debt         63,853,480         8,807,770         72,661,250         27,396         2,218,477           Restricted for:								
Interference         Interference<				, ,	,	,		
Net Assets:           Invested in Capital Assets, Net of Related Debt         63,853,480         8,807,770         72,661,250         27,396         2,218,477           Restricted for:	Due in More Than One Year	14,590,728	7,182,341	21,773,069	4,053	0		
Invested in Capital Assets, Net of Related Debt         63,853,480         8,807,770         72,661,250         27,396         2,218,477           Restricted for:	Total Liabilities	27,619,624	7,740,157	35,359,781	23,618	121,595		
Restricted for:         366,845         0         366,845         0         0           Debt Service         366,845         0         366,845         0         0         0           Capital Projects         1,221,032         0         1,221,032         0         0         0           Public Safety         1,665,288         0         1,665,288         0         0         0           Human Services         2,608,717         0         2,608,717         0         0         0           Public Works         3,768,908         0         3,768,908         0         0         0           Health         5,850,479         0         5,850,479         0         0         0	<u>Net Assets:</u>							
Restricted for:         366,845         0         366,845         0         0           Debt Service         366,845         0         1,221,032         0         0         0           Capital Projects         1,221,032         0         1,221,032         0         0         0           Public Safety         1,665,288         0         1,665,288         0         0         0           Human Services         2,608,717         0         2,608,717         0         0         0           Public Works         3,768,908         0         3,768,908         0         0         0           Health         5,850,479         0         5,850,479         0         0         0	Invested in Capital Assets, Net of Related Debt	63,853,480	8,807,770	72,661,250	27,396	2,218,477		
Capital Projects1,221,03201,221,03200Public Safety1,665,28801,665,28800Human Services2,608,71702,608,71700Public Works3,768,90803,768,90800Health5,850,47905,850,47900	Restricted for:							
Public Safety1,665,28801,665,28800Human Services2,608,71702,608,71700Public Works3,768,90803,768,90800Health5,850,47905,850,47900						0		
Human Services2,608,71702,608,71700Public Works3,768,90803,768,90800Health5,850,47905,850,47900						0		
Public Works         3,768,908         0         3,768,908         0         0           Health         5,850,479         0         5,850,479         0         0		, ,				0		
Health 5,850,479 0 5,850,479 0 0						0		
						0		
1,221,373 U 1,221,373 U 0								
	5					0		
	•					0		
						0		
-	-					84,440		
Total Net Assets         \$79,192,799         \$10,919,178         \$90,111,977         \$222,731         \$2,302,917	Total Net Assets	\$79,192,799	\$10,919,178	\$90,111,977	\$222,731	\$2,302,917		

#### Statement of Activities For the Year Ended December 31, 2008

	-	Program Revenues			
	Expenses	Charges for Services and Sales	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	
Governmental Activities:					
General Government:					
Legislative and Executive	\$7,782,002	\$2,008,144	\$9,680	\$0	
Judicial	2,658,301	1,016,784	537,466	0	
Public Safety:					
Sheriff	5,739,850	2,470,928	231,510	0	
Other	3,311,251	889,445	1,006,868	0	
Public Works	5,316,781	36,307	4,352,264	0	
Health	9,014,633	265,837	5,325,918	0	
Human Services	17,745,742	219,109	16,270,590	0	
Conservation and Recreation	563,211	6,957	100,600	32,476	
Economic Development and Assistance	821,846	8,000	279,000	0	
Transportation	940,499	620,015	370,592	1,321,913	
Interest and Fiscal Charges	875,433	0	0	0	
Total Governmental Activities	54,769,549	7,541,526	28,484,488	1,354,389	
Business-Type Activity:					
Sewer	2,515,137	2,752,409	0	219,894	
Total Primary Government	\$57,284,686	\$10,293,935	\$28,484,488	\$1,574,283	
<u>Component Units:</u>					
STAR Inc.	\$459,337	\$375,263	\$97,644	\$0	
Scioto County Airport Authority	120,317	88,772	0	143,686	
Total Component Unit Activities	\$579,654	\$464,035	\$97,644	\$143,686	

#### General Revenues:

Property Taxes Levied for: General Purposes

Board of Mental Retardation and Developmental Disabilities Children Services Other Purposes Other Local Taxes Sales Tax Revenue in Lieu of Taxes Grants and Entitlements not Restricted to Specific Programs Unrestricted Investment Earnings Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets at Beginning of Year - (Restated - See Note 26)

Net Assets at End of Year

nt Units	Compone		Primary Government	
Scioto County Airport Authority	STAR Inc.	Total	Business-Type Activity	Governmental Activities
	\$0	(\$5,764,178)	\$0	(\$5,764,178)
	0	(1,104,051)	0	(1,104,051)
	0	(3,037,412)	0	(3,037,412)
	0	(1,414,938)	0	(1,414,938)
	0	(928,210)	0	(928,210)
	0	(3,422,878)	0	(3,422,878)
	0	(1,256,043)	0	(1,256,043)
	0	(423,178)	0	(423,178)
	0		0	
	0	(534,846)	0	(534,846)
	0	1,372,021 (875,433)	0	1,372,021 (875,433)
	0	(17,389,146)	0	(17,389,146)
	0	457,166	457,166	0
		137,100	137,100	<u> </u>
	0	(16,931,980)	457,166	(17,389,146)
	13,570	0	0	0
112,1	0	0	0	0
112,1	13,570	0	0	0
	0	1,659,352	0	1,659,352
	0	3,531,794	0	3,531,794
	0	730,531	0	730,531
	0	112,793	0	112,793
	0	355,823	0	355,823
	0	9,227,387	0	9,227,387
	0	50,615	0	50,615
	0	1,736,264	0	1,736,264
	2,559	364,349	1,706	362,643
	1,388	1,095,867	339	1,095,528
	3,947	18,864,775	2,045	18,862,730
112,1	17,517	1,932,795	459,211	1,473,584
2,190,7	205,214	88,179,182	10,459,967	77,719,215
\$2,302,9	\$222,731	\$90,111,977	\$10,919,178	\$79,192,799

#### SCIOTO COUNTY, OHIO Balance Sheet Governmental Funds December 31, 2008

	General	Public Assistance	Motor Vehicle Gas Tax
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$0	\$561,201	\$1,374,247
Cash and Cash Equivalents in		,-	· · · · ·
Segregated Accounts	11,992	5,436	294
Cash and Cash Equivalents with Trustee	0	0	0
Receivables:			
Sales Tax	2,414,216	0	0
Property Taxes	1,811,969	0	0
Accounts	8,738	0	1,392
Accrued Interest	252	0	0
Interfund	53,723	43,213	154,600
Revenue in Lieu of Taxes	0	0	0
Due from Other Governments	1,198,069	1,582,626	2,361,874
Prepaid Items	66,314	117,526	16,501
Materials and Supplies Inventory	22,885	16,669	286,724
Due from Component Unit	83,607	0	0
Loans Receivable	0	0	0
Restricted Assets:	0	0	0
Cash and Cash Equivalents with Escrow Agent Investments with Escrow Agent	0	0 0	0
Equity in Pooled Cash and Cash Equivalents	323,508	0	0
Equity in robied Cash and Cash Equivalents	323,308	0	0
Total Assets	\$5,995,273	\$2,326,671	\$4,195,632
<u>Liabilities and Fund Balances:</u> <u>Liabilities:</u>			
Accounts Payable	\$190,656	\$251,202	\$42,003
Contracts Payable	0	0	0
Accrued Wages and Benefits Payable	216,937	153,659	100,011
Due to Other Governments	384,681	263,079	91,683
Interfund Payable	2,639,697 0	125,645 0	0 0
Retainage Payable Retainage Payable from Restricted Assets	0	0	0
Due to Component Unit	0	0	0
Accrued Interest Payable	3,949	0	0
Matured Compensated Absences Payable	0	0	0
Deferred Revenue	3,547,604	371.343	1,643,944
Notes Payable	312,000	0	0
Total Liabilities	7,295,524	1,164,928	1,877,641
<u>Fund Balances:</u>			
Reserved for Encumbrances	167,639	75,991	159,122
Reserved for Unclaimed Monies	323,508	0	0
Reserved for Loans Receivable	0	0	0
Unreserved, (Deficit) Undesignated Reported in:	-	-	-
General Fund	(1,791,398)	0	0
Special Revenue Funds	0	1,085,752	2,158,869
Debt Service Fund	0	0	0
Capital Projects Funds	0	0	0
Total Fund Balances (Deficit)	(1,300,251)	1,161,743	2,317,991
Total Liabilities and Fund Balances	\$5,995,273	\$2,326,671	\$4,195,632

Board of Mental Retardation and Developmental Disabilities	Children Services	Nonmajor Governmental Funds	Total
\$2,531,998	\$1,122,704	\$4,546,932	\$10,137,082
0	0	53,558	71,280
0	0	266,792	266,792
0	0	200,772	200,792
0	0	0	2,414,216
3,833,344	812,258	97,296	6,554,867
559	0	29,828	40,517
0	0	0	252
2,494,811	5,705	642,836	3,394,888
33,948	9,214	1,700	44,862
1,163,811	310,619	1,972,944	8,589,943
11,969	4,490	5,969	222,769
0	0	19,107	345,385
0	0	0	83,607
0	0	586,257	586,257
0	0	17,845	17,845
33,058	54,963	0	88,021
0	0	0	323,508
\$10,103,498	\$2,319,953	\$8,241,064	\$33,182,091
\$129,042	\$53,385	\$158,221	\$824,509
0	22,844	36,587	59,431
125,753	47,155	120,561	764,076
207,160	55,222	225,626	1,227,451
0	0	629,546	3,394,888
0	28,146	8,418	36,564
0	0	17,845	17,845
19,057	0	0	19,057
0 477	0	6,473	10,422
	13,102 948,961	0 1,515,722	13,579 12,640,933
4,613,359 0	948,961	466,500	778,500
0	0	400,500	778,500
5,094,848	1,168,815	3,185,499	19,787,255
86,330	17,024	109,972	616,078
0	0	0	323,508
0	0	510,715	510,715
0	0	0	(1,791,398)
4,922,320	1,134,114	3,615,505	12,916,560
0	0	413,651	413,651
0	0	405,722	405,722
5,008,650	1,151,138	5,055,565	13,394,836

\$2,319,953

\$8,241,064

\$10,103,498

\$33,182,091

## Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities December 31, 2008

Total Governmental Fund Balances		\$13,394,836
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds. These assets consist of:		
Land	1,866,742	
Construction in progress	14,304	
Depreciable capital assets	109,117,216	
Accumulated depreciation	(34,324,454)	
Total capital assets		76,673,808
The County also has an investment interest in joint venture assets, which is		
part of the County's overall governmental activities.		130,987
Some of the County's revenues will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.		
Delinquent property taxes	802,184	
Sales tax	987,033	
Revenue in lieu of taxes	44,862	
Intergovernmental	4,064,347	
Miscellaneous	83,607	
	03,007	5,982,033
Bond issuance costs reported as an expenditure in governmental funds are		
allocated as an expense over the life of the debt on a full accrual basis.		220,425
Some liabilities are not due and payable in the current period and therefore are		
not reported in the funds. Those liabilities consist of:		
Bonds payable	(11,984,118)	
Loans payable	(334,014)	
Accrued interest payable	(48,981)	
Capital leases payable	(2,887,026)	
Compensated absences	(1,955,151)	
Total liabilities	_	(17,209,290)
Net Assets of Governmental Activities	=	\$79,192,799

This Page Intentionally Left Blank

#### SCIOTO COUNTY, OHIO Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2008

	General	Public Assistance	Motor Vehicle Gas Tax
Revenues:			
Property Taxes	\$1,630,833	\$0	\$0
Other Local Taxes	355,823	0	0
Sales Tax	9,227,387	0	0
Revenue in Lieu of Taxes	885	0	0
Charges for Services	2,211,136	0	15,752
Licenses and Permits	4,631	0	0
Fines and Forfeitures	127,473	0	20,555
Intergovernmental	1,969,827	13,407,783	4,594,477
Investment Earnings	321,287	0	27,199
Rent	2,171	0	0
Contributions and Donations	0	0	0
Miscellaneous	435,270	198,721	22,835
Total Revenues	16,286,723	13,606,504	4,680,818
Expenditures:			
Current:			
General Government:			
Legislative and Executive	6,804,347	0	0
Judicial	1,973,593	0	0
Public Safety:			
Sheriff	3,679,569	0	0
Other	543,894	0	0
Public Works	0	0	3,756,916
Health	353,618	0	0
Human Services	401,996	13,156,664	0
Conservation and Recreation	235,667	0	0
Economic Development and Assistance	106,958	0	0
Transportation	0	0	0
Capital Outlay	6,060	0	920,320
Debt Service:	575 225	27 762	1.019
Principal Retirement	525,335	37,762	1,018
Interest and Fiscal Charges	57,108	17,786	370
Total Expenditures	14,688,145	13,212,212	4,678,624
Excess of Revenues Over			
(Under) Expenditures	1,598,578	394,292	2,194
Other Financing Sources (Uses):			
Loan Proceeds	0	0	0
Inception of Capital Lease	0	0	5,779
Transfers In	6,000	316,951	7,080
Transfers Out	(1,815,367)	0	0
Total Other Financing Sources (Uses)	(1,809,367)	316,951	12,859
Net Change in Fund Balances	(210,789)	711,243	15,053
Fund Balances (Deficit) at Beginning of Year	(1,089,462)	450,500	2,302,938
Fund Balances (Deficit) at End of Year	(\$1,300,251)	\$1,161,743	\$2,317,991

$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Board of Mental Retardation and Developmental Disabilities	Children Services	Nonmajor Governmental Funds	Total
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$3.472.150	\$717.773	\$111.519	\$5,932,275
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				. , ,
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	0	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	35,342	9,437	2,751	48,415
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	204,383	0	4,449,341	6,880,612
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	0	0	47,980	52,611
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	141,641	289,669
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	5,265,322	2,067,860	3,633,878	30,939,147
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2,829	3,973		362,860
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			316,463	
$\begin{array}{c c c c c c c c c c c c c c c c c c c $				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	186,701	534	279,512	1,123,573
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	9,176,955	2,807,872	8,990,883	55,549,755
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	727,197	7,531,544
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				_,,
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	1,749,570	5,429,139
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	2,557,590	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	0	3,756,916
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	8,297,378	0	334,814	8,985,810
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	2,795,596	1,252,566	17,606,822
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	117,580	353,247
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	713,452	820,410
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	0	949,991	949,991
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	0	568,051	606,929	2,101,360
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	128.413	118.816	1.440.429	2.251.773
$\begin{array}{c c c c c c c c c c c c c c c c c c c $				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	<u>.</u>		,	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	8,450,652	3,492,300	11,854,330	56,376,263
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	726 202	(604.400)	(2.962.447)	(926 509)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	726,303	(684,428)	(2,863,447)	(826,508)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Ο	0	11 646	11 646
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
0         0         (1,901,479)           0         562,918         1,496,982         580,343           726,303         (121,510)         (1,366,465)         (246,165)           4,282,347         1,272,648         6,422,030         13,641,001				
0         562,918         1,496,982         580,343           726,303         (121,510)         (1,366,465)         (246,165)           4,282,347         1,272,648         6,422,030         13,641,001				· · ·
726,303       (121,510)       (1,366,465)       (246,165)         4,282,347       1,272,648       6,422,030       13,641,001			(00,000)	(1,, 01, 11, 1)
4,282,347 1,272,648 6,422,030 13,641,001	0	562,918	1,496,982	580,343
	726,303	(121,510)	(1,366,465)	(246,165)
\$5,008,650 \$1,151,138 \$5,055,565 \$13,394,836	4,282,347	1,272,648	6,422,030	13,641,001
	\$5,008,650	\$1,151,138	\$5,055,565	\$13,394,836

#### SCIOTO COUNTY, OHIO Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2008

Amounts reported for governmental activities in the Statement of Activities are different because:		(\$246,165)
Statement of Activities are different because:		
Capital outlays are reported as expenditures in governmental funds. However,		
in the Statement of Activities, the cost of capital assets is allocated over their		
estimated useful lives as depreciation expense. In the current period, these		
amounts are:		
	2 271 102	
Capital assets additions	2,371,192	
Construction in progress additions	520,930	
Depreciation expense	(3,126,612)	
Excess of depreciation expense over capital outlay		(234,490)
Governmental funds report only the disposal of capital assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or loss is reported		
for each sale.		
Loss on disposal of capital assets		(597,314)
Because some revenues will not be collected for several months after the County's		
year ends, they are not considered "available" revenues and are		
deferred in the governmental funds.		
-	102,195	
Delinquent property taxes		
Revenue in lieu of taxes	2,200	
Intergovernmental	604,379	
Investment Earnings	(217)	
Miscellaneous	(28,045)	
Total revenues		680,512
The increase in the County's investment interest of its joint venture is not		
reported in the governmental fund statements but is included in program		
revenues in the Statement of Activities		12,866
The issuance of long-term debt provides current financial resources to		
governmental funds, but in the Statement of Net Assets, the debt is		
reported as a liability.		
Proceeds of loans		(11,646)
Some capital assets were financed through capital leases. In governmental funds,		
a capital lease arrangement is considered a source of financing, but in the		
		(5.60, 60.7)
Statement of Net Assets, the lease obligation is reported as a liability.		(568,697)
Repayment of long-term debt is reported as an expenditure in governmental		
funds, but the repayment reduces long-term liabilities in the Statement of Net		
Assets. In the current year, these amounts consist of:		
Loan principal payments	11.148	
Bond principal payments	, -	
	828,045	
	762,000	
Bond anticipation notes principal payments	650,580	
Bond anticipation notes principal payments		2,251,773
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments		2,251,773
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of		2,251,773
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in		2,251,773
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in		2,251,773 222,246
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities.		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities. Decrease in accrued interest	2,813	
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities.	2,813 205	
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities. Decrease in accrued interest		
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities. Decrease in accrued interest Amortization of premium on general obligation bonds	205 (14,752)	
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities. Decrease in accrued interest Amortization of premium on general obligation bonds Amortization of bond issuance costs	205	222,246
Bond anticipation notes principal payments Capital lease payments Total long-term debt repayments Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in compensated absences payable Amortization of bond issuance costs, bond premiums, the deferred loss on the refunding of debt, as well as accrued interest payable on the bonds are not reported in the funds, but is allocated as an expense over the life of the debt in the Statement of Activities. Decrease in accrued interest Amortization of premium on general obligation bonds Amortization of bond issuance costs	205 (14,752)	

#### Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance Positive	
	Original	Final	Actual	(Negative)	
<u>Revenues:</u>					
Property Taxes	\$1,546,840	\$1,430,270	\$1,617,543	\$187,273	
Other Local Taxes	375,000	375,000	355,823	(19,177)	
Sales Tax	8,400,000	9,026,737	9,216,680	189,943	
Revenue in Lieu of Taxes	885	885	885	0	
Charges for Services	1,758,349	1,954,348	2,112,717	158,369	
Licenses and Permits	6,200	6,200	4,631	(1,569)	
Fines and Forfeitures	139,900	139,900	127,250	(12,650)	
Intergovernmental	1,817,626	1,934,196	1,930,523	(3,673)	
Investment Earnings	800,530	800,530	333,221	(467,309)	
Rent	2,000	2,000	2,171	171	
Miscellaneous	582,098	130,119	469,028	338,909	
Total Revenues	15,429,428	15,800,185	16,170,472	370,287	
Expenditures:					
Current:					
General Government:					
Legislative and Executive	6,251,271	6,992,905	6,993,394	(489)	
Judicial	1,743,492	1,990,233	1,990,233	0	
Public Safety:				0	
Sheriff	4,968,114	3,807,288	3,807,288	0	
Other	518,254	562,212	562,212	0	
Public Works	180,400	0	0	0	
Health	337,798	366,653	366,653	0	
Human Services	745,323	412,212	412,212	0	
Conservation and Recreation	180,200	165,265	165,265	0	
Economic Development and Assistance	109,450	107,637	107,637	0	
Capital Outlay	5,000	6,060	6,060	0	
Debt Service:	52 045	52 045	52.045	0	
Principal Retirement	53,045	53,045	53,045	0	
Interest and Fiscal Charges	15,166	15,501	15,501	0	
Total Expenditures	15,107,513	14,479,011	14,479,500	(489)	
Excess of Revenues Over Expenditures	321,915	1,321,174	1,690,972	369,798	
Other Financing Sources (Uses):					
Advances Out	0	0	(40,000)	(40,000)	
Transfers In	4,164,912	1,150,104	65,225	(1,084,879)	
Transfers Out	(4,485,531)	(2,638,392)	(1,858,288)	780,104	
Total Other Financing Sources (Uses)	(320,619)	(1,488,288)	(1,833,063)	(344,775)	
Net Change in Fund Balance	1,296	(167,114)	(142,091)	25,023	
Fund Balance (Deficit) at Beginning of Year	(2,077,890)	(2,077,890)	(2,077,890)	0	
Prior Year Encumbrances Appropriated	158,338	158,338	158,338	0	
Fund Balance (Deficit) at End of Year	(\$1,918,256)	(\$2,086,666)	(\$2,061,643)	\$25,023	

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Public Assistance Special Revenue Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance
	Original	Final	Actual	Positive (Negative)
<u>Revenues:</u>				
Intergovernmental	\$14,381,552	\$11,180,854	\$11,279,948	\$99,094
Miscellaneous	421,068	217,482	156,436	(61,046)
Total Revenues	14,802,620	11,398,336	11,436,384	38,048
<u>Expenditures:</u> Current:				
Human Services	14,659,596	14,349,765	14,085,002	264,763
Human Services	14,037,370	14,349,705	14,005,002	204,703
Excess of Revenues Over (Under) Expenditures	143,024	(2,951,429)	(2,648,618)	302,811
<b>Other Financing Sources:</b>				
Transfers In	355,000	355,000	316,951	(38,049)
Net Change in Fund Balance	498,024	(2,596,429)	(2,331,667)	264,762
Fund Balance at Beginning of Year	1,906,107	1,906,107	1,906,107	0
Prior Year Encumbrances Appropriated	690,322	690,322	690,322	0
Fund Balance at End of Year	\$3,094,453	\$0	\$264,762	\$264,762

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Motor Vehicle Gas Tax Special Revenue Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance
	Original	Final	Actual	Positive (Negative)
Revenues:				
Charges for Services	\$16,514	\$15,881	\$15,881	\$0
Fines and Forfeitures	27,000	27,000	20,631	(6,369)
Intergovernmental	4,509,996	4,509,996	4,624,086	114,090
Investment Earnings	81,000	81,000	31,488	(49,512)
Miscellaneous	41,486	41,486	22,500	(18,986)
Total Revenues	4,675,996	4,675,363	4,714,586	39,223
Expenditures:				
Current:				
Public Works	4,847,788	4,958,268	4,086,264	872,004
Capital Outlay	1,012,208	1,013,684	920,320	93,364
Total Expenditures	5,859,996	5,971,952	5,006,584	965,368
Excess of Revenues Over (Under) Expenditures	(1,184,000)	(1,296,589)	(291,998)	1,004,591
Other Financing Sources:				
Transfers In	182,000	46,302	7,080	(39,222)
Net Change in Fund Balance	(1,002,000)	(1,250,287)	(284,918)	965,369
Fund Balance at Beginning of Year	1,352,935	1,352,935	1,352,935	0
Prior Year Encumbrances Appropriated	104,955	104,955	104,955	0
Fund Balance at End of Year	\$455,890	\$207,603	\$1,172,972	\$965,369

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Board of Mental Retardation and Developmental Disabilities Special Revenue Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance
	Original	Final	Actual	Positive (Negative)
<u>Revenues:</u>				
Property Taxes	\$3,434,396	\$3,028,575	\$3,443,912	\$415,337
Revenue in Lieu of Taxes	35,342	35,342	35,342	0
Charges for Services	105,000	105,000	217,081	112,081
Intergovernmental	3,963,144	4,271,629	5,074,844	803,215
Investment Earnings	4,000	4,000	2,709	(1,291)
Contributions and Donations	14,000	14,000	10,228	(3,772)
Miscellaneous	14,959	14,959	110,111	95,152
Total Revenues	7,570,841	7,473,505	8,894,227	1,420,722
<u>Expenditures:</u> Current: Health	7,729,636	9,077,830	8,418,200	659,630
Debt Service:	0	7 707	7,287	0
Principal Retirement Interest and Fiscal Charges	0 0	7,287 1,257	1,257	0
Interest and Fiscal Charges	0	1,237	1,237	0
Total Expenditures	7,729,636	9,086,374	8,426,744	659,630
Net Change in Fund Balance	(158,795)	(1,612,869)	467,483	2,080,352
Fund Balance at Beginning of Year	4,202,133	4,202,133	4,202,133	0
Prior Year Encumbrances Appropriated	77,302	77,302	77,302	0
Fund Balance at End of Year	\$4,120,640	\$2,666,566	\$4,746,918	\$2,080,352

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Children Services Special Revenue Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance
	Original	Final	Actual	Positive (Negative)
Revenues:				
Property Taxes	\$686,016	\$614,404	\$711,785	\$97,381
Revenue in Lieu of Taxes	9,437	9,437	9,437	0
Charges for Services	285,000	285,000	0	(285,000)
Intergovernmental	2,033,581	1,804,193	1,995,097	190,904
Contributions and Donations	10,000	10,000	8,295	(1,705)
Miscellaneous	170,469	0	636	636
Total Revenues	3,194,503	2,723,034	2,725,250	2,216
<u>Expenditures:</u> Current:				
Human Services	3,783,450	3,846,625	2,897,401	949,224
Capital Outlay	25,000	5,133	5,133	0
Total Expenditures	3,808,450	3,851,758	2,902,534	949,224
Net Change in Fund Balance	(613,947)	(1,128,724)	(177,284)	951,440
Fund Balance at Beginning of Year	1,167,051	1,167,051	1,167,051	0
Prior Year Encumbrances Appropriated	43,308	43,308	43,308	0
Fund Balance at End of Year	\$596,412	\$81,635	\$1,033,075	\$951,440

#### SCIOTO COUNTY, OHIO Statement of Fund Net Assets Enterprise Fund December 31, 2008

	Sewer Fund
Assets:	
Current Assets:	
Equity in Pooled Cash and Cash Equivalents	\$512,305
Cash and Cash Equivalents in Segregated Accounts	390,340
Cash and Cash Equivalents with Trustee	99,543
Materials and Supplies Inventory	5,970
Accounts Receivable	1,371,743
Prepaid Items	8,736
Total Current Assets	2,388,637
Non-Current Assets:	
Deferred Charges	48,863
Capital Assets:	
Land	18,480
Construction in Progress	16,840
Depreciable Capital Assets, Net	16,186,515
Total Non-Current Assets	16,270,698
Total Assets	18,659,335
Liabilities:	
Current Liabilities:	
Accounts Payable	17,380
Accrued Wages and Benefits Payable	18,427
Due to Other Governments	47,201
Accrued Interest Payable	117,131
General Obligation Bonds Payable	180,084
Mortgage Revenue Bonds Payable	35,000
Farmer's Home Administration Bonds Payable	55,369
Ohio Public Works Commission Loans Payable	38,569
Compensated Absences Payable	48,655
Total Current Liabilities	557,816
Long-Term Liabilities (Net of Current Portion):	
General Obligation Bonds Payable	3,554,171
Mortgage Revenue Bonds Payable	35,000
Farmer's Home Administration Bonds Payable	2,945,715
Ohio Public Works Commission Loans Payable	619,020
Compensated Absences Payable	28,435
Total Long-Term Liabilities	7,182,341
Total Liabilities	7,740,157
<u>Net Assets:</u>	
Invested in Capital Assets, Net of Related Debt	8,807,770
Unrestricted	2,111,408
Total Net Assets	\$10,919,178

## Statement of Revenues, Expenses and Changes in Fund Net Assets Enterprise Fund For the Year Ended December 31, 2008

	Sewer Fund
Operating Revenues:	
Charges for Services	\$2,752,409
Operating Expenses:	
Personal Services	625,682
Fringe Benefits	368,658
Contractual Services	634,933
Materials and Supplies	123,887
Depreciation	378,532
Other	1,422
Total Operating Expenses	2,133,114
Operating Income	619,295
Non-Operating Revenues (Expenses):	
Investment Earnings	1,706
Interest and Fiscal Charges	(382,023)
Other Non-Operating Revenues	339
Total Non-Operating Revenues (Expenses)	(379,978)
Income Before Capital Grants	239,317
Capital Grants	219,894
Net Income	459,211
Net Assets At Beginning of Year	10,459,967
Net Assets At End of Year	\$10,919,178

## Statement of Cash Flows

## Enterprise Fund For the Year Ended December 31, 2008

Increase (Decrease) in Cash and Cash Equivalents: Cash Flows from Operating Activities: Cash Received from Charges for Services Cash Payments to Suppliers for Goods and Services Cash Payments to Employees for Services Cash Payments for Employee Benefits Cash Payments for Other Operating Expenses	\$2,578,648 (844,812) (629,526) (368,658) (1,862)
Cash Received from Charges for Services Cash Payments to Suppliers for Goods and Services Cash Payments to Employees for Services Cash Payments for Employee Benefits	(844,812) (629,526) (368,658)
Cash Payments to Suppliers for Goods and Services Cash Payments to Employees for Services Cash Payments for Employee Benefits	(844,812) (629,526) (368,658)
Cash Payments to Employees for Services Cash Payments for Employee Benefits	(629,526) (368,658)
Cash Payments for Employee Benefits	(368,658)
Cash Payments for Other Operating Expenses	(1.862)
	(-,)
Net Cash Provided by Operating Activities	733,790
Cash Flows from Capital and Related Financing Activities:	
Proceeds of Loan	201,860
Capital Grants Received	896,418
Aquisition of Capital Assets	(1,177,423)
Principal paid on Bonds and Loans	(290,159)
Interest paid on Bonds and Loans	(367,703)
Other Non-Operating Revenues	301
Net Cash Used for Capital and Related Financing Activities	(736,706)
Cash Flows from Investing Activities:	
Investment Earnings	1,706
Net Decrease in Cash and Cash Equivalents	(1,210)
Cash and Cash Equivalents at Beginning of Year	1,003,398
Cash and Cash Equivalents at End of Year	\$1,002,188
<u>Reconciliation of Operating Income to Net</u> <u>Cash Provided by Operating Activities:</u> Operating Income	\$619,295
Adjustments to Reconcile Operating Income	
to Net Cash Provided by Operating Activities	
Depreciation	378,532
Increase in Accounts Receivable	(173,799)
Increase in Prepaid Items	(51)
Increase in Materials and Supplies Inventory	(4,760)
Decrease in Accounts Payable	(35,514)
Decrease in Compensated Absences Payable	(5,333)
Decrease in Intergovernmental Payable	(50,084)
Increase in Accrued Wages and Benefits Payable	5,504
Total Adjustments	114,495
Net Cash Provided by Operating Activities	\$733,790

## Statement of Fiduciary Assets and Liabilities Agency Funds December 31, 2008

<u>Assets:</u>	
Equity in Pooled Cash and Cash Equivalents	\$3,550,445
Cash and Cash Equivalents in Segregated Accounts	808,757
Receivables:	
Property Taxes	38,128,245
Accounts	1,002,130
Revenue in Lieu of Taxes	415,830
Due from Other Governments	3,430,171
Total Assets	\$47,335,578
Liabilities:	
Current Liabilities:	
Due to Other Governments	\$42,991,376
Undistributed Monies	4,344,202
Total Liabilities	\$47,335,578

This page intentionally left blank.

## NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY

Scioto County, Ohio (the County), is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, a Probate/Juvenile and Domestic Relations Court Judge, and a Municipal County Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrators of public services for the entire County.

## **REPORTING ENTITY**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For Scioto County, this includes the Children Services Board, the Scioto County Board of Mental Retardation and Developmental Disabilities, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or the County is obligated for the debt of the organization. Component units also include organizations that are fiscally dependent on the County in that the County approves the organization's budget, the issuance of its debt or the levying of its taxes. The County has two component units included in its reporting entity.

## DISCRETELY PRESENTED COMPONENT UNITS

The component unit columns in the entity-wide financial statements identify the financial data of the County's discretely presented component units, STAR, Inc. and the Scioto County Airport Authority. They are reported separately to emphasize that they are legally separate from the County.

## STAR, Inc.

STAR, Inc. is a non-profit organization which operates as a workshop under contractual agreement with the Scioto County Board of Mental Retardation and Developmental Disabilities that provides sheltered employment for mentally and/or physically handicapped adults in Scioto County.

## <u>NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY</u> (Continued)

The Scioto County Board of MR/DD provides the workshop with staff salaries, transportation, equipment, staff to administer and supervise training programs, and other funds necessary for the operation of the workshop. Based on the significant services and resources provided by the County to the workshop and the workshop's sole purpose of providing assistance to the mentally and/or physically handicapped adults of Scioto County, the workshop is presented as a component unit of Scioto County. STAR, Inc. operates on a calendar year ending December 31. Separately issued financial statements can be obtained from STAR, Inc., located at 2625 Gallia Street, Portsmouth, Ohio 45662.

## Scioto County Airport Authority

The Scioto County Airport Authority operates under a separate board that consists of five members appointed by the County Commissioners. The airport authority generates revenue from sales of fuel, leasing of equipment and rental space. Grants are applied for in the airport authority's name. The County provides payroll, fringe benefits and some utilities. The County is directly responsible for the Airport Facilities Bond and the Airport Hanger Bond Anticipation Note. Financial statements are issued as part of the Scioto County report and are not obtainable separately.

The information presented in Notes 2 through 25 relates to the primary government. Information related to the discretely presented component units is presented in Note 26.

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activities of the following districts and agencies are presented as agency funds within the County's financial statements.

Scioto County Board of Health Soil and Water Conservation District STAR Community Justice Center

The County is associated with certain organizations which are defined as Jointly Governed Organizations, a Joint Venture, a Risk Sharing Pool, a Group Purchasing Pool, and a Related Organization. These organizations are presented in Notes 18, 19, and 20 to the Basic Financial Statements. These organizations are:

Adams, Lawrence, Scioto Alcohol, Drug Addiction, and Mental Health Services Board Ohio Valley Resource Conservation and Development Area, Inc. Workforce Investment Board Ohio Valley Regional Development Commission Scioto County Community Action Organization Southern Ohio Development Initiative Portsmouth Metropolitan Housing Authority Southern Ohio Council of Governments Joint Solid Waste District

# <u>NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY</u> (Continued)

County Risk Sharing Authority, Inc. (CORSA) County Commissioners' Association of Ohio Workers' Compensation Group Rating Plan Southern Ohio Port Authority

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Scioto County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its enterprise fund provided they do not conflict with or contradict GASB pronouncements. The County does not apply FASB Pronouncements and Interpretations issued after November 30, 1989, to its business-type activities or enterprise fund. The more significant of the County's accounting policies are described below.

#### **BASIS OF PRESENTATION**

The County's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The Statement of Net Assets and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities.

The Statement of Net Assets presents the financial condition of the governmental and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business segment is self-financing or draws from the general revenues of the County.

# FUND FINANCIAL STATEMENTS

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **FUND ACCOUNTING**

The County uses funds to maintain its financial records during the year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain County functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds utilized by the County: governmental, proprietary and fiduciary.

#### **GOVERNMENTAL FUNDS**

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

<u>General</u> – This fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Public Assistance</u> – This fund accounts for various federal and State resources which are used to provide public assistance to general relief recipients, pay their providers for medical assistance, and for certain public social services.

<u>Motor Vehicle Gas Tax</u> – This fund accounts for revenues derived from motor vehicle licenses and gasoline taxes. Ohio State law restricts these monies to be used for county road and bridge repairs and improvement programs. This fund also accounts for the financial activities of the Scioto County Engineering Department.

<u>Board of Mental Retardation and Developmental Disabilities</u> – This fund accounts for the operation of a school and provides assistance to a workshop for the mentally retarded and developmentally disabled. A County-wide property tax levy, along with federal and State grants, provides the revenues for this fund.

<u>Children Services</u> – This fund accounts for monies received from federal and State grants, the Social Security Administration, and various other resources. The fund makes expenditures to support foster homes, medical treatment, school supplies, counseling, and parental assistance.

The other governmental funds of the County account for grants and other resources whose use is restricted for a particular purpose.

#### PROPRIETARY FUNDS

Proprietary funds focus on the determination of operating income, changes in net assets, financial position, and cash flows. The County's proprietary fund is an enterprise fund.

<u>Enterprise Fund</u> – An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods or services. The following is the County's only enterprise fund:

<u>Sewer Fund</u> – This fund is used to account for the provision of sanitary sewer services to the residents and businesses of the County.

#### FIDUCIARY FUNDS

Fiduciary funds focus on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The three types of trust funds should be used to report resources held and administered by the County when it is acting in a fiduciary capacity for individuals, private organizations, or other governments. These funds are distinguished by the existence of a trust agreement that affects the degree of management involvement and the length of time that the resources are held. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's only fiduciary funds are agency funds. The County's agency funds are primarily established to account for the collection and distribution to other governments of various taxes, receipts and fees and to account for funds of various agencies for which the County serves as fiscal agent.

# MEASUREMENT FOCUS

#### Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities, except for those of fiduciary funds, associated with the operation of the County are included on the Statement of Net Assets. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. The governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all enterprise funds are accounted for using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Fund Net Assets. The Statement of Revenues, Expenses and Changes in Fund Net Assets presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets. The Statement of Cash Flows provides information about how the County finances and meets the cash flow needs of its enterprise activities.

# **BASIS OF ACCOUNTING**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; enterprise and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

# **REVENUES – EXCHANGE AND NON-EXCHANGE TRANSACTIONS**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined and "available" means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, revenue in lieu of taxes, sales tax, grants, entitlements and donations. On the accrual basis, revenue from property taxes and revenue in lieu of taxes is recognized in the year for which the taxes are levied. (See Note 6.) Revenue from permissive sales tax is recognized in the period in which the sales occur. (See Note 7.) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: permissive sales tax, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), federal and State subsidies and grants, accounts (i.e., charges for services and licenses and permits), rent, and accrued interest.

#### DEFERRED REVENUE

Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of December 31, 2008, but were levied to finance 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before eligibility requirements are met have also been recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

# EXPENSES/EXPENDITURES

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **BUDGETS AND BUDGETARY ACCOUNTING**

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the object level within each department and fund. Budgetary modifications may only be made by resolution of the County Commissioners. The County reports unbudgeted activity on the financial statements due to the County's unclaimed monies fund being classified as an agency fund on the County's books, but which is included with the General Fund for GAAP reporting purposes.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as final budgeted amounts represent estimates from the amended certificate passed by the County Commissioners at year-end.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including all supplemental appropriations.

#### CASH AND CASH EQUIVALENTS

Cash balances of the County's funds, except cash held by a trustee, an escrow agent and cash in segregated accounts, are pooled in order to provide improved cash management. Individual fund integrity is maintained through County records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. Cash and cash equivalents that are held separately within departments of the County and not held with the County Treasurer are recorded on the financial statements as "Cash and Cash Equivalents in Segregated Accounts." The County utilizes financial institutions to service bonded debt as principal and interest payments come due. The balances held in these accounts are presented as "Cash and Cash Equivalents with Trustee."

The County has escrow accounts to hold retainage amounts still owed to contractors until payments are made and to hold proceeds from lease-purchase agreements until payments are made on the projects. The monies held in these accounts are presented as "Restricted Assets: Cash and Cash Equivalents with Escrow Agent and Restricted Assets: Investments with Escrow Agent," on the financial statements.

During the year, the County's investments were limited to a repurchase agreement, nonnegotiable certificates of deposit, and STAROhio. The repurchase agreement and nonnegotiable certificates of deposits are reported at cost.

The County has invested funds in the State Treasury Asset Reserve of Ohio (STAROhio) during 2008. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2008.

Interest income is distributed to the funds according to Ohio constitutional and statutory requirements. Interest revenue credited to the General Fund during 2008 amounted to \$321,287, all of which was assigned from other funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are reported as cash equivalents on the financial statements.

#### MATERIALS AND SUPPLIES INVENTORY

Materials and supplies inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Materials and supplies inventory consists of expendable supplies held for consumption.

# PREPAID ITEMS

Payments made to vendors for services that will benefit periods beyond December 31, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### **INTERFUND RECEIVABLES/PAYABLES**

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "Interfund Receivable" and "Interfund Payable." Interfund balances are eliminated on the government-wide Statement of Net Assets.

#### CAPITAL ASSETS

General capital assets are capital assets that are associated with and generally arise from governmental activities. These assets generally result from expenditures in governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported in the fund financial statements. Capital assets used by the enterprise fund are reported in both the business-type activities column of the government-wide Statement of Net Assets and in the fund.

Capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquistion) and updated for additions and reductions during the year. Donated capital assets are recorded at their fair market values on the date donated. The County maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

Descriptions	Estimated Lives
Land Improvements	20 years
Buildings and Building Improvements	7-50 years
Furniture, Fixtures, and Equipment	5-30 years
Vehicles	8 years
Infrastructure	5-65 years

The County's governmental infrastructure system consists of roads and bridges which includes box culverts and concrete pipes. The business-type infrastructure system is the sewer system, consisting of sewer lines, pump stations, and relay stations.

#### COMPENSATED ABSENCES

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means. The County records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that the benefits will result in termination payments. The liability is an estimate based on the County's past experience of making termination payments. A liability is accrued for all full-time employees based on their sick leave balance at year-end.

The entire compensated absences liability is reported on the government-wide financial statements. On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent that payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employees are paid. In the enterprise fund, the entire amount of compensated absences is reported as a fund liability.

# ACCRUED LIABILITIES AND LONG-TERM OBLIGATIONS

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the enterprise fund are reported on the enterprise fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Long-term loans, bonds, notes, and capital leases that will be paid from governmental funds are recognized as liabilities on the fund statements when due.

#### **RESERVATION OF FUND BALANCE**

The County reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balances are reserved for encumbrances, unclaimed monies, and loans receivable. Under Ohio law, unclaimed monies are not available for appropriation until they have remained unclaimed for five years. The reserve for loans receivable is the portion of the Revolving Loan Fund that is not expected to be repaid in 2008.

#### **RESTRICTED ASSETS**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets represent unclaimed monies held to be reclaimed by its rightful owners, monies held in escrow accounts that are still owed to contractors for work completed relating to the jail construction project and an energy savings renovation project related to the Department of Children Services, and cash and investments related to capital lease-purchase agreements for energy savings renovation projects.

#### BOND PREMIUMS AND ISSUANCE COSTS/LOSS

Premiums and issuance costs for government-wide statements and enterprise fund statements are deferred and amortized over the term of the bonds using the straight-line method since the results are not significantly different from the effective interest method. Bond premiums are presented as an increase to the face amount of bonds payable whereas issuance costs are recorded as deferred charges.

The accounting loss on refunded bonds (difference between the reacquisition price and the net carrying amount of the old debt) is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter.

#### **INTERNAL ACTIVITY**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in enterprise funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### **ESTIMATES**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make certain estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# NET ASSETS

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by the creditors, grantors or laws or regulations of other governments. Restricted net assets include funds for County road and bridge repairs, residential homes and educational opportunities for the mentally retarded and developmentally disabled, the support and placement of children, improving the living environment of the County, and the operation of public safety and transportation programs. Net assets restricted for other purposes consist mainly of expenditures for legislative and executive purposes.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide Statement of Net Assets reports \$17,463,279 of restricted net assets, none of which are restricted by enabling legislation.

#### **INVESTMENT IN JOINT VENTURE**

The County's Investment in Joint Venture relates to the County's equity interest in the Joint Solid Waste District (see Note 18). The County's share in year-end net assets is included on the Statement of Net Assets as an Investment in Joint Venture.

#### **OPERATING REVENUES AND EXPENSES**

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise fund. For the County, these revenues are charges for services for sewer utility charges. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. Revenues and expenses that do not meet these definitions are reported as non-operating.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### ACCOUNTABILITY

The General Fund, the Juvenile Detention Center Special Revenue Fund, the General Purpose Bond Debt Service Fund, and the Burke's Point Project and Ginat Run Dredging Project Capital Projects Funds had deficit fund balances of \$1,300,251, \$388,211, \$6,473, \$14,610, and \$34,200, respectively, at December 31, 2008. The General Fund deficit balance exists because sufficient revenues have not been generated to cover expenditures. The General Fund is liable for the deficits and provides transfers when cash is required, not when accruals occur.

# <u>NOTE 3 - ACCOUNTABILITY AND COMPLIANCE</u> (Continued)

# COMPLIANCE

The General Fund had original appropriations in excess of original estimated revenues and available fund balance of \$1,918,256 for the year ended December 31, 2008.

The General Fund had final appropriations in excess of final estimated revenues and available fund balance of \$2,086,666 for the year ended December 31, 2008.

Ohio Revised Code Section 5705.10(H) provides that money paid into a fund must be used only for the purpose for which such fund has been established. As a result, a negative balance indicates that money from one fund was used to cover the expenses of another fund. The General Fund had a negative balance of \$2,061,643 and the Juvenile Detention Center Special Revenue Fund had a negative balance of \$399,170.

Ohio Revised Code Section 133.22 (A)(2) requires that a bond issuance to have one purpose and not to be used for general operating expenses. The County issued a Bond Anticipation Note in the amount of \$450,000 which was received and deposited into the General Fund to pay general operating expenses.

The County Auditor will monitor budgetary controls more closely in the future to alleviate such compliance issues.

Ohio Revised Code Section 5705.10(H) states that money paid into any fund shall be used only for the purposes for which such fund is established. The Scioto County Commissioners entered into a twenty year lease/purchase agreement for an Energy Conservation Project on the Scioto County Courthouse and the Jobs and Family Services Building on March 14, 2006. The percentage breakdown of the project was determined to be 64.53% for the Scioto County Courthouse and 35.47% for the Jobs and Family Services Building. Based on these percentages, the semi-annual lease payments of \$78,303 were to be paid \$50,529 from the General Fund and \$27,774 from the Public Assistance Fund. Actual payments were made from incorrect funds.

Ohio Rev. Code Section 5705.36(A)(4) states that upon determination by the fiscal officer of a subdivision that the revenue to be collected by the subdivision will be less than the amount included in an official certificate and that the amount of the deficiency will reduce available resources below the level of current appropriations, the fiscal officer shall certify the amount of the deficiency to the commission, and the commission shall certify an amended certificate reflecting the deficiency. At December 31, 2008, the County had actual resources in the General Fund below the current level of appropriation in the amount of \$2,528,494.

Ohio Rev. Code Section 5705.41(B) provides, in part, that no subdivision or taxing unit is to expend money unless it has been appropriated. Budgetary expenditures exceeded appropriations at fund level in the Juvenile Detention Fund in the amount of \$399,169 at December 31, 2008.

# FEDERAL COMPLIANCE

According to the *State of Ohio Department of Development, Office of Housing and Community Partnership Financial Management Rules and Regulations Handbook, Section* (A)(3)(f), the grantee must develop a cash management system to ensure compliance with the Fifteen Day Rule relating to prompt disbursement of funds.

# <u>NOTE 3 - ACCOUNTABILITY AND COMPLIANCE</u> (Continued)

This rule states that fund draw downs should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of less the \$5,000 within fifteen days of receipt of any funds. Lump sum draw downs are not permitted. Scioto County has not developed a cash management system to ensure compliance with the Fifteen Day Rule.

All Community Development Block Grant Program funds are required to be reported to the State of Ohio, Department of Development. There are two required reports: Status Reports which are completed every six months and the Final Performance Report. Scioto County did not complete Final Performance Reports prior to submission deadlines.

OMB Circular A-133 Section \_.300(d) states that the auditee shall prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with Section\_.310. Errors in the Schedule of Federal Awards Expenditures resulted in inaccurate reporting of the federal awards under OMB Circular A-133 requiring audit adjustments to the federal schedule

# NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position and results of operations on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budget Basis) is presented for the General Fund and the Public Assistance, Motor Vehicle Gas Tax, Board of Mental Retardation and Developmental Disabilities, and Children Services Major Special Revenue Funds to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
- 4. Unrecorded cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statements.
- 5. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 6. The County does not budget for the unclaimed monies activity which is reported as an agency fund on the County's books. However, the activity is included in the General Fund for GAAP reporting purposes.

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis for the General Fund and all major special revenue funds are as follows:

#### SCIOTO COUNTY, OHIO Notes to the Basic Financial Statements

For the Year Ended December 31, 2008

# **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING** (Continued)

	General	Public Assistance	Motor Vehicle Gas Tax	Board of Mental Retardation and Developmental Disabilities	Children Services
GAAP Basis	(\$210,789)	\$711,243	\$15,053	\$726,303	(\$121,510)
Increases (Decreases) Due To:					
Revenue Accruals	(67,873)	(2,174,141)	23,691	(254,370)	(684,691)
Expenditure Accruals	434,048	(576,351)	(126,932)	117,168	656,266
Encumbrances	(225,403)	(296,439)	(201,028)	(93,260)	(66,500)
Unrecorded Cash - 2007	145,462	9,457	4,839	113,028	117,243
Unrecorded Cash - 2008	(154,402)	(5,436)	(541)	(141,386)	(78,092)
Transfers	16,304	0	0	0	0
Advances	(40,000)	0	0	0	0
Unbudgeted Activity	(39,438)	0	0	0	0
Budget Basis	(\$142,091)	(\$2,331,667)	(\$284,918)	\$467,483	(\$177,284)

#### Net Change in Fund Balance

#### NOTE 5 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies necessary to meet current demands on the treasury. Active monies must be maintained either as cash in the County's Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury, or any other obligation guaranteed as to principal or interest by the United States, or any book entry zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions:
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;

#### <u>NOTE 5 - DEPOSITS AND INVESTMENTS</u> (Continued)

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2).
- 7. The State Treasurer's investment pool (STAROhio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange similar securities, or cash, equal value for equal value;
- 9. Up to twenty-five percent of the County's average portfolio in either of the following:
  - a. commercial paper notes in entities incorporated under the laws of Ohio or any other State that have assets exceeding five hundred million dollars rated at the time of purchase, which are rated in the highest qualification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within two hundred seventy days after purchase;
  - b. bankers acceptances eligible for purchase by the federal reserve system and which mature within one hundred eighty days after purchase;
- 10. Up to fifteen percent of the County's average portfolio in notes issued by United States corporations or by depository institutions that are doing business under authority granted by the United States provided the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
- 11. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rated commercial paper; and
- 12. Up to one percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$138,654 of the County's bank balance of \$16,741,597 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specific dealers and institutions.

# <u>NOTE 5 - DEPOSITS AND INVESTMENTS</u> (Continued)

#### **INVESTMENTS**

As of December 31, 2008, the County had the following investments.

	Fair Value	Maturity Date
STAROhio	\$74,475	average 55 days
Repurchase Agreement	634,504	1/2/2009
Total	\$708,979	

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses caused by rising interest rates, the County's investment policy requires that, to the extent possible, investments will match anticipated cash flow requirements. Diversification by maturity will ensure the County can meet the projected cash flow as needed. The County Treasurer shall be responsible for meeting the anticipated cash flow needs for the County.

*Credit Risk:* STAROhio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The underlying security for the Repurchase Agreement is Federal National Mortgage Association - Remic Bonds which carry a credit rating of AAA. The County's investment policy limits investments to those authorized by State statute.

*Concentration of Credit Risk:* The County's investment policy places no limit on the amount it may invest in any one issuer. The County's repurchase agreement investments represent 89.5 percent of the County's total investments.

#### NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real, public utility, and tangible personal property (used in business) located in the County. Property tax revenue received during 2008 for real and public utility property taxes represents collections of 2007 taxes. Property tax payments received during 2008 for tangible personal property (other than public utility property) are for 2008 taxes.

2008 real property taxes are levied after October 1, 2008, on the assessed value as of January 1, 2008, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2008 real property taxes are collected in and intended to finance 2009.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2008 public utility property taxes became a lien December 31, 2007, are levied after October 1, 2008, and are collected in 2009 with real property taxes.

# <u>NOTE 6 - PROPERTY TAXES</u> (Continued)

Tangible personal property taxes received in 2008 were levied after October 1, 2007, on the value as of December 31, 2007. In prior years, tangible personal property assessments were 25 percent of true value for capital assets and 23 percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2008 is 6.25 percent. This will be reduced to zero for 2009.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The full tax rate for all County operations for the year ended December 31, 2008, was \$8.98 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2008 property tax receipts were based are as follows:

Category	Assessed Value
Real Property:	
Residential/Agricultural	\$653,930,100
Commercial/Industrial/Public Utility	148,483,090
Public Utility Real	12,670,380
Public Utility Personal	71,147,270
General Business Personal	21,950,490
Total Assessed Value	\$908,181,330

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County. Property taxes receivable represents real and tangible personal property taxes, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2008, and for which there is an enforceable legal claim. In the General Fund, the Mental Retardation and Developmental Disabilities Fund, the Children Services Fund, and the T.B. Levy Fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2008 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### NOTE 7 - PERMISSIVE SALES TAX

In accordance with Sections 5739.021 and 5741.021 of the Revised Code, the County Commissioners, by resolution, imposed a one and one-half percent tax on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget and Management the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The Tax Commissioner shall then, on or before the twentieth day of the month in which certification is made, provide for payment to the County.

# <u>NOTE 7 - PERMISSIVE SALES TAX</u> (Continued)

A receivable is recognized at year-end for amounts that will be received from sales which occurred during 2008.

# NOTE 8 - RECEIVABLES

Receivables at December 31, 2008, consisted of taxes, accounts (billings for user charged services), accrued interest, interfund activity, receivables in lieu of taxes, receivables due from other governments arising from grants and shared revenues, receivables due from component unit, and loans. All receivables are considered fully collectible and will be received within one year with the exception of property taxes and loans. Sewer charges receivable, if delinquent, may be certified and collected as a special assessment, subject to foreclosure for nonpayment. Property taxes, although ultimately collectible, include some portion of delinquents that will not be collected within one year.

The County maintains a revolving loan program for local businesses to encourage business development in the County. The loans receivable balance at December 31, 2008, was \$586,257, of which \$75,542 is considered to be due within one year.

A summary of the principal amounts due from other governments is as follows:

# *SCIOTO COUNTY, OHIO* Notes to the Basic Financial Statements For the Year Ended December 31, 2008

# <u>NOTE 8 - RECEIVABLES</u> (Continued)

	Amount
Intergovernmental Receivables	
Local Government	\$725,390
Indigent Defense Reimbursement	65,746
Juvenile Detention Center Contractual Services	41,190
Human Services Grant	1,211,283
Child Support Poundage	18,170
Board of MRDD Contractual Services	713,572
Children Services Reimbursements	252,517
Court Fines and Fees	16,009
High Visibility Enforcement Overtime Grant	4,948
Homestead and Rollback	465,487
Furtherance of Justice Reimbursement	1,987
REACH Grants	68,107
Felony Delinquent Care and Custody Grant	133,700
Community Corrections Act Grant	56,926
Homeland Security Grant	80,562
School Lunch Reimbursement	3,828
Special Education Grant	54,568
Innovative Programs Grant	74
Forest Patrol Grant	2,242
Prevention Through Family Grant	39,304
Social Security Incentive Program	800
Inmate Medical Reimbursement	495
Educational Options for Children	34,923
Rural Transit Grant	76,759
Hearing Impaired Grant	17,500
VOCA Grant	52,953
United Way Grant	5,000
Community Development Block Grants	786,920
Ohio Department of Development Grant	250,000
Supreme Court of Ohio Mediation Grant	41,281
Byrne Justice Assistance Grant	15,129
Wireless 911 Surcharge	12,863
Provision of Jail Facility Services to Other Entities	416,898
Access Scioto County Contractual Services	43,710
Cooperative Boating Facility Grant	14,610
Recreation Harbor Evaluation Grant	34,200
Emergency Management Grant	27,489
TANF Demonstration Grant	371,343
Citizen Corps Program Grant	4,146
Health Foundation Grant	65,440
Gasoline Tax	1,179,037
Motor Vehicle License Tax	1,182,837
Total Intergovernmental Receivables	\$8,589,943
6	. , ,

# NOTE 9 - CAPITAL ASSETS

Capital assets activity of the governmental activities for the year ended December 31, 2008, was as follows:

	Balance At 12/31/2007	Additions	Deletions	Balance At 12/31/2008
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$1,866,742	\$0	\$0	\$1,866,742
Construction in Progress	56,292	520,930	(562,918)	14,304
Total Capital Assets, Not Being				
Depreciated	1,923,034	520,930	(562,918)	1,881,046
Depreciable Capital Assets:				
Land Improvements	106,746	0	0	106,746
Buildings and Building Improvements	43,024,588	712,424	0	43,737,012
Furniture, Fixtures, and Equipment	5,529,007	263,093	(57,438)	5,734,662
Vehicles	5,903,090	229,050	(1,196,377)	4,935,763
Infrastructure	53,502,681	1,729,543	(629,191)	54,603,033
Total Depreciable Capital Assets	108,066,112	2,934,110	(1,883,006)	109,117,216
Less Accumulated Depreciation:				
Land Improvements	(61,697)	(3,809)	0	(65,506)
Buildings and Building Improvements	(7,747,031)	(841,573)	0	(8,588,604)
Furniture, Fixtures, and Equipment	(2,966,159)	(528,811)	48,371	(3,446,599)
Vehicles	(3,876,540)	(389,973)	1,102,442	(3,164,071)
Infrastructure	(17,832,107)	(1,362,446)	134,879	(19,059,674)
Total Accumulated Depreciation	(32,483,534)	(3,126,612) *	1,285,692	(34,324,454)
Depreciable Capital Assets, Net	75,582,578	(192,502)	(597,314)	74,792,762
Governmental Activities				
Capital Assets, Net	\$77,505,612	\$328,428	(\$1,160,232)	\$76,673,808

\*Depreciation expense was charged to governmental programs as follows:

General Government:	
Legislative and Executive	\$228,142
Judicial	66,753
Public Safety:	
Sheriff	426,006
Other	288,062
Public Works	1,441,075
Health	201,624
Human Services	175,147
Conservation and Recreation	229,065
Transportation	70,738
Total Depreciation Expense	\$3,126,612

# <u>NOTE 9 - CAPITAL ASSETS</u> (Continued)

Capital assets activity of the business-type activities for the year ended December 31, 2008, was as follows:

	Balance At 12/31/2007	Additions	Deletions	Balance At 12/31/2008
Business-Type Activities				
Capital Assets, Not Being Depreciated:				
Land	\$18,480	\$0	\$0	\$18,480
Construction in Progress	126,920	47,225	(157,305)	16,840
Total Capital Assets, Not Being				
Depreciated	145,400	47,225	(157,305)	35,320
Depreciable Capital Assets:				
Buildings and Building Improvements	6,988,528	202,954	0	7,191,482
Furniture, Fixtures, and Equipment	686,397	38,520	0	724,917
Vehicles	287,652	13,000	0	300,652
Infrastructure	13,214,443	1,025,768	0	14,240,211
Total Depreciable Capital Assets	21,177,020	1,280,242	0	22,457,262
Less Accumulated Depreciation:				
Buildings and Building Improvements	(2,241,166)	(141,970)	0	(2,383,136)
Furniture, Fixtures, and Equipment	(665,237)	(4,909)	0	(670,146)
Vehicles	(197,131)	(15,580)	0	(212,711)
Infrastructure	(2,788,681)	(216,073)	0	(3,004,754)
Total Accumulated Depreciation	(5,892,215)	(378,532)	0	(6,270,747)
Depreciable Capital Assets, Net	15,284,805	901,710	0	16,186,515
Business-Type Activities				
Capital Assets, Net	\$15,430,205	\$948,935	(\$157,305)	\$16,221,835

# NOTE 10 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County maintains comprehensive insurance coverage with the County Risk Sharing Authority, Inc. (CORSA) (See Note 19) for liability, property, auto, and crime insurance. The County also carries Public Officials liability insurance through various insurance agencies. Settlements have not exceeded coverage in any of the last three years. There has not been a significant change in coverage from the prior year.

#### <u>NOTE 10 - RISK MANAGEMENT</u> (Continued)

For 2008, the County participated in the County Commissioners' Association of Ohio Workers' Compensation Group Rating Plan (the Plan), a group purchasing pool. (See Note 19) The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the Plan's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided 60 days prior to the prescribed applicant deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows representatives of the Plan to access loss experience for three years following the last year of participation.

# NOTE 11 - DEFINED BENEFIT PENSION PLANS

#### **OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM**

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multipleemployer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the traditional pension plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional pension and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

#### <u>NOTE 11 - DEFINED BENEFIT PENSION PLANS</u> (Continued)

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional pension plan. The 2008 member contribution rates were 10.0 percent for members in state and local classifications, while public safety and law enforcement members contributed 10.1 percent.

The 2008 contribution rate for state and local employers was 14.0 percent of covered payroll. For both the law enforcement and public safety divisions, the employer contribution rate for 2008 was 17.4 percent. The County's required contributions for pension obligations to the traditional pension and combined plans for the years ended December 31, 2008, 2007, and 2006 were \$1,656,197, \$1,852,726, and \$1,549,538, respectively; 88.52 percent has been contributed for 2008 and 100 percent for 2007 and 2006. Contributions to the member-directed plan for 2008 were \$30,388 made by the County and \$21,706 made by plan members.

# STATE TEACHERS RETIREMENT SYSTEM OF OHIO

Plan Description - Certified teachers, employed by the School for Mental Retardation and Developmental Disabilities, contribute to the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a defined benefit (DB) plan, a defined contribution (DC) plan and a combined plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The combined plan offers features of both the DC plan and the DB plan. In the combined plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB plan. The DB portion of the combined plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or combined plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC plan who become disabled are entitled only to their account balance. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

# <u>NOTE 11 - DEFINED BENEFIT PENSION PLANS</u> (Continued)

Funding Policy - For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2008, 2007, and 2006 were \$80,557 \$80,145, and \$59,170, respectively; 93.06 percent has been contributed for 2008 and 100 percent for 2007 and 2006.

# NOTE 12 - POSTEMPLOYMENT BENEFITS

#### **OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan – a cost-sharing, multiple-employer defined benefit plan; the Member-Directed Plan – a defined contribution plan; and the combined plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the traditional pension and the combined plans. Members of the Memberdirected plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age and service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage proved by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement No. 45. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits.

# <u>NOTE 12 - POSTEMPLOYMENT BENEFITS</u> (Continued)

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 17.4 percent. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for state and local employer units and 18.1 percent of covered payroll for law and public safety employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care Plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7.0 percent of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The rates stated above are the contractually required contribution rates for OPERS. The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2008, 2007, and 2006 were \$1,584,606, \$1,360,367, and \$730,235, respectively; 88.52 percent has been contributed for 2008 and 100 percent for 2007 and 2006.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

# STATE TEACHERS RETIREMENT SYSTEM OF OHIO

Plan Description – Certified teachers, employed by the School for Mental Retardation and Developmental Disabilities, contribute to the cost-sharing, multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. The County's contributions for health care for the years ended December 31, 2008, 2007, and 2006 were \$6,197, \$6,165, and \$4,552, respectively; 93.06 percent has been contributed for 2008 and 100 percent for 2007 and 2006.

#### NOTE 13 - OTHER EMPLOYEE BENEFITS

#### **DEFERRED COMPENSATION**

County employees and elected officials may participate in one of two state-wide deferred compensation plans created in accordance with Internal Revenue Code Section 457, one offered by the State of Ohio and one by the County Commissioners Association of Ohio. Participation is on a voluntary payroll deduction basis. Each plan permits deferral of compensation until future years. According to the plans, the deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

#### **COMPENSATED ABSENCES**

County employees earn vacation and sick leave at varying rates depending on length of service and departmental policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County.

Accumulated, unused sick leave is paid up to a maximum number of hours, depending on length of service and departmental policy, to employees who retire.

The employees in the Department of Children Services receive three days of personal leave with eight hours effective on July 1, November 1, and March 1. They must use the leave by June 30 or forfeit it.

#### **INSURANCE BENEFITS**

Employee health and dental insurance coverage was provided by Anthem for the year. Also, vision insurance was provided by Anthem Vision Service Plan.

# <u>NOTE 14 - LEASES – LESSEE DISCLOSURE</u>

During 2008, and in prior years, the County entered into capitalized leases for vehicles, and for furniture, fixtures, and equipment. The leases meet the criteria of a capital lease as defined by *Statement of Financial Accounting Standards No. 13*, "*Accounting for Leases*," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee.

# <u>NOTE 14 - LEASES – LESSEE DISCLOSURE</u> (Continued)

In 2006, the County entered into lease-purchase agreements for energy-saving renovations to the facilities of the Board of Mental Retardation and Developmental Disabilities, the facilities of the Department of Jobs and Family Services and the Courthouse. In 2007, the County entered into a lease-purchase agreement for energy-saving renovations to the Children Services facilities. The County is leasing the projects from Citimortgage, Inc. Citimortgage, Inc deposited monies with UMB Bank, who serves as the fiscal agent for the monies. The County will utilize the monies held by UMB Bank for the renovations as they progress. In turn, the County will make semi-annual lease payments to UMB Bank. The projects for the facilities of the Department of Jobs and Family Services and the Courthouse, which were included in one lease agreement, were completed in 2007. The projects for the facilities of the Board of Mental Retardation and Developmental Disabilities and for Children Services were completed in 2008. Monies related to the project for the Board of Mental Retardation and Developmental Disabilities were being held in the escrow bank account at year-end because a payment was made by the County for project construction costs that should have been paid from the escrow account. This money will be returned to the County. Monies related to the Children Services project that were being held in the escrow bank account at year-end will be paid to the contractor during 2009. Capital assets acquired under the leasepurchase agreement were capitalized as buildings and improvements in the Statement of Net Assets for governmental activities. The lease for the facilities of the Department of Jobs and Family Services and Courthouse will expire in 2016. The lease for the facilities of the Board of Mental Retardation and Developmental Disabilities will expire in 2017. The lease for the Children Services facilities will expire in 2018.

Capital lease payments have been reclassified and are reflected as a debt service expenditure in the basic financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

General capital assets consisting of buildings and improvements, vehicles, and furniture, fixtures, and equipment have been capitalized in the amount of \$3,760,281. A corresponding liability was recorded on the Statement of Net Assets for governmental activities. This amount represents the present value of the minimum lease payments at the time of acquisition. Principal payments in 2008 totaled \$650,580 in the governmental funds.

The assets acquired through capital leases as of December 31, 2008, are as follows:

	Asset	Accumulated	Net Book
	Value	Depreciation	Value
Buildings and Improvements	\$2,650,818	\$64,371	\$2,586,447
Furniture, Fixtures, and Equipment	390,386	135,827	254,559
Vehicles	719,077	194,935	524,142
Total	\$3,760,281	\$395,133	\$3,365,148

# <u>NOTE 14 - LEASES – LESSEE DISCLOSURE</u> (Continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2008:

Year Ending December 31,	Amount
2009	\$582,715
2010	525,518
2011	499,073
2012	337,420
2013	319,710
2014-2018	1,150,887
Total	3,415,323
Less: Amount Representing Interest	(528,297)
Present Value of Net Minimum Lease Payments	\$2,887,026

The County leases vehicles and furniture, fixtures, and equipment under noncancelable operating leases. Operating lease payments are reported as function expenditures in governmental funds and on the budgetary statements. Total operating lease payments in 2008 were \$21,748, which were paid from the Special Revenue Funds.

The following is a schedule of the future minimum lease payments:

Year Ending December 31,	Amount
2009	\$20,085
2010	16,612
2011	856
Total	\$37,553

# NOTE 15 - LONG-TERM OBLIGATIONS

#### **BUSINESS-TYPE ACTIVITIES**

#### **General Obligation Bonds**

The County has issued General Obligation Bonds supported by Sewer Fund revenues. The proceeds of the bonds were used to fund various improvement projects in the County's sewer system and to refund bonds previously issued for the same purpose.

The entire amount of the refunded bonds was repaid, leaving no balance still outstanding on the original debt.

#### Mortgage Revenue Bonds

In 1970, Scioto County issued \$615,000 in Mortgage Revenue Bonds for the purpose of replacing sewer lines. The Sewer Fund's bond indentures have certain restrictive covenants which requires that a bond reserve fund be maintained and charges for services to customers be in sufficient amounts, as defined, to satisfy the obligations under the indenture agreements. In addition, special provisions exist regarding covenant violations, redemption of principal, and maintenance of properties in good condition. The bonds were issued for a 40 year period with final maturity in May 2010. The bonds will be paid with revenues from the Sewer Fund.

The County has pledged future revenues, net of operating expenses, to repay the Mortgage Revenue Bonds. Annual principal and interest payments on the debt issue are expected to require 5 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$73,763. Principal and interest paid for the current year and total net revenue were \$39,703 and \$998,166, respectively.

#### Farmer's Home Administration (FHA) Bonds

The Farmer's Home Administration (FHA) General Obligation Bonds were issued for the purpose of replacing sewer lines. The bonds are direct obligations and pledge the full faith and credit of the County for repayment. These bonds are generally issued as 40 year serial bonds paid with revenues from the operation of the sewer system.

#### Ohio Public Works Commission (OPWC) Loans

The OPWC loans consist of money owed to the Ohio Public Works Commission for various sewer line and pump station renovation projects. These consist of 20 year general obligation loans payable. The liability for the Sewer Fund is recorded in the fund and government-wide financial statements. The loans will be repaid from the Sewer Fund.

Compensated absences will be paid from the Sewer District Enterprise Fund.

The change in the County's Business-Type Activities' long-term obligations during the year consisted of the following:

PrincipalPrincipalOutstanding atOutstanding12/31/2007AdditionsDeletions12/31/2007AdditionsDeletions	
Business-Type Activities	
General Obligation Bonds	
Franklin Furnace Sewer Improvement	
Bonds 1997 4.50% - \$846,000 \$748,870 \$0 \$12,275 \$736,59	\$12,828
West Portsmouth Sewer System	4 50 000
Refunding Bonds 1999 4.50% - \$2,880,000         1,790,000         0         145,000         1,645,00           Unsummarized Lange         (112,165)         0         (112,217)         (101,92)	<i>,</i>
Unamortized Loss (113,165) 0 (11,317) (101,84	.8) 0
Wheelersburg Wastewater Treatment         Plant Bonds 2004 4.50% - \$1,200,000         1,152,030         0         13,370         1,138,66	0 13,970
Plant Bonds 2004 4.50% - \$1,200,000         1,152,050         0         15,570         1,158,00           Rigrish Sewer Bonds	0 13,970
2006 4.50% - \$322,000 318,992 0 3,144 315,84	8 3,286
2000 4.50% - 4522,000 513,00	0 3,200
Total Enterprise General Obligation Bonds3,896,7270162,4723,734,23	180,084
Mortgage Revenue Bonds	
<u>Morigage Revenue Bonas</u> 1970 5.375% - \$615,000 105,000 0 35,000 70,00	0 35,000
	0 33,000
Farmer's Home Administration (FHA) Bonds	
FHA Bonds - West Portsmouth	
Improvement 1993 5.00% - \$825,000 691,100 0 13,500 677,60	0 14,200
FHA Bonds - Lucasville Phase II	,
1995 4.50% - \$650,000 556,110 0 10,300 545,8	0 10,760
FHA Bonds - Lucasville Phase III	
1996 3.86% - \$842,500     733,548     0     12,774     720,77	13,349
FHA Bonds - West Portsmouth	
Phase VII         1999 4.50% - \$825,000         752,700         0         10,960         741,74	0 11,450
FHA Bonds - Lucasville Phase IV	
2001 4.75% - \$347,940 320,520 0 5,360 315,10	5,610
Total FHA Bonds         3,053,978         0         52,894         3,001,08	55,369
<u>OPWC Loans</u> 2002 0% - \$162,352 117,703 0 8,118 109,58	85 8,118
2002 0% - \$102,552       117,705       0       8,118       109,56         2004 0% - \$162,100       133,729       0       8,106       125,62	
2004 0% - \$102,100     133,125     0     3,100     125,02       2006 0% - \$235,543     223,765     0     11,778     211,98	
2006 0% - \$255,545     2257,05     0     11,776     211,70       2006 0% - \$9,482     9,008     0     474     8,55	
2008 0% - \$201,860 0 200,800 0 200,800 0 200 0 200,800 0 200,800 0 200,800 0 200,800 0 200,800 0	
	<u> </u>
Total OPWC Loans         484,205         201,860         28,476         657,58	38,569
Other Long-Term Obligations	
Compensated Absences         82,423         39,637         44,970         77,09	48,655
Total Business-Type Activities         \$7,622,333         \$241,497         \$323,812         \$7,540,033	8 \$357,677

The following is a summary of the County's future annual debt service requirements for Business-Type Activities long-term debt:

	General Obligation Mortgage Revenue						
	Bor	nds	Bon	ds	FHA B	onds	OPWC Loans
_	Principal	Interest	Principal	Interest	Principal	Interest	Principal
2009	\$180,084	\$174,080	\$35,000	\$2,822	\$55,369	\$139,225	\$38,569
2010	191,438	166,276	35,000	941	57,950	136,648	38,569
2011	197,856	157,741	0	0	60,708	133,951	38,569
2012	209,327	148,875	0	0	63,534	131,125	38,569
2013	215,875	139,330	0	0	66,479	128,168	38,569
2014-2018	1,020,109	536,776	0	0	381,399	591,459	192,845
2019-2023	255,593	387,861	0	0	479,064	493,940	180,660
2024-2028	318,522	324,962	0	0	601,684	371,435	91,239
2029-2033	396,930	246,514	0	0	755,338	217,506	0
2034-2038	448,671	148,791	0	0	436,659	57,247	0
2039-2043	353,595	59,970	0	0	42,900	1,931	0
2044-2046	48,103	4,399	0	0	0	0	0
Totals	\$3,836,103	\$2,495,575	\$70,000	\$3,763	\$3,001,084	\$2,402,635	\$657,589

	Totals			
	Principal	Interest		
2009	\$309,022	\$316,127		
2010	322,957	303,865		
2011	297,133	291,692		
2012	311,430	280,000		
2013	320,923	267,498		
2014-2018	1,594,353	1,128,235		
2019-2023	915,317	881,801		
2024-2028	1,011,445	696,397		
2029-2033	1,152,268	464,020		
2034-2038	885,330	206,038		
2039-2043	396,495	61,901		
2044-2046	48,103	4,399		
Totals	\$7,564,776	\$4,901,973		

#### **GOVERNMENTAL ACTIVITIES**

#### **General Obligation Bonds**

The County issues General Obligation Bonds to provide funds for the acquisition and construction of major capital facilities and the refinancing of Bond Anticipation Notes. General Obligation Bonds are direct obligations and pledge the full faith and credit of the County for repayment. These bonds are generally issued as 20 year serial bonds. The Airport Facilities Bond is being paid with monies received from the Scioto County Airport Authority. The Shelton Industries Bonds are paid from general revenues of the County. The bonds are reported as part of unrestricted net assets because the proceeds were used for the renovation of a building owned by the Southern Ohio Port Authority. The Various Purpose and Juvenile Detention Center bonds are both being paid with tax monies receipted into the General Fund and then transferred to the Debt Service Fund. The Human Services Refunding Bonds, issued May 1, 2004, are being paid with monies received into the Debt Service Fund from the Public Assistance Special Revenue Fund. The refunded bonds were retired on August 1, 2004. The County Jail Bonds are being paid from general revenues of the County.

The 2006 Various Purpose Refunding Bonds were issued November 14, 2006, for the purpose of advance refunding \$525,000 of the 2000 Various Purpose Bonds, \$1,055,000 of the 2000 Juvenile Detention Center Bonds, the Human Services Building Acquisition Bond Anticipation Note in the amount of \$210,000, the County Jail Bond Anticipation Note in the amount of \$250,000, and the Various Purpose Bond Anticipation Note in the amount of \$700,000. At December 31, 2008, \$1,580,000 of the refunded bonds were outstanding.

#### Mental Retardation and Developmental Disabilities (MRDD) Loans

The Board of Mental Retardation and Developmental Disabilities has an outstanding general obligation loan which was issued in 1986. The loan is a direct obligation and pledges the full faith and credit of the County for repayment. The proceeds from the loan were used to construct the building for the STAR Workshop. The loan will be paid from the Board of Mental Retardation and Developmental Disabilities Special Revenue Fund.

#### State Infrastructure Bank Loan

During 2006, the County entered into a loan through the Ohio Department of Transportation State Infrastructure Bank for the construction of a bridge replacement on Arion Road. The loan is a direct obligation and pledges the full faith and credit of the County for repayment. The County received the proceeds of the loan from the Ohio Department of Transportation as expenditures were incurred. During 2007, the County received \$1,167,040; thus, adding to the long-term liability reported in 2006 of \$27,600. During 2008, the County received \$11,646 which was the final loan disbursement for the project and was added to the amounts received in 2006 and 2007 for a final loan amount of \$1,206,286. The County Engineers' Association of Ohio has agreed to repay the loan on behalf of the County through the County Local Bridge Program. In December 2007, the County Engineer's Association of Ohio is expected to occur in 2009.

#### Riverside Park Tractor Loan

During 2007, the County entered into a loan agreement with US Bank for the purchase of a tractor for Riverside Park. The loan is a direct obligation and pledges the full faith and credit of the County for repayment. The loan is being repaid from the General Fund.

#### Capital Leases and Compensated Absences

Capital leases will be paid from the General Fund and the Public Assistance, Board of Mental Retardation and Developmental Disabilities, Sheriff's Policing Rotary, and Coordinated Transportation Special Revenue Funds.

Compensated absences will be paid from the following governmental funds:

General Fund Dog and Kennel Special Revenue Fund Juvenile Detention Center Special Revenue Fund Public Assistance Special Revenue Fund Real Estate Assessment Special Revenue Fund Common Pleas Court Computer Special Revenue Fund Probation Supervision Services Special Revenue Fund Board of Mental Retardation and Developmental Disabilities Special Revenue Fund T.B. Levy Special Revenue Fund Emergency Management Assistance Special Revenue Fund Children Services Special Revenue Fund Revolving Loan Special Revenue Fund Coordinated Transportation Special Revenue Fund **Engineer Special Revenue Fund** Recycling and Litter Prevention Special Revenue Fund Inmate Improvement Special Revenue Fund Drug Enforcement/Sheriff Special Revenue Fund Sheriff's Policing Rotary Special Revenue Fund Mediation Grant Special Revenue Fund

The change in the County's Governmental Activities' long-term obligations during the year consisted of the following:

Juvenile Detention Center Bonds 2000 5.80% ~ 51.820,000 330,000 0 75,000 225,000 Human Services Refunding Bonds 2004 2.00 - 3.25% - 52,050,000 1,085,000 0 260,000 825,000 2 Unamortized Loss (25,124) 0 (6,281) (18,843) County Jail Bonds 2004 2.00 - 5.00% - 5.6(135,000 5,645,000 0 170,000 5,475,000 1 Premium on Jail Bonds 4,503 0 205 4,298 Various Purpose Refunding Bonds 2006 2.00 - 4.00 - 4.25% - 52,930,000 2,850,000 0 90,000 2,760,000 Unamortized Loss (87,430) 0 (17,486) (69,944) Total General Obligation Bonds 12,788,601 0 804,483 11,984,118 6 <i>Bond Anticipation Notes</i> September 18, 2007 - 4.10% - \$95,000 75,000 0 75,000 0 75,000 0 Various Purpose Bond Anticipation Note September 18, 2007 - 4.00% - \$262,000 237,000 0 237,000 0 Various Purpose Bond Anticipation Notes 762,000 0 762,000 0 Total Bond Anticipation Notes 762,000 0 762,000 0 MRDD Loan 1986 3,00% - 5150,000 39,787 0 7,287 32,500 State Infrastructure Bank Loan - Arion Road Bridge 2006 - 3,00% 275,640 11,646 0 287,286 Riverside Park Tractor Loan 2007 - 4,47% 18,089 0 3,861 14,228 Capital Leases 2,968,909 568,697 650,580 2,887,026 4	the following:	Principal Outstanding at 12/31/2007	Additions	Deletions	Principal Outstanding at 12/31/2008	Due Within One Year
Airport Facilities Bond         Stand           2001 7.00% - \$55,000         \$16,652         \$0         \$8,045         \$8,067           Shelton Industries Bonds         1999 8,05% - \$2,870,000         \$2,470,000         0         65,000         2,405,000           Various Purpose Bonds         2000 5,7% - \$1,940,000         \$30,000         0         160,000         340,000         10           Juvenile Detention Center Bonds         2000 2,5% - \$2,050,000         1,085,000         0         260,000         825,000         200         7,5,000         255,000         200         11,88,843)         County Jail Bonds         2004 2,00 - 5,00% - \$6,135,000         5,645,000         0         170,000         \$,475,000         10           Premium on Jail Bonds         4,503         0         205         4,298         Various Purpose Refunding Bonds         2006 2,00 - 4,00 - 4,25% - \$2,930,000         2,850,000         0         90,000         2,760,000         10         10,944,433         11,984,118         8           2006 2,00 - 4,00 - 4,25% - \$2,930,000         2,850,000         0         90,000         2,760,000         10         10,944,433         11,984,118         8           Bond Anticipation Note         September 18, 2007 - 4,10% - \$95,000         75,000         0         2,7000 <th></th> <th></th> <th></th> <th></th> <th></th> <th></th>						
2001 7.00% - \$55.000         \$16,652         \$0         \$8,045         \$8,007           Shelton Industries Bonds         2,470,000         0         65,000         2,405,000           Various Purpose Bonds         2000 5,7% - \$1,940,000         \$500,000         0         160,000         340,000         1           Juvenile Detention Center Bonds         2000 5,80% - \$1,820,000         330,000         0         75,000         255,000           Human Services Refunding Bonds         2004 2,00 - 3,25% - \$2,050,000         1,085,000         0         260,000         825,000         2           2004 2,00 - 3,25% - \$2,050,000         1,085,000         0         170,000         5,475,000         1           2004 2,00 - 5,00% - \$6,135,000         5,645,000         0         170,000         5,475,000         1           2004 2,00 - 4,25% - \$2,930,000         2,850,000         0         90,000         2,760,000         1           10namortized Loss         (87,430)         0         (17,486)         (69,944)         1           Total General Obligation Bonds         12,788,601         0         804,483         11,984,118         8           Bond Anticipation Note         September 18, 2007 - 4,10% - \$262,000         237,000         0         237,000	-					
Shelton Industries Bonds         2,470,000         0         65,000         2,405,000           Various Purpose Bonds         2000 5,7% - \$1,940,000         500,000         0         160,000         340,000         1           Juvenile Detention Center Bonds         2000 5,80% - \$1,820,000         330,000         0         75,000         260,000         825,000         2           2000 2,00 - 3,25% - \$2,050,000         1,085,000         0         260,000         825,000         2           County Jail Bonds         2         0         (6,281)         (18,843)         C           2004 2,00 - 5,00% - \$6,135,000         5,645,000         0         170,000         5,475,000         1           Premium on Jail Bonds         4,503         0         205         4,228         7           2006 2,00 - 4,00 - 4,25% - \$2,930,000         2,850,000         0         90,000         2,760,000         1           Unamortized Loss         (87,430)         0         (17,486)         (69,944)         1           Total General Obligation Bonds         12,788,601         0         804,483         11,984,118         5           Bond Anticipation Note         September 18, 2007 - 4,00% - \$262,000         237,000         0         75,000         0	-	¢1 < < <b>70</b>	<b>\$</b> 0	<b>*</b> 0.04 <b>=</b>	\$0.50 <b>7</b>	<b>#0.40</b>
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		\$16,652	\$0	\$8,045	\$8,607	\$8,607
Various Purpose Bonds       2000 5.7% - \$1,940,000       500,000       0       160,000       340,000       1         Juvenile Detention Center Bonds       2000 5.80% - \$1,820,000       330,000       0       75,000       255,000         Human Services Refunding Bonds       2004 2.00 - 3.25% - \$2,050,000       1,085,000       0       260,000       825,000       2         Unamorized Loss       (25,124)       0       (6,281)       (18,843)         County Jail Bonds       2004 2.00 - 5.00% - \$6,135,000       5,645,000       0       170,000       5,475,000       1         Premium on Jail Bonds       4,503       0       205       4,298       2         Various Purpose Refunding Bonds       2006 2.00 - 4.00 - 4.25% - \$2,930,000       2,880,000       0       90,000       2,760,000         Unamorized Loss       (87,430)       0       (17,486)       (69,944)       4         Total General Obligation Bonds       12,788,601       0       804,483       11,984,118       8         Bond Anticipation Note       September 18, 2007 - 4.10% - \$95,000       75,000       0       75,000       0       0         Various Purpose Bond       Anticipation Note       September 18, 2007 - 4.00% - \$262,000       237,000       0       0       <						
2000 5.7%         - \$1,940,000         500,000         0         160,000         340,000         1           Juvenile Detention Center Bonds         2000 5.80%         \$1,820,000         330,000         0         75,000         255,000           Juman Services Refunding Bonds         2004 2.00 - 3,25%         \$2,000,000         1,085,000         0         260,000         825,000         2           County Jail Bonds         (25,124)         0         (6,281)         (18,843)         2           2004 2.00 - 5,00%         \$6,135,000         5,645,000         0         170,000         5,475,000         1           2004 2.00 - 4,00 - 4,25%         \$2,930,000         2,850,000         0         90,000         2,760,000           Unamortized Loss         (87,430)         0         (17,486)         (69,944)         .           Total General Obligation Bonds         12,788,601         0         804,483         11,984,118         8           Bond Anticipation Note         September 18, 2007 - 4,00% - \$95,000         75,000         0         75,000         0           Various Purpose Bond         Anticipation Note         September 18, 2007 - 6,25% - \$475,000         450,000         0         237,000         0         .           Total Bond		2,470,000	0	65,000	2,405,000	75,000
Juvenile Detention Center Bonds 2000 5.80% - \$1,820,000 330,000 0 75,000 255,000 Human Services Refunding Bonds 2004 2.00 - 3.25% - \$2,050,000 1,085,000 0 260,000 825,000 2 Unamortized Loss (25,124) 0 (6,281) (18,843) County Jail Bonds 2004 2.00 - 5.00% - 56,135,000 5,645,000 0 170,000 5,475,000 1 Premium on Jail Bonds 4,503 0 205 4,298 Various Purpose Refunding Bonds 2006 2.00 - 4.00 - 4.25% - \$2,930,000 2,850,000 0 90,000 2,760,000 Unamortized Loss (87,430) 0 (17,486) (69,944) Total General Obligation Bonds 12,788,601 0 804,483 11,984,118 8 Bond Anticipation Note September 18, 2007 - 4.10% - \$252,000 75,000 0 75,000 0 75,000 0 Various Purpose Bond Anticipation Note September 18, 2007 - 6.25% - \$475,000 450,000 0 237,000 0 237,000 0 Total Bond Anticipation Notes 762,000 0 762,000 0 Commercial Property Acquisition Bond Anticipation Note September 18, 2007 - 6.25% - \$475,000 450,000 0 762,000 0 Commercial Signature Signatu						
2000 5.80% - \$1,820,000         330,000         0         75,000         255,000           Human Services Refunding Bonds         2004 2.00 - 3.25% + \$2,050,000         1,085,000         0         260,000         825,000         2           Unamorized Loss         (25,124)         0         (6,281)         (18,843)         1           County Jail Bonds         2004 2.00 - 5.00% - \$6,135,000         5,645,000         0         170,000         5,475,000         1           Yarious Purpose Refunding Bonds         2006 2.00 - 4.00 - 4.25% - \$2,930,000         2,850,000         0         90,000         2,760,000         Unamorized Loss         (67,430)         0         (17,486)         (69,944)            Total General Obligation Bonds         12,788,601         0         804,483         11,984,118         5           Bond Anticipation Notes         September 18, 2007 - 4.10% - \$95,000         75,000         0         75,000         0           Commercial Property Acquisition         Bond         30,00% - \$262,000         237,000         0         237,000         0         237,000         0         0           Various Purpose Bond         Anticipation Note         September 18, 2007 - 6.25% - \$475,000         450,000         0         0         0         0		500,000	0	160,000	340,000	165,000
Human Services Refunding Bonds       2004 2.00 - $3.25\%$ + $52,050,000$ $1,085,000$ 0 $260,000$ $825,000$ 2         Unamorized Loss $(25,124)$ 0 $(6,281)$ $(18,843)$ 2         2004 2.00 - $5.00\%$ + $56,135,000$ $5,645,000$ 0 $170,000$ $5,475,000$ 1         2004 2.00 - $5.00\%$ + $56,135,000$ $5,645,000$ 0 $170,000$ $5,475,000$ 1         Premium on Jail Bonds $4,503$ 0 $205$ $4,298$ $2006 2.00 - 4.00 - 4.25\%$ + $52,930,000$ $2,850,000$ 0 $90,000$ $2,760,000$ $10$ Unamorized Loss       (87,430)       0       (17,486)       (69,944)          Total General Obligation Bonds       12,788,601       0 $804,483$ $11,984,118$ $8$ Bond Anticipation Note       September 18, 2007 - 4.0% - \$262,000 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0 $75,000$ 0						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		330,000	0	75,000	255,000	80,000
Unamortized Loss $(25,124)$ 0 $(6,281)$ $(18,843)$ County Jail Bonds       2004 2.00 - 5.00% - \$6,135,000       5,645,000       0       170,000       5,475,000       17         Premium on Jail Bonds       4,503       0       205       4,298       Various Purpose Refunding Bonds         2006 2.00 - 4.00 - 4.25% - \$2,930,000       2,850,000       0       90,000       2,760,000         Unamortized Loss $(87,430)$ 0 $(17,486)$ $(69,944)$ Total General Obligation Bonds       12,788,601       0       804,483       11,984,118       8         Bond Anticipation Notes       September 18, 2007 - 4.10% - \$95,000       75,000       0       75,000       0       0         September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0       0       0         Various Purpose Bond       Anticipation Note       September 18, 2007 - 6.25% - \$475,000       450,000       0       0       0       0         Cotal Bond Anticipation Notes       762,000       0       7287       32,500       0       0         September 18, 2007 - 6.25% - \$475,000       39,787       0       7,287       32,500       0         Total Bond Anticipations <td>_</td> <td></td> <td></td> <td></td> <td></td> <td></td>	_					
County Jail Bonds $2004 2.00 - 5.00\% - \$6,135,000$ $5,645,000$ $0$ $170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $5,475,000$ $1170,000$ $2,850,000$ $0,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $1170,000$ $2,760,000$ $119,084,118$ $8170,000$ $804,483$ $11,984,118$ $8170,000,00$ $119,084,118$ $8170,000,00$ $119,084,118$ $8170,000,00$ $11,084,000,00$ $11,084,000,00,00$ $11,094,000,00,00$ $11,094,000,00,00$ $11,094,000,00,00,00$ $11,094,000,00,00,00,00,00,00,00,00,00,00,00,0$		1,085,000	0	260,000	825,000	265,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(25,124)	0	(6,281)	(18,843)	0
Premium on Jail Bonds       4,503       0       205       4,298         Various Purpose Refunding Bonds       2006 2.00 - 4.00 - 4.25% - \$2,930,000       2,850,000       0       90,000       2,760,000         Unamortized Loss       (87,430)       0       (17,486)       (69,944)	-					
Various Purpose Refunding Bonds       2006 2.00 - 4.00 - 4.25% - \$2,930,000       2,850,000       0       90,000       2,760,000         Unamortized Loss       (87,430)       0       (17,486)       (69,944)         Total General Obligation Bonds       12,788,601       0       804,483       11,984,118       8         Bond Anticipation Notes       Airport Hangar Bond Anticipation Note       September 18, 2007 - 4.10% - \$95,000       75,000       0       75,000       0       0         September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0       237,000       0         Various Purpose Bond       Anticipation Note       September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0         Total Bond Anticipation Notes       762,000       0       762,000       0       0         September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0       0         Total Bond Anticipation Notes       762,000       0       762,000       0       0       0         September 18, 2007 - 6.25% - \$475,000       39,787       0       7,287       32,500       32,500         Total Bond Anticipation Notes       762,000       0       7287       32,500       3581	2004 2.00 - 5.00% - \$6,135,000	5,645,000	0	170,000	5,475,000	175,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		4,503	0	205	4,298	0
Unamortized Loss $(87,430)$ 0 $(17,486)$ $(69,944)$ Total General Obligation Bonds $12,788,601$ 0 $804,483$ $11,984,118$ $8$ Bond Anticipation Notes       Airport Hangar Bond Anticipation Note       September 18, 2007 - 4.10% - \$95,000 $75,000$ $95,000$ 0	Various Purpose Refunding Bonds					
Total General Obligation Bonds         12,788,601         0         804,483         11,984,118         8           Bond Anticipation Notes         Airport Hangar Bond Anticipation Note         59,000         75,000         0         75,000         <	2006 2.00 - 4.00 - 4.25% - \$2,930,000	2,850,000	0	90,000	2,760,000	90,000
Bond Anticipation Notes           Airport Hangar Bond Anticipation Note           September 18, 2007 - 4.10% - $\$95,000$ 75,000         0         75,000         0           Commercial Property Acquisition         Bond Anticipation Note         9         9         0         237,000         0         237,000         0         Various Purpose Bond         0	Unamortized Loss	(87,430)	0	(17,486)	(69,944)	0
Airport Hangar Bond Anticipation Note       75,000       0       75,000       0         September 18, 2007 - 4.10% - \$95,000       75,000       0       75,000       0         Commercial Property Acquisition       Bond Anticipation Note       237,000       0       237,000       0         September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0       Various Purpose Bond         Anticipation Note       September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0         Total Bond Anticipation Notes       762,000       0       762,000       0       0 <i>Other Long-Term Obligations</i> 762,000       0       7,287       32,500         MRDD Loan       1986       3.00% - \$150,000       39,787       0       7,287       32,500         State Infrastructure Bank Loan - Arion       Road Bridge 2006 - 3.00%       275,640       11,646       0       287,286         Riverside Park Tractor Loan 2007 - 4.47%       18,089       0       3,861       14,228       2         Capital Leases       2,968,909       568,697       650,580       2,887,026       4	Total General Obligation Bonds	12,788,601	0	804,483	11,984,118	858,607
September 18, 2007 - 4.10% - \$95,000       75,000       0       75,000       0         Commercial Property Acquisition       Bond Anticipation Note       237,000       0       237,000       0         September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0       237,000       0         Various Purpose Bond       Anticipation Note       5						
Commercial Property Acquisition         Bond Anticipation Note         September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0         Various Purpose Bond       Anticipation Note       5       5       5       5       5       5       6.25% - \$475,000       450,000       0       450,000       0						
Bond Anticipation Note           September 18, 2007 - 4.00% - \$262,000         237,000         0         237,000         0           Various Purpose Bond         Anticipation Note         5	-	75,000	0	75,000	0	0
September 18, 2007 - 4.00% - \$262,000       237,000       0       237,000       0         Various Purpose Bond       Anticipation Note       0       450,000       0       450,000       0         September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0       0         Total Bond Anticipation Notes       762,000       0       762,000       0       0         Other Long-Term Obligations       762,000       0       762,000       0       0         MRDD Loan       1986       3.00% - \$150,000       39,787       0       7,287       32,500         State Infrastructure Bank Loan - Arion       Road Bridge 2006 - 3.00%       275,640       11,646       0       287,286         Riverside Park Tractor Loan 2007 - 4.47%       18,089       0       3,861       14,228         Capital Leases       2,968,909       568,697       650,580       2,887,026       4						
Various Purpose Bond         Anticipation Note         September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0         Total Bond Anticipation Notes       762,000       0       762,000       0         Total Bond Anticipation Notes       762,000       0       762,000       0         Other Long-Term Obligations       MRDD Loan       1986       3.00% - \$150,000       39,787       0       7,287       32,500         State Infrastructure Bank Loan - Arion       Road Bridge 2006 - 3.00%       275,640       11,646       0       287,286         Riverside Park Tractor Loan 2007 - 4.47%       18,089       0       3,861       14,228         Capital Leases       2,968,909       568,697       650,580       2,887,026       4	-					
Anticipation Note       September 18, 2007 - 6.25% - \$475,000       450,000       0       450,000       0         Total Bond Anticipation Notes       762,000       0       762,000       0       0         Other Long-Term Obligations       762,000       0       762,000       0       0         MRDD Loan       1986       3.00% - \$150,000       39,787       0       7,287       32,500         State Infrastructure Bank Loan - Arion       Road Bridge 2006 - 3.00%       275,640       11,646       0       287,286         Riverside Park Tractor Loan 2007 - 4.47%       18,089       0       3,861       14,228         Capital Leases       2,968,909       568,697       650,580       2,887,026       4	-	237,000	0	237,000	0	0
September 18, 2007 - 6.25% - \$475,000         450,000         0         450,000         0           Total Bond Anticipation Notes         762,000         0         762,000         0         0           Other Long-Term Obligations         MRDD Loan         1986         3.00% - \$150,000         39,787         0         7,287         32,500           State Infrastructure Bank Loan - Arion         Road Bridge 2006 - 3.00%         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	-					
Total Bond Anticipation Notes         762,000         0         762,000         0           Other Long-Term Obligations         MRDD Loan         1986         3.00% - \$150,000         39,787         0         7,287         32,500           State Infrastructure Bank Loan - Arion         Road Bridge 2006 - 3.00%         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	Anticipation Note					
Other Long-Term Obligations           MRDD Loan           1986 3.00% - \$150,000         39,787         0         7,287         32,500           State Infrastructure Bank Loan - Arion           Road Bridge 2006 - 3.00%         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	September 18, 2007 - 6.25% - \$475,000	450,000	0	450,000	0	0
MRDD Loan         39,787         0         7,287         32,500           1986         3.00% - \$150,000         39,787         0         7,287         32,500           State Infrastructure Bank Loan - Arion         Road Bridge 2006 - 3.00%         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	Total Bond Anticipation Notes	762,000	0	762,000	0	0
1986 3.00% - \$150,000       39,787       0       7,287       32,500         State Infrastructure Bank Loan - Arion       75,640       11,646       0       287,286         Riverside Park Tractor Loan 2007 - 4.47%       18,089       0       3,861       14,228         Capital Leases       2,968,909       568,697       650,580       2,887,026       4	Other Long-Term Obligations					
State Infrastructure Bank Loan - Arion         Z75,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	MRDD Loan					
State Infrastructure Bank Loan - Arion         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	1986 3.00% - \$150,000	39,787	0	7,287	32,500	7,542
Road Bridge 2006 - 3.00%         275,640         11,646         0         287,286           Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4	State Infrastructure Bank Loan - Arion					
Riverside Park Tractor Loan 2007 - 4.47%         18,089         0         3,861         14,228           Capital Leases         2,968,909         568,697         650,580         2,887,026         4		275.640	11.646	0	287.286	32,282
Capital Leases 2,968,909 568,697 650,580 2,887,026	-				,	4,042
						456,549
	-					1,210,559
Total Other Long-Term Obligations         5,479,822         1,364,987         1,668,618         5,176,191         1,7	Total Other Long-Term Obligations	5,479,822	1,364,987	1,668,618	5,176,191	1,710,974
Total Governmental Activities         \$19,030,423         \$1,364,987         \$3,235,101         \$17,160,309         \$2,5	Total Governmental Activities	\$19,030,423	\$1,364,987	\$3,235,101	\$17,160,309	\$2,569,581

The following is a summary of the County's future annual debt service requirements for governmental activities' long-term debt:

	General O	General Obligation Riverside Park Tractor						
	Bonds		MRDD Loan		Loan		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$858,607	\$592,139	\$7,542	\$1,002	\$4,042	\$570	\$870,191	\$593,711
2010	895,000	557,200	7,806	738	4,232	380	907,038	558,318
2011	795,000	519,695	8,080	464	4,431	181	807,511	520,340
2012	515,000	487,011	8,363	181	1,523	15	524,886	487,207
2013	550,000	464,992	709	2	0	0	550,709	464,994
201-2018	2,930,000	1,932,395	0	0	0	0	2,930,000	1,932,395
2019-2023	2,845,000	1,188,177	0	0	0	0	2,845,000	1,188,177
2024-2028	2,290,000	425,819	0	0	0	0	2,290,000	425,819
2029-2031	390,000	19,500	0	0	0	0	390,000	19,500
Totals	\$12,068,607	\$6,186,928	\$32,500	\$2,387	\$14,228	\$1,146	\$12,115,335	\$6,190,461

The County's total legal debt margin was \$18,789,577 at December 31, 2008, with an unvoted debt margin of \$6,666,857 at December 31, 2008.

#### **CONDUIT DEBT OBLIGATION**

During 1985, the County, in conjunction with several other political subdivisions of Ohio, issued Revenue Bonds in the aggregate principal amount of \$72,000,000. The proceeds were used to fund the VHA Central Inc. Capital Asset Financing Program. The program provides financing for hospitals in Ohio to acquire equipment and other capital assets. The balance outstanding as of December 31, 2008, is \$30,600,000.

During 1991, the County issued Revenue Bonds in the aggregate principal amount of \$27,200,000 for The Norfolk Southern Corporation. The proceeds were used to refund bonds that had been used by Norfolk Southern Corporation to finance the construction of a coal distribution facility. The balance outstanding as of December 31, 2008, is \$6,181,817.

During 2001, the County issued Revenue Bonds in the aggregate principal amount of \$1,870,000 for the Shawnee Mental Health Center. The proceeds were used by the Shawnee Mental Health Center to construct a new facility. The balance outstanding as of December 31, 2008, is \$1,520,000.

During 2002, the County issued Revenue Bonds in the aggregate principal amount of \$1,330,000 for The Counseling Center, Inc. The proceeds were used by The Counseling Center, Inc. to renovate two of its facilities and to refinance an outstanding commercial loan that was used to acquire and renovate three of its facilities. The balance outstanding as of December 31, 2008, is \$905,000.

During 2006, the County issued Hospital Revenue Bonds in the aggregate principal amount of \$131,375,000 for the Southern Ohio Medical Center (SOMC). The proceeds were used by SOMC to construct a new addition to the Hospital Facility and related renovations. The bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. The balance outstanding as of December 31, 2008, is \$127,600,000.

Conduit debt bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. There has not been, and currently is not, any condition of default under the bonds or the related financing documents. The County is not obligated in any way to pay debt charges on the bonds from any of its funds, and therefore they have been excluded entirely from the County's debt presentation. Neither the full faith and credit or taxing power of the County is pledged to make repayment.

# NOTE 16 - BOND ANTICIPATION NOTES PAYABLE

During 2008, the County retired the Airport Hanger Bond Anticipation Note in the amount of \$95,000 and reissued the Note in the amount \$75,000. The Note is presented as a fund liability on the financial statements. The note will mature on September 16, 2009.

During 2008, the County retired the Commercial Property Acquisition Bond Anticipation Note in the amount of \$262,000 and reissued the Note in the amount \$237,000. The Note is presented as a fund liability on the financial statements. The note will mature on September 16, 2009.

During 2008, the County retired the Various Purpose Bond Anticipation Note in the amount of \$475,000 and reissued the Note in the amount \$450,000. The Note is presented as a fund liability on the financial statements. The note will mature on September 16, 2009.

During 2008, the County issued the Burke's Point Landing Bond Anticipation Note in the amount of \$201,845. During 2008, \$16,500 of the Note was received. The Note is presented as a fund liability on the financial statements. The note will mature on December 18, 2009.

All bond anticipation notes are backed by the full faith and credit of the County.

	Balance			Balance
Types / Issues	12/31/07	Issued	Retired	12/31/08
Governmental Activities				
Airport Hangar Bond Anticipation Note				
September 18, 2007 - 4.10% - \$95,000	\$20,000	\$0	\$20,000	\$0
September 17, 2008 - 2.50% - \$75,000	0	75,000	0	75,000
Commercial Property Acquisition				
Bond Anticipation Note				
September 18, 2007 - 4.00% - \$262,000	25,000	0	25,000	0
September 17, 2008 - 5.00% - \$237,000	0	237,000	0	237,000
Various Purpose Bond				
Anticipation Note				
September 18, 2007 - 6.25% \$475,000	25,000	0	25,000	0
September 17, 2008 - 5.00% \$450,000	0	450,000	0	450,000
Burke's Point Landing Bond				
Anticipation Note				
November 26, 2008 - 4.02% - \$201,845	0	16,500	0	16,500
Total Governmental Activities	\$70,000	\$778,500	\$70,000	\$778,500

# <u>NOTE 16 - BOND ANTICIPATION NOTES PAYABLE</u> (Continued)

The activity related to the long-term obligation portion of the bond anticipation notes is presented in Note 15.

# NOTE 17 - INTERFUND ACTIVITY

Interfund balances at December 31, 2008, consist of the following individual fund receivables and payables:

		Receivables						
		General	Public Assistance	Motor Vehicle Gas Tax	Board of Mental Retardation and Developmental Disabilities	Children Services	Nonmajor Governmental Funds	Total
	General	\$0	\$43,213	\$0	\$2,067,867	\$0	\$528,617	\$2,639,697
Payables	Public Assistance	0	0	0	27,774	5,705	92,166	125,645
	Nonmajor							
	Governmental Funds	53,723	0	154,600	399,170	0	22,053	629,546
	Total	\$53,723	\$43,213	\$154,600	\$2,494,811	\$5,705	\$642,836	\$3,394,888

The General Fund advances are made to move unrestricted balances to support programs and projects accounted for in other funds. Advancing monies to other funds is necessary due to timing differences in the receiving of grant monies, for services performed for which payments are owed, or to cover a negative cash balance in another fund. The Motor Vehicle Gas Tax Fund advanced money to the Hayport Road Bridge Construction Nonmajor Fund. The Public Assistance Fund has outstanding payables to the Children Services Fund and other Nonmajor Governmental Funds for services provided through various contracts existing with Public Assistance. All advances will be reimbursed either when funds become available or when payments for services are rendered. The General Purpose Bond Fund advanced the General Fund \$500,000 in 2006 which was used for general operating expenditures. As of December 31, 2008, the General Fund had repaid \$50,000 of the advance, leaving a remaining balance of \$450,000 owed from the General Fund to other Nonmajor Governmental Funds. During 2007 and 2008, debt service payments were made from the Board of Mental Retardation and Developmental Disabilities Fund and the Board of Mental Retardation and Development Disabilities Capital Projects Fund that should have been made from the General Fund and the Public Assistance Fund for the Ameresco lease purchase agreement funded by the General Fund and the Public Assistance Fund. Since the payments have not been moved to the correct funds, the payments are presented as interfund receivables in the funds that are owed the monies and interfund payables in the funds that owe the monies.

During 2008, the County had negative cash balances in the General Fund and the Juvenile Detention Center Special Revenue Fund due to the costs of operations of the jail, court, and juvenile detention facilities. The County made advances from the Board of Mental Retardation and Developmental Disabilities Fund in the amounts of \$2,017,338 and \$399,170, respectively, to eliminate the negative cash balances in the General Fund and Juvenile Detention Center Special Revenue Fund.

# <u>NOTE 17 - INTERFUND ACTIVITY</u> (Continued)

				Transfers To		
		General	Public Assistance	Motor Vehicle Gas Tax	Nonmajor Governmental Funds	Total
rom	General	\$0	\$316,951	\$7,080	\$1,491,336	\$1,815,367
Transfers From	Nonmajor Governmental					
Tra	Funds	6,000	0	0	80,112	86,112
	Total	\$6,000	\$316,951	\$7,080	\$1,571,448	\$1,901,479

Transfers made during the year ended December 31, 2008 were as follows:

Transfers were made to move unrestricted balances to support programs and projects accounted for in other funds. Monies were transferred from the General Fund and the Real Estate Assessment Fund to nonmajor debt service funds to make debt service payments. A transfer was made from the Certificate of Title Fund to the General Fund to purchase a platform lift for the maintenance department.

# NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS / JOINT VENTURE

# ADAMS, LAWRENCE, SCIOTO ALCOHOL, DRUG ADDICTION, AND MENTAL HEALTH SERVICES BOARD

Scioto County is a member of the three-county Alcohol, Drug Addiction, and Mental Health Services Board (ADAMHS Board), which is a jointly governed organization between Adams, Lawrence, and Scioto Counties. The purpose of the ADAMHS Board is to provide aid, support and education for alcohol and drug dependent citizens as well as those who are mentally handicapped.

The three-county ADAMHS Board is governed by a board consisting of 18 members. The breakdown is as follows: four members are appointed by the Ohio Director of Alcohol and Drug Addiction Services, four are appointed by the Ohio Director of Mental Health Services, four each are appointed by Scioto and Lawrence Counties and two are appointed by Adams County. The main sources of revenue for this board are grants from the two State departments. Outside agencies are contracted by the Board to provide service for the Board. Financial records are maintained by the Scioto County Auditor and Treasurer. Each county has a participation percent based upon the number of board members appointed. Scioto County appoints four members, which represents 40 percent of the total members appointed by the three counties. The ADAMHS Board received a contribution from the County of \$2,000 during 2008.

# <u>NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS / JOINT VENTURE</u> (Continued)

# **OHIO VALLEY RESOURCE CONSERVATION AND DEVELOPMENT AREA, INC.**

The Ohio Valley Resource Conservation and Development Area, Inc. is a jointly governed organization that is operated as a non-profit corporation. The Ohio Valley Resource Conservation and Development Area, Inc. was created to aid regional planning to participating counties. Scioto County, along with Ross, Vinton, Highland, Brown, Adams, Pike, Jackson, Gallia, and Lawrence Counties each appoint three members to the 30 member Council. The Council selects an administrator to oversee operations. The Ohio Valley Resource Conservation and Development Area, Inc. received a contribution from the County of \$500 during 2008; other revenues are from USDA grants. Scioto County does not have any ongoing financial interest or responsibilities nor can it significantly influence management.

# WORKFORCE INVESTMENT BOARD

The Workforce Investment Board is a jointly governed organization of representatives from the private and public sectors of Pike, Scioto, Adams, and Brown Counties appointed by the county commissioners from each county. The 48 member board includes 12 members from each participating county and includes 51 percent of its members from the private sector. The remaining members include individuals from education, one-stop partners, juvenile justice centers, labor organizations, local public housing and former participants. The Workforce Investment Board typically meets three to four times per year and is responsible for the five-year plan, selecting one-stop operators, selecting youth providers and coordinating all activities in association with Workforce Improvement Act funds. This board enables the participating counties to have more local control over the programs which they assist in overseeing. The Workforce Investment Board received no contributions from the County during 2008.

# **OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION**

The Ohio Valley Regional Development Commission is a jointly governed organization that serves a 12 county economic development planning district in southern Ohio. The commission was formed to favorably influence the future economic, physical and social development of Adams, Brown, Clermont, Fayette, Gallia, Highland, Jackson, Lawrence, Pike, Ross, Scioto, and Vinton Counties. Membership is comprised of elected and appointed county, municipal and township officials or their officially appointed designees, as well as members of the private sector, community action agencies and regional planning commissions. The commission is not dependent upon Scioto County for its existence. The County contributed \$12,995 to the Commission during the year.

# SCIOTO COUNTY COMMUNITY ACTION ORGANIZATION

The Scioto County Community Action Organization (CAO) is an IRS 502C3 non-profit organization established to plan, develop, and coordinate programs and services designed to combat problems of poverty and seek the elimination of the conditions of poverty that affect the residents of Scioto County. The CAO administers the Workforce Investment Act grant. The CAO Board is comprised of local public officials. The CAO controls its own operations and budget. In 2008, the County made no contributions to the CAO.

# <u>NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS / JOINT VENTURE</u> (Continued)

# SOUTHERN OHIO DEVELOPMENT INITIATIVE

The Southern Ohio Development Initiative was created with assistance from the U.S. Department of Energy to assist in the development of industrial areas to offset the potential downsizing and privatization of the Uranium Enrichment Plant in Piketon, Ohio. It is a legally separate, not-for-profit corporation with representatives from each of the counties impacted by the events at the Piketon Plant. The counties involved in this initiative are Pike, Ross, Scioto and Jackson Counties. The County has no authority to impose its will on the organization nor is a burden/benefit relationship in existence. During 2008, the County made no payments nor received any monies from the Southern Ohio Development Initiative.

# PORTSMOUTH METROPOLITAN HOUSING AUTHORITY

The Portsmouth Metropolitan Housing Authority (the Authority) is a political subdivision that consists of five members. One member is appointed by the probate court, one member by the court of common pleas, one member by the board of county commissioners, and two members by the chief executive officer of the City of Portsmouth. The County has no ability to impose its will on the organization nor is a burden/benefit relationship in existence. The Authority received no contributions from the County during 2008.

# SOUTHERN OHIO COUNCIL OF GOVERNMENTS

The County is a member of the Southern Ohio Council of Governments, which is a jointly governed organization, created under the Ohio Revised code section 167.01. The governing body consists of a 15 member board with each participating County represented by the Director of its Board of Mental Retardation and Developmental Disabilities. Member counties include: Adams, Athens, Brown, Clinton, Fayette, Gallia, Highland, Jackson, Lawrence, Meigs, Pickaway, Pike, Ross, Scioto, and Vinton Counties. The County paid the Council \$56,393 for services provided during the year. Financial statements can be obtained from the Southern Ohio Council of Governments, 17273 St. Rte. 104, Building 8, Chillicothe, Ohio, 45601.

# JOINT SOLID WASTE DISTRICT

The County participates in a joint venture with Lawrence County, the Joint Solid Waste District (the District). The purpose of the District is to make disposal of waste in the two-county area more comprehensive in terms of recycling, incinerating, and land filling. Each of the governments supports the District and shares in an equal percentage of equity. The degree of control exercised by each participating County is limited to its representation on the Board. The Board of Directors consists of nine members, including one County Commissioner from each County. Maintenance of the financial records pertaining to the operation of the District rotates between the two counties every third year. Lawrence County maintained the records in 2008.

The County has an investment that is explicit and measurable in that the joint venture agreement stipulates that the participants have a future claim to the net resources of the District upon its dissolution. The agreement also sets forth the method to determine each members' proportionate share.

The District is not accumulating significant financial resources and is not experiencing fiscal stress that may cause an additional financial benefit or burden on the members in the future. The County's investment interest in the District was \$130,987 as of December 31, 2008. Complete financial statements can be obtained from the Solid Waste District located at Veterans Square, 3rd Floor, Ironton, OH 45638.

# NOTE 19 - RISK SHARING POOL / GROUP PURCHASING POOL

# COUNTY RISK SHARING AUTHORITY, INC. (CORSA)

The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool among 60 counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. The coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgetary and financing of CORSA is limited to its voting authority and any representative it may have on the board of trustees.

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payments of the certificates. The County does not have an equity interest in CORSA. The County's payment for insurance to CORSA in 2008 was \$348,536.

Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

# COUNTY COMMISSIONERS' ASSOCIATION OF OHIO WORKERS' COMPENSATION GROUP RATING PLAN

The County is participating in the County Commissioners' Association of Ohio Workers' Compensation Group Rating Plan as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners' Association of the Ohio Service Corporation (CCAOSC) was established through the County Commissioners' Association of Ohio as a group purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates; approving the selection of a third party administrator; reviewing and approving proposed third party fees, fees for risk management services, and general management fees; determining ongoing responsibility of each participant; and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and the treasurer of the CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member on the group executive committee in any year, and each elected member shall be a county commissioner.

# NOTE 20 - RELATED ORGANIZATION

# SOUTHERN OHIO PORT AUTHORITY

The Southern Ohio Port Authority (the Authority) is statutorily created as a separate and distinct political subdivision of the State. The Authority is governed by a nine member Board of Trustees appointed by the Scioto County Commissioners. The Trustees adopt their own appropriations, hire and fire their own staff, authorize the Authority's expenditures, and do not rely on the County to finance deficits.

# NOTE 21 - CONTRACTUAL COMMITMENTS

As of December 31, 2008, the County had the following contractual purchase commitments for various projects:

	Contract	Amount	Balance at
Project/Contractor	Amount	Expended	December 31, 2008
Reappraisal - Tyler Technologies, Inc.,	\$760,000	\$79,384	\$680,616
Eden Park Sanitary Sewers			
Woolpert, Inc.	17,200	16,840	360
Totals	\$777,200	\$96,224	\$680,976

# NOTE 22 - CONTINGENT LIABILITIES

# **LITIGATION**

The County is party to legal proceedings. However, no liability has been accrued since the ultimate disposition of these claims and legal proceedings has yet to be determined and the amount of liability, if any, is not measurable.

# FEDERAL AND STATE GRANTS

For the period January 1, 2008, to December 31, 2008, the County received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County believes such disallowance, if any, would be immaterial.

# NOTE 23 - RELATED PARTY TRANSACTIONS

STAR, Inc., a discretely presented component unit of Scioto County, received contributions from the County for facilities, salaries, and fringe benefits. These contributions are reflected as operating revenues and expenses at cost or fair value as applicable, in the financial statements of STAR, Inc. In 2008, these contributions were \$97,644.

The Scioto County Airport Authority, a discretely presented component unit of Scioto County, received contributions from the County for facilities, salaries, and fringe benefits. These contributions are reflected as operating revenues and expenses at cost or fair value as applicable, in the financial statements of the Scioto County Airport Authority. In 2008, these contributions were \$57,744.

# NOTE 24 - FINANCIAL CONDITION

During 2008, the County had negative cash balances in the General Fund and the Juvenile Detention Center Special Revenue Fund due to the costs of operations of the jail, court, and juvenile detention facilities. The County made advances from the Board of Mental Retardation and Developmental Disabilities Fund in the amounts of \$2,017,338 and \$399,170, respectively, to eliminate the negative cash balances in the General Fund and Juvenile Detention Center Special Revenue Fund.

# <u>NOTE 25 – SUBSEQUENT EVENT</u>

On August 19, 2009, the Ohio Auditor of State declared a state of emergency, as defined by Ohio Revised Code Section 118, for Scioto County. The County's deficit fund balances required the State Auditor to declare the fiscal emergency which results in the appointment of a State commission to oversee the finances and assist in the development of a financial recovery plan. The commission will be responsible for approving the plan that eliminates the fiscal emergency conditions, balances the budget and avoids future deficits.

During June 2009, the County Engineer's Association repaid the entire amount of the loan on behalf of the County that was issued through the Ohio Department of Transportation State Infrastructure Bank for the construction of a bridge on Arion Road. The final amount of the loan was \$1,206,286.

# NOTE 26 - DISCRETELY PRESENTED COMPONENT UNITS

# STAR, INC.

As indicated in Note 1 to the Basic Financial Statements, the following disclosures are made on behalf of STAR, Inc.:

<u>Summary of Significant Accounting Policies</u> - STAR, Inc. was incorporated as a not-for-profit organization under the laws of the State of Ohio. STAR, Inc. provides services to individuals with disabilities living in Southwestern Ohio. STAR, Inc. considers the Scioto County Board of MRDD a primary partner in providing services to individuals with mental retardation and developmental disabilities in Scioto County.

# <u>NOTE 26 - DISCRETELY PRESENTED COMPONENT UNITS</u> (Continued)

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and reported amounts of the revenues, expenses, gains, losses and other changes in net assets during the reporting period. Actual results could differ from those estimates.

<u>Budgetary Basis of Accounting</u> - Budgetary information for the discretely presented component unit is not presented because it is not included in the entity for which the "appropriated budget" is adopted and does not maintain separate budgetary financial records.

<u>Accounts Receivable</u> - Accounts receivable represents charges for services from companies and are considered fully collectable.

Capital Assets - A summary of STAR, Inc.'s capital assets at December 31, 2008, follows:

Machinery and Equipment	\$238,004
Less: Accumulated Depreciation	(202,400)
Total Capital Assets (net)	\$35,604

Capital assets are depreciated on a straight-line basis using an estimated useful life of three to 10 years for STAR, Inc.'s equipment.

<u>Long-Term Obligations</u> - In 2006, STAR, Inc., issued a loan in the amount of \$15,965 at the rate of 7.00 percent interest for the purpose of purchasing a pickup truck. The loan will mature on December, 29, 2010.

The change in STAR Inc.'s, long-term obligations during the year consisted of the following:

	Outstanding at			Outstanding at	Due Within
	12/31/2007	Additions	Deletions	12/31/2008	One Year
Truck Loan - 2006					
7.00% 5 \$15,965	\$12,060	\$0	\$3,852	\$8,208	\$4,155

The following is a summary of STAR Inc.'s, future annual debt service requirements for long-term debt:

	Pickup Truck Loan		
	Principal Interest		
2009	\$4,155	\$442	
2010	4,053	141	
Totals	\$8,208	\$583	

# <u>NOTE 26 - DISCRETELY PRESENTED COMPONENT UNITS</u> (Continued)

<u>Restatement of Prior Year Net Assets</u> - For 2008, STAR, Inc. made changes to materials and supplies inventory that resulted in the following change to net assets in the prior year:

Net Assets, December 31, 2007	\$210,370
Adjustment to Net Assets	(5,156)
Adjusted Net Assets, December 31, 2007	\$205,214

# SCIOTO COUNTY AIRPORT AUTHORITY

As indicated in Note 1 to the Basic Financial Statements, the following disclosures are made on behalf of the Scioto County Airport Authority:

<u>Measurement Focus and Basis of Accounting</u> - The Scioto County Airport Authority is accounted for like enterprise funds using the full accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

<u>Budgetary Basis of Accounting</u> - Budgetary information for the discretely presented component unit is not presented because it is not included in the entity for which the "appropriated budget" is adopted and does not maintain separate budgetary financial records.

<u>Due from Other Governments</u> - Due from other governments represents intergovernmental revenue to be received from the FAA for improvements to the airport runways.

<u>Capital Assets</u> - A summary of the Scioto County Airport Authority's capital assets at December 31, 2008, follows:

Land	\$365,737
Construction in Progress	108,746
Land Improvements	399,893
Buildings	1,606,373
Machinery and Equipment	124,270
Vehicles	95,500
Infrastructure	423,816
Less: Accumulated Depreciation	(822,251)
Total Capital Assets (net)	\$2,302,084

# <u>NOTE 26 - DISCRETELY PRESENTED COMPONENT UNITS</u> (Continued)

<u>Due to Primary Government</u> - These are amounts due to the Primary Government for the payment of the Airport Facilities Bond and the Airport Hanger Bond Anticipation Note. The following amounts are still owed to the Primary Government as of year-end:

Airport Hanger Bond Anticipation	
Note - 2007 4.10%	\$75,000
Airport Facilities Bonds	
2001 7.00% - \$55,000	8,607
Total Payable to Primary Government	\$83,607

<u>Restatement of Prior Year Net Assets</u> - For 2008, it was determined that intergovernmental receivables reported in the prior year were overstated. The overstatement resulted in the following change to net assets:

Net Assets, December 31, 2007	\$2,231,073
Adjustment to Net Assets	(40,307)
Adjusted Net Assets, December 31, 2007	\$2,190,766

This page intentionally left blank.

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2008

FEDERAL GRANTOR/Pass Through Grantor/Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE			
Passed through Ohio Department of Education Nutrition Cluster:			
School Breakfast Program	142612-05PU-2008 142612-05PU-2009	10.553	\$4,189 3,756
Total School Breakfast Program	142012-031 0-2003		7,945
National School Lunch Program	142612-LLP4-2008 142612-LLP4-2009	10.555	7,712 6,827
Total National School Lunch Program	142012-LLP4-2009		14,539
Total Nutrition Cluster			22,484
TOTAL UNITED STATES DEPARTMENT OF AGRICULTURE			22,484
UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed through Ohio Department of Development Community Development Block Grants/State's Program	B-C-06-068-1 B-F-06-068-1 B-F-07-068-1 B-F-08-068-1 B-P-06-068-1 B-W-06-068-1	14.228	18,660 59,511 226,119 2,500 646,107 493,512
Total Community Development Block Grants/State's Program			1,446,409
Home Investment Partnerships Program	B-C-06-068-2	14.239	85,603
TOTAL UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	Т		1,532,012
UNITED STATES DEPARTMENT OF JUSTICE			
Passed through the Ohio Department of Youth Services Title V Delinquency Prevention Program	2006-JV-T50-5120 2007-JV-T50-5120	16.548	22,677 1,457
Total Title V Delinquency Prevention Program			24,134
Passed through the Office of the Ohio Attorney General Crime Victim Assistance	2008VACHAE760	16.575	13,135
Passsed through the National CASA Victims of Child Abuse	OH11162-07-0707-N1	16.547	27,321
Direct from the United States Department of Justice Edward Byrne Memorial Formula Assistance Grant Program	06-LE-11091400-013	16.579	68
Passed through the City of Portsmouth , Ohio Edward Byrne Memorial Justice Assistance Grant Program	2008-F1945-OH-DJ	16.738	22,867
TOTAL UNITED STATES DEPARTMENT OF JUSTICE			87,525
UNITED STATES DEPARTMENT OF TRANSPORTATION			
Direct from the United States Federal Aviation Administration Airport Improvement Program Total Airport Improvement Program Passed Through Ohio Department of Transportation Highway Planning and Construction Cluster	3-39-0051-1007 3-39-0069-1108 3-39-0069-1208 3-39-0069-0906 3-39-0069-0704	20.106	9,783 97,676 10,522 788 12,295 131,064
Highway Planning and Construction - Grant Highway Planning and Construction - Loan Total Highway Planning and Construction	82903 76170	20.205	685 11,646 12,331
Formula Grants for Other Than Urbanized Areas	RPT-4073-027-081 RPT-0073-027-082	20.509	323,316 104,129
Total Formula Grants for Other Than Urbanized Areas			427,445
Total Passed Through Ohio Department of Transportation			439,776
Passed Through Ohio Department of Public Safety - Governor's Highway Safety Office State and Community Highway Safety	HVEO-2008-73-00-00-00246-00	20.600	19,366
Passed Through Ohio Environmental Protection Agency Interagency Hazardous Materials Public Sector Training and Planning Grants	HMEP 15th Year	20.703	2,616
TOTAL UNITED STATES DEPARTMENT OF TRANSPORTATION			592,822
APPALACHIAN REGIONAL COMMISSION			
Passed through the Ohio Department of Transportation Appalachian Development Highway System	OH-15318-2006-I-201b	23.003	66,519
Total Highway Planning and Construction Cluster (CFDA#s 20.205 and 23.003)			78,850
TOTAL APPALACHIAN REGIONAL COMMISSION			66,519

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2008

FEDERAL GRANTOR/Pass Through Grantor/Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
UNITED STATES DEPARTMENT OF HOMELAND SECURITY			
Passed through Ohio Emergency Management Agency State Domestic Preparedness Equipment Support Program			
Emergency Management Performance Grants	2007-EM-E7-0085 2007-EM-E8-0002 2007-EM-E7-0024	97.042	9,332 14,998 12,855
Total Emergency Management Performance Grants			37,185
FY 07 Citizen Corps Program FY 07 State Homeland Security Program (SHSP) Total Homeland Security Grant Program	2007-GE-T7-0030 2007-GE-T7-0030	97.067 97.067	1,854 5,058 6,912
TOTAL UNITED STATES DEPARTMENT OF HOMELAND SECURITY			44,097
UNITED STATES DEPARTMENT OF EDUCATION			
Passed through Ohio Department of Education Special Education Cluster: Special Education_Grants to States	078063-6BSF-2008	84.027	52,087
Total Special Education_Grants to States	078063-6BSF-2009		19,905 71,992
Special Education_Preschool Grants	078063-PGS1-2008	84.173	8,916
Total Special Education_Preschool Grants	078063-PGS1-2009		3,481 12,397
Total Special Education Cluster			84,389
State Grants for Innovative Programs	078063-C2S1-2008 078063-C2S1-2009	84.298	166 49
Total State Grants for Innovative Programs			215
Total Passed through Ohio Department of Education			84,604
Passed through Ohio Department of Health Special Education_Grants for Infants and Families with Disabilities	73-6-001-1-HO-209	84.181	56,000
Passed through Scioto County Family and Children First Council Special Education_Grants for Infants and Families with Disabilities	73-5-001-1-EG-08 73-5-001-1-HG-09	84.181 84.181	77,046
Total Passed through Scioto County Family and Children First Council	73-3-001-1-113-09	64.161	25,634 102,680
Total Special Education_Grants for Infants and Families with Disabilities:			158,680
TOTAL UNITED STATES DEPARTMENT OF EDUCATION			243,284
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Ohio CASA/GAL Association State Court Improvement Program	N/A	93.586	15,014
Passed through Ohio Secretary of State	06-SOS-HHHS-73	93.617	0.665
Help America Vote Act	00-303-000-73	93.617	9,665
Passed through Ohio Developmental Disabilities Council Developmental Disabilities Basic Support and Advocacy Grants	04-3/07 04-3/08 05-2/08	93.630	3,307 52,024 35,906
Total Developmental Disabilities Basic Support and Advocacy Grants			91,237
Passed through State Department of Mental Retardation and Developmental Disabilities Social Services Block Grant - Title XX	06-07 07-08	93.667	32,864 33,277
Total Social Services Block Grant			66,141
Medical Assistance Program - Title XIX Targeted Case Management (TCM) Individual Options (IO) / Level 1 (L1) Waiver Total Medical Assistance Program (Title XIX)	N/A N/A	93.778	335,103 449,911 785,014
Total Passed through State Department of Mental Retardation and Development Disabili	ties		851,155
Passed through Ohio Department of Health Maternal and Child Health Service Block Grant to the States	73-6-001-1-HO-209	93.994	<u> </u>
TOTAL UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			981,071
TOTAL FEDERAL AWARDS EXPENDITURES			\$3,569,814

The Notes to the Schedule of Federal Awards Expenditures is an integral part of this Schedule.

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2008

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) summarizes activity of the County's federal award programs. The Schedule has been prepared on the cash basis of accounting.

# NOTE B - CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

# NOTE C - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awards Expenditures (the Schedule). Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, and would be included as disbursements on the Schedule.

These loans are collateralized by mortgages on the property and by equipment. At December 31, 2008, the gross amount of loans outstanding under this program was \$586,257. Total amounts written off are \$624,822.

## NOTE D - MATCHING REQUIREMENTS

Certain Federal programs require that the County contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

## NOTE E – HIGHWAY PLANNING AND CONSTRUCTION CLUSTER

The County reported the Highway Planning and Construction Grant (CFDA 20.205) and the Appalachian Development Highway System Grant (CFDA 23.003) in the Highway Planning and Construction Grant Cluster on the Schedule of Federal Awards Expenditures. The Appalachian Development Highway System Grant and the Highway Planning and Construction Grants were granted through the U.S. Department of Transportation.

This page intentionally left blank.



<u>Mary Taylor, CPA</u> Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Scioto County 602 Seventh Street Portsmouth, Ohio 45662

To the Board of County Commissioners:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Scioto County, Ohio (the County), as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 10, 2009 wherein we noted the accompanying financial statements have been prepared assuming that the County will continue as a going concern. The County has suffered recurring losses from operations and has a net asset deficiency that raises substantial doubt about its ability to continue as a going concern. In addition, on August 19, 2009 the Auditor of State determined a fiscal emergency exists, and a financial planning and supervision commission will assume certain management responsibilities for the duration of this emergency pursuant to Chapter 118 of the Ohio Rev. Code. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the County's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

Scioto County Independent Accountant's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We consider findings 2008-001, 2008-002, and 2008-007 described in the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the County's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe none of the significant deficiencies described above are material weaknesses.

We also noted certain internal control matters that we reported to the County's management in a separate letter dated September 10, 2009.

# **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying Schedule of Findings as items 2008-001 through 2008-007.

We also noted certain noncompliance or other matters not requiring inclusion in this report that we reported to the County's management in a separate letter dated September 10, 2009.

The County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the County's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the Board of County Commissioners, federal awarding agencies, and pass through entities. We intend it for no one other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

September 10, 2009



Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Scioto County 602 Seventh Street Portsmouth, Ohio 45662

To the Board of County Commissioners:

# Compliance

We have audited the compliance of Scioto County, Ohio (the County), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2008. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the County's major federal programs. The County's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

As described in findings 2008-008 and 2008-009 in the accompanying Schedule of Findings, the County did not comply with requirements regarding Cash Management and Reporting applying to its Community Development Block Grants/State's Program CFDA # 14.228. Compliance with these requirements is necessary, in our opinion, for the County to comply with requirements applicable to this program.

In our opinion, except for the noncompliance described in the preceding paragraph, Scioto County, Ohio, complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2008. The results of our auditing procedures also disclosed an instance of noncompliance with those requirements that OMB Circular A-133 requires us to report, which is described in the accompanying Schedule of Findings as item 2008-010.

Scioto County Independent Accountant's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

### **Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the County's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to administer a federal program such that there is more than a remote likelihood that the County's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings as findings 2008-008 through 2008-010 to be significant deficiencies.

A material weakness is significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that the County's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements. We did not consider any of the deficiencies described in the accompanying Schedule of Findings to be material weaknesses.

We also noted matters involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the County's management in a separate letter dated September 10, 2009.

The County's responses to the findings we identified are described in the accompanying Schedule of Findings. We did not audit the County's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the Board of County Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

nary Jaylo

Mary Taylor, CPA Auditor of State

September 10, 2009

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008

1. SUMMARY OF AUDITOR'S RESULTS			
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes	
(d)(1)(iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	Yes	
(d)(1)(iv)	Were there any material internal control weakness reported for major federal programs?	No	
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	Yes	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Qualified- Community Development Block Grants/State's Program CFDA # 14.228 Unqualified- Medical Assistance Program CFDA # 93.778	
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes	
(d)(1)(vii)	Major Programs (list):	Community Development Block Grants/State's Program CFDA # 14.228 Medical Assistance Program CFDA # 93.778	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	No	

# 1. SUMMARY OF AUDITOR'S RESULTS

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2008-001

# Finding for Adjustment/Significant Deficiency – Not Adjusted from Previous Audit

Ohio Rev. Code Section 133.22 (A)(1)(a) provides that the taxing authority of a subdivision having legal authority and desiring to issue anticipatory securities that are Chapter 133 securities may pass legislation, and if anticipatory securities are outstanding and are to be paid in whole or in part at their maturity from the proceeds of renewal anticipatory securities, the taxing authority shall pass legislation that, with respect to the bonds anticipated, declares the necessity of the bond issue and states its purpose, which shall be for one purpose, and the principal amount or maximum principal amount of the bonds and an estimated principal payment schedule for and an estimated or maximum average annual interest rate on the bonds. Ohio Rev. Code Section 133.22 (A)(2)(a) requires the legislation, with respect to anticipatory securities, to state the principal amount or maximum principal amount of the anticipatory securities to be issued and outstanding, not to exceed the amount of the bond issue.

Ohio Rev. Code Section 133.22 (A)(2)(b) requires the legislation, with respect to anticipatory securities, to provide for, or provide for the method for from time to time establishing or determining, the rate or rates of interest or the maximum rate or rates of interest to be paid on the anticipatory securities, the date or dates of the anticipatory securities, and the maturity or maturities or the maximum maturity of the anticipatory securities.

On October 5, 2006, the County Commissioners adopted a resolution authorizing the renewal of a \$500,000 Various Purpose Bond Anticipation Note. Originally, the \$500,000 was to be used for capital improvements in the Recorders Office and Job and Family Services Offices. However, payments for these projects were paid from the Recorder's Special Fund (237) and the Job and Family Services Fund (218) which meant that the \$500,000 that had been placed in the General Fund was used to pay for routine operating expenses. Renewal of this debt shows that short term expenses were financed by this Bond Anticipation Note. This is a violation of Ohio Rev. Code Section 133.22 (A)(1)(a) which requires the bond to have one purpose and not to be used for general operating expenses.

Due to the financial condition discussed in Notes 24 and 25 to the basic financial statements, this adjustment has not been posted by the County to its cash basis financial statements. This item has been posted to the County's basic financial statements as a payable in the General Purpose Bond Retirement Fund (413) and an interfund payable from the General Fund to the General Purpose Bond Retirement Fund (413). On September 19, 2007, the County paid \$25,000 against the \$500,000 note and refinanced the remaining \$475,000 into a new note. On September 17, 2008, the County paid \$25,000 against the \$475,000 note and refinanced the remaining \$450,000 into a new note.

As a result, a Finding for Adjustment is hereby issued against the General Fund in the amount of \$450,000 and in favor of the General Purpose Bond Fund (Fund 413).

We recommend the Scioto County Commissioners not issue Bond Anticipation Notes to finance short term cash shortages. In addition, we also recommend that the Bond Anticipation Notes be monitored to ensure they are used only for the purposes stated in the authorizing legislation.

#### Officials' Response

The recommendation is accepted as stated. Recommended transfer to General Fund when funds are available.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

# FINDING NUMBER 2008-002

# Noncompliance Finding/Finding for Adjustment/Significant Deficiency

Ohio Revised Code Section 5705.10(H) states that money paid into any fund shall be used only for the purposes for which such fund is established.

The Scioto County Commissioners entered into a twenty year lease/purchase agreement for an Energy Conservation Project on the Scioto County Courthouse and the Jobs and Family Services Building on March 14, 2006. The percentage breakdown of the project was determined to be 64.53% for the Scioto County Courthouse and 35.47% for the Jobs and Family Services Building. Based on these percentages, the semi-annual lease payments of \$78,303 were to be paid \$50,529 from the General Fund and \$27,774 from the Public Assistance Fund.

During 2007, the County paid \$121,830 of these semi-annual lease payments from the MRDD Capital Projects Fund (Fund 503). The remaining \$34,776 was paid from the correct funds. Based on this, the General Fund and Public Assistance Fund owe the MRDD Capital Projects Fund \$78,617 (\$121,830 times 64.53%) and \$43,213 (\$121,830 times 35.47%), respectively.

During 2008, the County paid \$78,303 of these semi-annual lease payments from the MRDD Fund (Fund 231) and \$70,987 from the Public Assistance Fund. At December 31, 2008, \$7,316 of the semi-annual lease payments for 2008 remained unpaid but was paid from the General Fund in 2009. Based on this, the General Fund and Public Assistance Fund owe the MRDD Fund \$50,529 (\$78,303 times 64.53%) and \$27,774 (\$78,303 times 35.47%), respectively. The General Fund also owes the Public Assistance Fund \$43,213 (\$70,987 minus \$27,774).

Due to the financial condition discussed in Note 24 and 25 to the basic financial statements, this adjustment has not been posted by the County to its cash basis financial statements. This item has been posted to the County's basic financial statements as an interfund payable in the General Fund and Public Assistance Fund and an interfund receivable in the MRDD Fund (includes both Fund 231 and Fund 503).

As a result, Findings for Adjustment are hereby issued against the following: General Fund in the amount of \$78,617 in favor of the MRDD Capital Projects Fund (Fund 503); General Fund in the amount of \$50,529 in favor of the MRDD Fund (Fund 231); General Fund in the amount of \$43,213 in favor of the Public Assistance Fund (Fund 218); Public Assistance Fund in the amount of \$27,774 in favor of the MRDD Capital Projects Fund (Fund 503); and Public Assistance Fund in the amount of \$27,774 in favor of the MRDD Capital Projects Fund (Fund 503); and Public Assistance Fund in the amount of \$27,774 in favor of the MRDD Fund (Fund 231).

We recommend the County make lease payments from the appropriate Funds.

## Officials' Response

The recommendation is accepted and agreed to.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

## FINDING NUMBER 2008-003

## **Noncompliance Citation**

Ohio Rev. Code Section 5705.10(H) provides that money paid into any fund shall be used only for the purposes for which such fund is established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenses of another fund.

Auditor of State Bulletin 97-003 states that inter-fund cash advances may be a desirable method of resolving cash flow problems without the necessity of incurring additional interest expense for short-term loans and to provide the necessary "seed" for grants that are allocated on a reimbursement basis. The intent for cash advances is to require repayment within the current or succeeding year. Inter-fund cash advances are subject to the following requirements:

- 1) Any advance must be clearly labeled as such, and must be distinguished from a transfer. Transfers are intended to reallocate money permanently from one fund to another and may be made only as authorized in Sections 5705.14 to 5705.16 of the Revised Code. Advances, on the other hand, temporarily reallocate cash from one fund to another and involve an expectation of repayment;
- In order to advance cash from one fund to another, there must be statutory authority to use the money in the fund advancing the cash (the "creditor" fund) for the same purpose for which the fund receiving the cash (the "debtor" fund) was established;
- 3) The reimbursement from the debtor fund to the creditor fund must not violate any restrictions on use of the money to be used to make the reimbursement; and
- 4) Advances must be approved by a formal resolution of the taxing authority of the subdivision which must include:
  - a. A specific statement that the transaction is an advance of cash, and
  - b. An indication of the money (fund) from which it is expected that repayment will be made.

The following funds were noted to have negative cash-basis fund balances as of December 31, 2008:

<u>Fund</u>	Amount
Fund 101 – General Fund	(\$2,385,148)
Fund 223 – Juvenile Detention Fund	(\$399,169)

We recommend the County Auditor monitor to ensure that money from one fund is not used to cover the expenses of another fund. We further recommend the use of cash advances to cover negative fund balances for temporary cash flow problems.

#### Officials' Response

The County continues its efforts to correct the issues resulting in the deficit fund balances in Funds 101 (General Fund) and 223 (Juvenile Detention Center). A Fiscal Recovery Plan is currently being developed. The Juvenile Detention Center facility closed in September of 2009.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

# FINDING NUMBER 2008-004

# Noncompliance Citation

Ohio Rev. Code Section 5705.36(A)(4) states that upon determination by the fiscal officer of a subdivision that the revenue to be collected by the subdivision will be less than the amount included in an official certificate and that the amount of the deficiency will reduce available resources below the level of current appropriations, the fiscal officer shall certify the amount of the deficiency to the commission, and the commission shall certify an amended certificate reflecting the deficiency.

At December 31, 2008, the County had actual resources below the current level of appropriation in the following fund.

	Actual		
	Resources	Appropriations	Variance
General Fund	\$13,609,023	\$16,137,517	(\$2,528,494)

Since the expenditure of County funds is based on the estimated resources, instances when beginning fund balances and actual receipts do not meet budgetary estimates could lead to overspending.

We recommend the County Auditor monitor estimated and actual receipts. If it becomes apparent that the County is not going to receive the amount of estimated resources, the County Auditor should obtain a reduced amended certificate from the County Budget Commission. We further recommend the County Commissioners make corresponding reductions in appropriations.

## Officials' Response

The variance between actual resources and appropriations is due to the deficit carryover balance in the General Fund. The County continues its efforts to correct the issues resulting in the deficit balance in the General Fund.

## FINDING NUMBER 2008-005

#### Noncompliance Citation

Ohio Rev. Code Section 5705.39 provides in part that the total appropriations from each fund shall not exceed the total estimated revenue available therefrom, as certified by the budget commission. No appropriation measure shall become effective until the county auditor files with the appropriating authority a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed the total official estimate or amended official estimate.

Appropriations exceeded total estimated resources in the following fund at December 31, 2008:

Fund	Fund Name	Appropriations	Estimated	Variance
Number			Resources	
101	General Fund	\$15,979,172	\$13,608,449	(\$2,370,723)

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

# FINDING NUMBER 2008-005 (Continued)

## Noncompliance Citation - Ohio Rev. Code Section 5705.39 (Continued)

In addition, for 2008 the County Auditor did not file a certificate that total appropriations from each fund did not exceed total estimated resources. This could result in expenditures exceeding total resources.

We recommend the County Auditor monitor total appropriations for each fund to ensure that appropriations from each fund do not exceed the total amount of estimated resources, and we recommend the County Auditor file the required certificate.

## Officials' Response:

The variance between estimated resources and appropriations is due to the deficit carryover balance in the General Fund. The County continues its efforts to correct the issues resulting in the deficit balance in the General Fund.

## FINDING NUMBER 2008-006

### Noncompliance Citation

Ohio Rev. Code Section 5705.41(B) provides, in part, that no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated as provided in such chapter.

Budgetary expenditures exceeded appropriations at the fund level at December 31, 2008 as follows:

Fund	Fund Name	Appropriations Budgetary		Variance
Number			Expenditures	
223	Juvenile Detention Fund	\$849,914	\$1,249,083	(\$399,169)

We recommend the County Auditor monitor total expenditures at the legal level of control for each fund throughout the year to ensure that expenditures do not exceed appropriations.

#### Officials' Response

The County continues its efforts to correct the issues resulting in expenditures exceeding appropriations in Fund 223 (Juvenile Detention Center). A Fiscal Recovery Plan is currently being developed. The Juvenile Detention Center facility closed in September of 2009.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

## FINDING NUMBER 2008-007

## Noncompliance Citation/Significant Deficiency - Federal Award Expenditures Schedule

OMB Circular A-133 Section \_\_\_.300 (d) states that the auditee shall prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with Section\_\_\_.310. OMB Circular A- 133 Section \_\_\_.310 (b) states that the auditee shall prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately. At a minimum, the schedule shall:

- (1) List individual Federal programs by Federal agency. For Federal programs included in a cluster of programs, list individual Federal programs within a cluster of programs. For Research and Development, total Federal awards expended shall be shown either by individual award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity shall be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available.
- (4) Include notes that describe the significant accounting policies used in preparing the schedule.
- (5) To the extent practical, pass-through entities should identify in the schedule the total amount provided to subrecipients from each Federal program.
- (6) Include, in either the schedule or a note to the schedule, the value of the Federal awards expended in the form of non-cash assistance, the amount of insurance in effect during the year, and loans or loan guarantees outstanding at year end. While not required, it is preferable to present this information in the schedule.

During 2008, the County received and spent federal grant monies relating to 27 federal programs. The following discrepancies existed on the 2008 County-prepared federal schedule:

- Federal expenditures contained 9 federal programs with a total understatement of \$251,526 and 8 federal programs with a total overstatement of \$131,672 for a net understatement of \$119,854;
- In addition to the over and understatements for reported programs, 2 grant names listed the incorrect grant year, 7 federal programs listed incorrect pass through numbers or did not list a pass through number at all and 1 federal program listed an incorrect CFDA number.

Errors in the Federal Award Expenditures Schedule resulted in inaccurate reporting of the federal awards under OMB Circular A-133 requiring audit adjustments to the federal schedule.

We recommend the County ensure proper reporting of federal expenditures, which includes reporting the proper amount of expenditures; federal awarding agencies; pass-through entity names and numbers (where applicable); and the Catalog of Federal Domestic Assistance (CFDA) numbers. Source documentation should additionally be maintained to support the County's schedule.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

## FINDING NUMBER 2008-007 (Continued)

# Noncompliance Citation/Significant Deficiency - Federal Award Expenditures Schedule - OMB Circular A-133 Section \_\_.300 (d) (Continued)

# Officials' Response:

The County Auditor's office depends upon the accuracy of the information provided by County departments receiving Federal funding in order to properly prepare the Schedule of Federal Awards Expenditures. Further efforts will be made to verify the accuracy of information provided to the Auditor's office.

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 3. FINDINGS FOR FEDERAL AWARDS

Finding Number	2008-008
CFDA Title and Number	Community Development Block Grants/State's Program CFDA # 14.228
Federal Award Number / Year	B-C-06-068-1, B-P-06-068-1, B-F-07-068-1, and B-F-08- 068-1
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

#### Noncompliance Citation and Significant Deficiency – Cash Management

According to the State of Ohio Department of Development, Office of Housing and Community Partnership Financial Management Rules and Regulations Handbook, Section (A)(3)(f), the grantee must develop a cash management system to ensure compliance with the Fifteen Day Rule relating to prompt disbursement of funds. This rule states that fund draw downs should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of less than \$5,000 within fifteen days of receipt of any funds. Lump sum draw downs are not permitted.

The following funds were drawn down but were not disbursed to a balance of less than \$5,000 within fifteen days of receipt:

## From Grant B-C-06-068-1:

Draw number 277 dated May 6, 2008 was requested in the amount of \$8,250 for general administration. The County received the funding on June 6, 2008. Disbursements during the 15 day period totaled \$2,404.70, leaving \$5,845.30 not disbursed within fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until August 12, 2008.

#### From Grant B-F-08-068-1:

Draw number 293 dated October 22, 2008 was requested in the amount of \$10,000 for general administration. The County received the funding on November 26, 2008. Disbursements during the 15 day period totaled \$2,500, leaving \$7,500 not disbursed within the fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until January 29, 2009.

#### From Grant B-P-06-068-1:

Draw number 4 dated February 26, 2008 was requested in the amount of \$582,100 for water and sewer facilities. The County received the funding on March 24, 2008. Disbursements during the 15 day period totaled \$9,179.01, leaving \$572,920.99 not disbursed within fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until December 13, 2008. Additionally, draw number 5 dated September 16, 2008 was requested in the amount of \$92,330 for professional fees. The County received the funding on October 27, 2008. Disbursements during the 15 day period totaled \$27,141.77, leaving \$65,188.23 not disbursed within fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until December 13, 2008.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

#### 3. FINDINGS FOR FEDERAL AWARDS (Continued)

Finding Number	2008-008 (Continued)
CFDA Title and Number	Community Development Block Grants/State's Program CFDA # 14.228
Federal Award Number / Year	B-C-06-068-1, B-P-06-068-1, B-F-07-068-1, and B-F-08- 068-1
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

# Noncompliance Citation and Significant Deficiency – Cash Management (Continued)

From Grant B-F-07-068-1:

Draw number 270 was requested on January 1, 2008 in the amount of \$10,000 for public services. The County received this funding on March 10, 2008. There were no disbursements within the 15 day period. Therefore, the money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until April 8, 2008. In addition, draw number 287 dated August 1, 2008 was requested in the amount of \$10,000 for public services. The County received the funding on August 21, 2008. There were no disbursements during the 15 day period; therefore, the money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until April 8, 2008. In addition, draw number 287 dated August 1, 2008 was requested in the amount of \$10,000 for public services. The County received the funding on August 21, 2008. There were no disbursements during the 15 day period; therefore, the money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until September 11, 2008.

Draw number 279 dated May 13, 2008 was requested in the amount of \$26,000 for parks and recreation facilities. The County received the funding on June 12, 2008. Disbursements during the 15 day period totaled \$270.20, leaving \$25,729.80 not disbursed within the fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until September 16, 2008.

Draw number 276 was requested on May 6, 2008 in the amount of \$5,000 for general administration. The County received the funding on June 6, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 until August 7, 2008. Also, draw number 282 was requested on May 23, 2008 in the amount of \$5,000 for general administration. The County received the funding on June 20, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 until August 7, 2008. In addition, draw number 289 was requested on August 21, 2008 in the amount of \$5,000 for general administration. The County received the funding on September 24, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 until August 7, 2008. In addition, draw number 289 was requested on August 21, 2008 in the amount of \$5,000 for general administration. The County received the funding on September 24, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 for general administration.

Draw number 285 was requested on July 10, 2008 was requested in the amount of \$5,000 for fair housing. The County received the funding on August 1, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 until October 1, 2008.

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

#### 3. FINDINGS FOR FEDERAL AWARDS (Continued)

Finding Number	2008-008 (Continued)
CFDA Title and Number	Community Development Block Grants/State's Program CFDA # 14.228
Federal Award Number / Year	B-C-06-068-1, B-P-06-068-1, B-F-07-068-1, and B-F-08- 068-1
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

# Noncompliance Citation and Significant Deficiency – Cash Management (Continued)

Draw number 287 was requested on August 1, 2008 was requested in the amount of \$10,000 for public services. The County received the funding on August 21, 2008. There were no disbursements during the 15 day period therefore, the money was not expended within the fifteen days of receipt as required, and the balance exceeded \$5,000 until September 11, 2008.

Draw number 290 dated September 4, 2008 was requested in the amount of \$10,500 for parking facilities. The County received the funding on September 24, 2008. There were no disbursements during the 15 day period; therefore, the money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until October 15, 2008. Additionally, draw number 292 dated October 2, 2008 was requested in the amount of \$35,000 for parking facilities. The County received the funding on October 29, 2008. Disbursements during the 15 day period totaled \$250.08, leaving \$34,749.92 not disbursed within the fifteen days. Therefore money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until January 13, 2009.

Lastly, draw number 291 dated September 21, 2008 was requested in the amount of \$17,000 for Neighborhood Facilities/Community Center, specifically Morgan Township. The County received the funding on October 22, 2008. Disbursements during the 15 day period totaled \$1,527, leaving \$15,473 not disbursed within the fifteen days. Therefore, money was not expended within fifteen days of receipt as required, and the balance exceeded \$5,000 until November 21, 2008.

Based on our testing utilizing the 1.5% average 2008 U.S. Treasury Current Value of Funds Rate we estimate the imputed interest could have been \$3,334.56 for the year ended December 31, 2008.

We recommend Scioto County develop a cash management system to ensure compliance with the Fifteen Day Rule which relates to prompt disbursement of funds. We further recommend that documentation be maintained with each draw down request to support the amounts required.

## Officials' Response

The recommendation is accepted. The County's CDBG consultant has initiated action and will make efforts to correct this item.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

#### 3. FINDINGS FOR FEDERAL AWARDS (Continued)

Finding Number	2008-009
CFDA Title and Number	Community Development Block Grants/State's Program CFDA # 14.228
Federal Award Number / Year	B-C-06-068-1, B-W-06-068-1, B-P-06-068-1, B-F-06-068-1, and B-F-07-068-1
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

#### Noncompliance Citation and Significant Deficiency – Reporting

All Community Development Block Grant Program funds are reported to the State of Ohio, Department of Development (ODOD). There are two reports the Auditor should consider:

- Form DS5 Request for Payment and Status of Funds Report
- Final Performance Report

The Request for Payments and Status of Funds Report (DS5) is used by the local government to make draw downs from ODOD. The local government shall execute a DS5 each time it is determined that funds are required to meet immediate disbursement needs. (OHCP Financial Management Rules and Regulations,  $A_{(3)}(k)$  and Attachment 11).

The Final Performance Report must be completed and submitted to OHCP. The failure of a recipient to submit a report as required will not preclude the state from effecting a grant closeout when such action is determined to be in the best interest of the state. (OHCP Financial Management Rules and Regulations, E(1)(b)(1))

#### Grant B-C-06-068-1:

The Grant Agreement, Attachment B, requires the Final Performance Report to be submitted to the Grantor by October 31, 2008; however, there was an extension in which the Final Performance Report was not required to be submitted until April 30, 2009. The Final Performance Report was signed as approved by Commissioner Reiser on May 5, 2009 for submission, surpassing the submission deadline.

#### Grant B-W-06-068-1:

The Grant Agreement, Attachment B, requires the Final Performance Report to be submitted to the Grantor by October 31, 2008. The Final Performance Report was signed as approved by Commissioner Reiser on February 5, 2009 for submission, surpassing the submission deadline.

#### Grant B-F-06-068-1:

The Grant Agreement, Attachment B, requires the Final Performance Report to be submitted to the Grantor by February 28, 2008. The Final Performance Report was signed as approved by Commissioner Riffe on March 25, 2008 for submission, surpassing the submission deadline.

#### Grant B-F-07-068-1:

The Grant Agreement, Attachment B, requires the Final Performance Report to be submitted to the Grantor by February 28, 2009. The Final Performance Report was signed as approved by Commissioner Reiser on May 28, 2009 for submission, surpassing the submission deadline.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

#### 3. FINDINGS FOR FEDERAL AWARDS (Continued)

Finding Number	2008-009 (Continued)
CFDA Title and Number	Community Development Block Grants/State's Program CFDA # 14.228
Federal Award Number / Year	B-C-06-068-1, B-W-06-068-1, B-P-06-068-1, B-F-06-068-1, and B-F-07-068-1
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

# Noncompliance Citation and Significant Deficiency – Reporting (Continued)

Grant B-P-06-068-1:

The Grant Agreement, Attachment B, requires the Final Performance Report to be submitted to the Grantor by February 28, 2009. The Final Performance Report has yet to be completed as of July 30, 2009.

We recommend the County submit the Final Performance Reports to the Grantor in a more timely fashion in accordance with the grant agreement. Additionally, Final Performance Reports should be completed and approved several days prior to the deadline to ensure the Grantor has sufficient time to receive the Reports.

# Officials' Response

The recommendation is accepted. The County's CDBG consultant has initiated action to correct this problem.

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

# 3. FINDINGS FOR FEDERAL AWARDS (Continued)

Finding Number	2008-010
CFDA Title and Number	Community Development Block Grant/State's Program, #14.228; Home Improvement Partnership Program, #14.239; Title V Delinquency Prevention Program, #16.548; Victims of Child Abuse, #16.547; Edward Byrne Memorial Formula Assistance Program, #16.579; Edward Byrne Memorial Justice Assistance Grant Program, #16.738; Airport Improvement Program, #20.106; Appalachian Development Highway System, #23.003; Formula Grants for Other Than Urbanized Areas, #20.509; State and Community Highway Safety, #20.600; Interagency Hazardous Materials Public Sector Training and Planning Grants, #20.703; State Grants for Innovative Programs, #84.298; Special Education_Grants for Infants and Families with Disabilities, #84.181; Developmental Disabilities Basic Support and Advocacy Grants, #93.630; Maternal and Child Health Services Block Grant to the States, #93.994; FY 07 Citizen Corp Program and FY 07 State Homeland Security Program, #97.067
Federal Award Number / Year	B-C-06-068-1; B-F-06-068-1; B-F-07-068-1; B-P-06-068-1; B-W-06-068-1; B-C-06-068-2; 2006-JV-T50-5120; 2007-JV- T50-5120; OH11162-07-0707-N1; 06-LE-11091400-013; 2008-F1945-OH-DJ; 3-39-0051-1007; OH-15318-2006-I- 201b; RPT-4073-027-081; HVEO-2008-73-00-00-00246-00; HMEP 15 <sup>TH</sup> Year; HMEP Supplemental; 078063-C2S1- 2008; 73-6-001-1-HQ-209; 73-6-002-1-DE-09; 73-5-001-1- HG-09; 04-3/07; 04-3/08; 05-2/08; 73-6-001-1-HO-209; 2007-GE-T7-0030
Federal Agency	U.S. Department of Urban and Housing Development, U.S. Department of Justice, U.S. Department of Transportation, U.S. Department of Education, U.S. Department of Health and Human Services, U.S. Department of Homeland Security
Pass-Through Agency	Ohio Department of Development, Ohio Department of Youth Services, National CASA, City of Portsmouth, Ohio Department of Transportation, Ohio Department of Public Safety-Governor's Highway Safety Office, Ohio Environmental Protection Agency, Ohio Department of Education, Ohio Department of Health, Scioto County Family and Children First Council, Ohio Developmental Disabilities Council, Ohio Emergency Management Agency

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2008 (Continued)

#### 3. FINDINGS FOR FEDERAL AWARDS (Continued)

2008-010 (Continued)

# Noncompliance Citation/Significant Deficiency - Federal Award Expenditures Schedule (Continued)

See GAGAS Finding Number 2008-007 on page 93; this Finding is also required to be reported in accordance with OMB Circular A-133.

#### Officials' Response:

**Finding Number** 

The County Auditor's office depends upon the accuracy of the information provided by County departments receiving Federal funding in order to properly prepare the Schedule of Federal Awards Expenditures. Further efforts will be made to verify the accuracy of information provided to the Auditor's office.

# SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §.315(b) DECEMBER 31, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b>
2007-001	A Finding for Adjustment was issued under Ohio Rev. Code Section 133.22 for using capital improvement bond anticipation note proceeds for short term expenses.	No	Not Corrected. Reissued as Finding Number 2008-001.
2007-002	A citation was issued under Ohio Rev. Code Section 5705.10 (H) for negative fund balances at year end.	No	Not Corrected. Reissued as Finding Number 2008-003.
2007-003	A citation was issued under Ohio Rev. Code Section 5705.36 for not obtaining a reduced amended certificate of estimated resources and not reducing appropriations when budgeted revenues greatly exceeded actual revenues.	No	Not Corrected. Reissued as Finding Number 2008-004.
2007-004	A citation was issued under Ohio Rev. Code Section 5705.41(B) for expenditures exceeding appropriations at year end.	No	Not Corrected. Reissued as Finding Number 2008-006.
2007-005	Noncompliance with Federal Fifteen Day Rule requirement for prompt disbursement of Community Development Block Grant funds.	No	Not Corrected. Reissued as Finding Number 2008-008.
2007-006	Noncompliance with Reporting requirement for not accurately completing the Final Performance Report for Community Development Block Grant funds.	No	Not Corrected. Reissued as Management Letter Comment.

# CORRECTIVE ACTION PLAN OMB CIRCULAR A-133 § .315 (c) DECEMBER 31, 2008

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2008-001	The recommendation is accepted as stated. Recommended transfer to General Fund when funds are available.	Unknown	Tom Reiser, County Commissioner
2008-002	The recommendation is accepted and agreed to.	Unknown	Tom Reiser, County Commissioner
2008-003	The County continues its efforts to correct the issues resulting in the deficit fund balances in Funds 101 (General Fund) and 223 (Juvenile Detention Center). A Fiscal Recovery Plan is currently being developed. The Juvenile Detention Center facility closed in September of 2009.	Unknown	David Green, County Auditor
2008-004	The variance between actual resources and appropriations is due to the deficit carryover balance in the General Fund. The County continues its efforts to correct the issues resulting in the deficit balance in the General Fund.	Unknown	David Green, County Auditor
2008-005	The variance between estimated resources and appropriations is due to the deficit carryover balance in the General Fund. The County continues its efforts to correct the issues resulting in the deficit balance in the General Fund.	Unknown	David Green, County Auditor
2008-006	The County continues its efforts to correct the issues resulting in expenditures exceeding appropriations in Fund 223 (Juvenile Detention Center). A Fiscal Recovery Plan is currently being developed. The Juvenile Detention Center facility closed in September of 2009.	Unknown	David Green, County Auditor
2008-007	The County Auditor's office depends upon the accuracy of the information provided by County departments receiving Federal funding in order to properly prepare the Schedule of Federal Awards Expenditures. Further efforts will be made to verify the accuracy of information provided to the Auditor's office.	December 31, 2010	David Green, County Auditor
2008-008	The County's CDBG consultant has initiated action and will made efforts to correct this item	Unknown	Tom Reiser, County Commissioner
2008-009	The County's CDBG consultant has initiated action to correct this problem	Unknown	Tom Reiser, County Commissioner
2008-010	See planned corrective action planned detailed above in 2008-007	December 31, 2010	David Green, County Auditor





# FINANCIAL CONDITION

SCIOTO COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 29, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us